

CONCURRENT RESOLUTION ON THE BUDGET  
FOR FISCAL YEAR 2016

APRIL ??, 2015.—Ordered to be printed

Mr. PRICE of Georgia, from the committee of conference,  
submitted the following

CONFERENCE REPORT

[To accompany S. Con. Res. 11]

The committee of conference on the disagreeing votes of the two Houses on the amendment of the House to the concurrent resolution (S. Con. Res. 11), setting forth the congressional budget for the United States Government for fiscal year 2016 and setting forth the appropriate budgetary levels for fiscal years 2017 through 2025, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its disagreement to the amendment of the House and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the House amendment, insert the following:

**[Legislative text here picked up from S.L.C.]**



## Joint Explanatory Statement of the Committee on Conference

The conference agreement between the Senate and the House on the fiscal year 2016 budget resolution is a statement of good faith to the American people that Congress can govern responsibly and effectively. This budget agreement achieves five important objectives:

- It balances the budget within 10 years to address the problem of government overspending and rising debt.
- It balances solely by limiting government spending, not by raising taxes, thereby boosting the private sector economy and job creation.
- It provides a path through reconciliation to repeal the Affordable Care Act with its burdensome mandates and restrictions, a first step toward introducing real, patient-centered health care reform.
- It makes national defense a priority and provides for the maximum allowable defense funding under current law, with a fiscally responsible path for further spending increases.
- It calls for a return to regular order in Congress, allowing all committees to act fully and Appropriations Committees to consider spending bills on time.

It is well known that a budget is more than a set of numbers. It is a reflection of national priorities, a vision of the future. When developed in a responsible way, a sound Federal budget can provide a foundation for moving America in the direction of greater opportunity and economic growth and a safer and more secure Nation.

In writing this budget, Congress is restoring a priority neglected since fiscal year 2010. Moreover, in writing a 10-year *balanced* budget, the House and Senate Budget Committees have accomplished something the President's budget never does and that Congress last achieved in fiscal year 2002—nearly 15 years ago. Passing this budget will also let the congressional policymakers who actually allocate the dollars get to work and observe its spending limits to achieve the Nation's goals.

The agreement presents a responsible path forward to reduce the Nation's debt burden and expand economic opportunity for all Americans. In meeting the goals cited above, the budget aims to restore public trust by eliminating wasteful Washington overspending; making government truly more effective and more accountable; protecting America's most vulnerable citizens; and strengthening the health and retirement of the Nation's seniors. It ensures taxpayers' dollars are spent more wisely, and that Medicare, Medicaid, nutrition assistance, and other programs can de-

liver on their promises. While providing a sturdy and reliable safety net for those who need it, this budget also helps others break free of government dependency and pursue self-sufficiency.

The budget's deficit reduction also will have tangible benefits for the economy. The Congressional Budget Office [CBO] has analyzed how the funding changes contained in the conference report likely would affect U.S. economic performance, finding that the fully implemented spending levels of the budget resolution conference report would improve the economy. Specifically, the budget office found that: a) per capita real gross national product [GNP], a proxy for a country's standard of living, would be 1.4 percent higher in 2025 than it would be without the spending changes; and b) nominal GDP would be \$400 billion higher by fiscal year 2025 than it would otherwise be.

On the current fiscal trajectory, which is marked by rising debt levels as a share of the economy, government borrowing would eventually lead to a decline in national savings and a "crowding out" of private investment. Crowding out occurs when the Federal Government's borrowing competes successfully with that of private borrowers. Not only can the Federal Government command credit resources more readily, thanks to its generally superior rating for default risk when compared with private borrowers, but excessive borrowing can put upward pressure on interest rates that private borrowers must pay. Less credit available in private lending markets could mean higher prices for Americans as borrowers.

CBO's analysis of the conference agreement indicates that deficit reduction also creates long-term economic benefits because it increases the pool of national savings and boosts private investment, thereby raising economic growth and job creation. CBO estimates that the conference agreement would maintain budget balance in the years beyond the budget window and significantly reduce Federal debt held by the public as a percent of GDP. To put this in perspective, publicly held debt to GDP currently stands at 74 percent, its highest level since 1951, and is projected to rise steadily in the decades ahead under CBO's extended current law baseline. CBO estimates that the conference agreement would reduce debt as a percent of GDP to 56 percent in 2025 and ultimately to about 20 percent in 2040.

A congressional budget develops in stages, of which a concurrent resolution on the budget agreed to by the House and Senate is the first. The resolution establishes a framework for fiscal policy and proposes an alignment of resources with Congress's governing priorities. It is the only legislative vehicle that reflects a global assessment of the governing majority's priorities and the demands on Federal resources. Subsequently, respective committees of jurisdiction develop, in accordance with their judgments, policy reforms needed to achieve the budget's fiscal aims, guided by the budget's aggregates and recommended function levels, as presented later in this statement.

The managers on the part of the House and the Senate of the conference on the votes in disagreement between the Houses on the concurrent resolution establishing the congressional budget for the United States Government for fiscal year 2016, and setting forth appropriate budgetary levels for fiscal years 2017 through 2025 (S.

Con. Res. 11) submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report.

The House amendment struck all of the Senate concurrent resolution after the resolving clause and inserted the text of H. Con. Res. 27.

The Senate recedes from its disagreement to the amendment of the House with an amendment that is a substitute for the Senate concurrent resolution and the House amendment. The differences among the Senate concurrent resolution, the House amendment thereto, and the substitute agreed to in conference are noted below, except for clerical corrections, conforming changes made necessary by agreements reached by the conferees, and minor drafting and clarifying changes.

Conferees on the Concurrent Resolution on the Budget for Fiscal Year 2016 met in public session on Monday, April 20, 2015.

### **DISPLAYS AND AMOUNTS**

The required contents of concurrent budget resolutions are set forth in section 301(a) of the Congressional Budget Act of 1974. The years in this document are fiscal years unless otherwise noted.

Each function discussion provides recommended function totals for budget authority and outlays, as well as a breakout of discretionary (annually appropriated) and direct (or mandatory) spending amounts for fiscal year 2016. These figures are not binding; they are intended to provide an overall accounting of estimated spending requirements and priorities according to major categories of government activities. Figures for the Senate resolution and the House amendment are based on CBO's January 2015 baseline; conference agreement numbers are based on CBO's March 2015 baseline, adjusted for the enactment of H.R. 2.

#### **SENATE RESOLUTION**

The Senate concurrent resolution includes all of the items required under Section 301(a) of the Congressional Budget Act.

#### **HOUSE AMENDMENT**

The House amendment includes all of the items required as part of a concurrent budget resolution under section 301(a) of the Congressional Budget Act other than the spending and revenue levels for Social Security Retirement and Disability (which are used to enforce a point of order applicable only in the Senate). It also adds three additional separate budget functions: Government-Wide Savings (930); Overseas Contingency Operations/Global War on Terrorism (970); and Across-the-Board Adjustment (990).

Discussion of the governing principles underlying the budget's recommended policy reforms can be found in House Report 114-47 accompanying H. Con. Res. 27, the House Concurrent Resolution on the Budget for Fiscal Year 2016.

## CONFERENCE AGREEMENT

The conference agreement includes all of the items required under Section 301(a) of the Congressional Budget Act, and adds one separate budget function: Overseas Contingency Operations/Global War on Terrorism (970).

**AGGREGATE AND FUNCTION LEVELS**

The following tables are included in this section:

- Table 1.—Economic Assumptions for the Conference Agreement
- Table 2.—FY 2016 Budget Resolution Conference Agreement Summary
- Table 3.—FY 2016 Budget Resolution Conference Agreement Budget Aggregates
- Table 4.—FY 2016 Budget Resolution Conference Agreement Discretionary Budget Authority
- Table 5.—FY 2016 Budget Resolution Conference Agreement Mandatory Outlays
- Table 6.—FY 2016 Budget Resolution Conference Agreement Aggregate and Function Levels
- Table 7.—FY 2016 Budget Resolution as Passed by the Senate
- Table 8.—Fiscal Year 2016 Budget Resolution Total Spending and Revenue, as Passed by the House
- Table 9.—Fiscal Year 2016 Budget Resolution Discretionary Spending, as Passed by the House
- Table 10.—Fiscal Year 2016 Budget Resolution Mandatory Spending, as Passed by the House

**ECONOMIC ASSUMPTIONS**

Section 301(g)(2) of the Congressional Budget Act requires that the joint explanatory statement accompanying a conference report on a budget resolution set forth the common economic assumptions upon which the joint statement and conference report are based. The conference agreement is built upon the economic forecasts developed by the Congressional Budget Office and presented in CBO's "Updated Budget Projections: 2015 to 2015," (March 9, 2015).

## SENATE RESOLUTION

The Senate resolution employed CBO's economic assumptions published in January 2015.

## HOUSE AMENDMENT

The House amendment uses CBO's economic assumptions published in January 2015.

## CONFERENCE AGREEMENT

The conference agreement uses CBO's economic assumption published in March 2015.

TABLE 1.—ECONOMIC ASSUMPTIONS FOR THE CONFERENCE AGREEMENT  
[Fiscal year]

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Gross Domestic Product (GDP):</b>											
Billions of dollars .....	18,016	18,832	19,701	20,558	21,404	22,315	23,271	24,262	25,287	26,352	27,456
Percentage change .....	4.4	4.5	4.6	4.4	4.1	4.3	4.3	4.3	4.2	4.2	4.2
<b>Real GDP:</b>											
Billions of 2009 dollars .....	16,405	16,893	17,361	17,763	18,127	18,524	18,934	19,346	19,762	20,180	20,603
Percentage change .....	2.7	3.0	2.8	2.3	2.1	2.2	2.2	2.2	2.2	2.1	2.1
<b>Consumer Price Index, All Urban Consumers (CPI-U):</b>											
1982=84=100 .....	238.6	243.3	248.9	254.7	260.7	267.0	273.5	280.2	287.0	294.0	301.0
Percentage change .....	1.1	2.0	2.3	2.4	2.3	2.4	2.4	2.4	2.4	2.4	2.4
<b>Price Index, Personal Consumption Expenditures (PCE):</b>											
2009=100 .....	109.7	111.6	113.7	116.0	118.3	120.7	123.1	125.6	128.1	130.7	133.3
Percentage change .....	1.1	1.7	1.9	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
<b>Unemployment Rate, Civilian, 16 Years or Older:</b>											
Percent .....	5.6	5.4	5.4	5.3	5.4	5.5	5.5	5.5	5.4	5.4	5.4
<b>Employment, Total Nonfarm (Establishment Survey):</b>											
Millions .....	141	143	144	146	146	147	148	149	150	151	152
Percentage change .....	2.0	1.4	1.1	0.8	0.5	0.6	0.6	0.6	0.6	0.6	0.6
<b>10-Year Treasury Note:</b>											
Percent .....	2.6	3.2	3.8	4.1	4.4	4.6	4.6	4.6	4.6	4.6	4.6
<b>Income, Personal:</b>											
Billions of dollars .....	15,183	15,905	16,682	17,508	18,331	19,195	20,125	21,059	22,007	23,003	24,054
Percentage of GDP .....	84.3	84.5	84.7	85.2	85.6	86.0	86.5	86.8	87.0	87.3	87.6

## FUNCTIONS AND REVENUES

TABLE 2.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT SUMMARY  
[Fiscal year, \$ billions]

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>Conference Levels:</b>												
Outlays .....	3,871	3,808	3,846	4,027	4,210	4,365	4,581	4,695	4,774	5,006	19,761	43,183
Revenues .....	3,471	3,602	3,729	3,875	4,035	4,211	4,395	4,596	4,806	5,030	18,711	41,750
Deficit(+)/Surplus(–) .....	400	206	117	152	176	153	186	99	–32	–24	1,050	1,432
Debt held by the public ..	13,842	14,124	14,307	14,523	14,757	14,965	15,204	15,354	15,374	15,405		
<b>As a Share of GDP:<sup>a</sup></b>												
Outlays .....	20.6%	19.4%	18.8%	18.8%	18.8%	18.7%	18.8%	18.5%	18.0%	18.1%	19.3%	18.8%
Revenues .....	18.5%	18.4%	18.2%	18.1%	18.0%	18.1%	18.0%	18.1%	18.1%	18.2%	18.2%	18.2%
Deficit(+)/Surplus(–) .....	2.1%	1.0%	0.6%	0.7%	0.8%	0.7%	0.8%	0.4%	–0.1%	–0.1%	1.0%	0.7%
Debt held by the public ..	73.6%	72.1%	69.8%	67.9%	65.9%	64.2%	62.3%	60.5%	58.0%	55.6%	n.a.	n.a.

<sup>a</sup> In 2016–20 and 2016–25 columns, percentages reflect five- and ten-year averages, respectively.

TABLE 3.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT BUDGET AGGREGATES

(Fiscal year, \$ billions)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>Discretionary:</b>												
Defense (regular BA) <sup>a</sup>	523	536	549	562	576	590	623	636	649	662	2,746	5,906
Nondefense (regular BA) <sup>a</sup>	493	477	478	487	495	503	509	515	521	527	2,431	5,006
Total Discretionary:												
BA	1,120	1,085	1,097	1,113	1,128	1,148	1,132	1,151	1,170	1,189	5,542	11,332
OT	1,206	1,167	1,148	1,157	1,167	1,182	1,181	1,176	1,180	1,200	5,845	11,764
% change (BA) <sup>b</sup>	-0.2%	-3.1%	1.1%	1.5%	1.3%	1.8%	-1.4%	1.7%	1.7%	1.6%	0.1%	0.6%
<b>Mandatory (OT)</b>	2,390	2,316	2,311	2,431	2,559	2,667	2,853	2,943	2,997	3,196	12,007	26,662
% change <sup>b</sup>	4.8%	-3.1%	-0.2%	5.2%	5.3%	4.2%	7.0%	3.2%	1.8%	6.6%	2.3%	3.4%
<b>Net interest (OT)</b>	275	325	387	438	484	516	548	576	598	611	1,910	4,757
% change <sup>b</sup>	20.4%	18.0%	19.1%	13.3%	10.4%	6.5%	6.3%	5.2%	3.8%	2.1%	16.2%	10.3%
<b>Total outlays</b>	3,871	3,808	3,846	4,027	4,210	4,365	4,581	4,695	4,774	5,006	19,761	43,183
% change <sup>b</sup>	5.1%	-1.6%	1.0%	4.7%	4.6%	3.7%	5.0%	2.5%	1.7%	4.9%	2.7%	3.1%
<b>Revenues</b>	3,471	3,602	3,729	3,875	4,035	4,211	4,395	4,596	4,806	5,030	18,711	41,750
% change <sup>b</sup>	8.7%	3.8%	3.5%	3.9%	4.1%	4.4%	4.4%	4.6%	4.6%	4.7%	4.8%	4.7%
<b>Unified deficit (+)/surplus (-)</b>	400	206	117	152	176	153	186	99	-32	-24	1,050	1,432
On-budget	415	206	94	104	98	44	42	-84	-257	-296	917	365
Off-budget	-15	0	23	48	78	109	144	183	226	272	133	1,067
Unified deficit/surplus % of GDP	2.1%	1.0%	0.6%	0.7%	0.8%	0.7%	0.8%	0.4%	-0.1%	-0.1%	1.0%	0.6%
<b>Total Federal debt</b>	19,072	19,503	19,840	20,178	20,509	20,788	21,048	21,203	21,209	21,165	n.c.	n.c.
Total Federal debt % of GDP	101.4%	99.5%	96.8%	94.3%	91.6%	89.2%	86.3%	83.5%	80.0%	76.4%	n.c.	n.c.
<b>Debt held by the public</b>	13,842	14,124	14,307	14,523	14,757	14,965	15,204	15,354	15,374	15,405	n.c.	n.c.
Debt held by the public % of GDP	73.6%	72.1%	69.8%	67.9%	65.9%	64.2%	62.3%	60.5%	58.0%	55.6%	n.c.	n.c.
<b>MEMORANDA:</b>												
Economic Growth Benefit <sup>c</sup> (OT)	38	20	0	0	0	-23	-24	-25	-53	-55	57	-124
Unified deficit (+)/surplus (-) without Economic Growth Benefit	362	186	117	152	176	177	210	125	21	31	993	1,557
Gross Domestic Product	18,800	19,600	20,500	21,400	22,400	23,300	24,400	25,400	26,500	27,700	102,700	230,000

<sup>a</sup> These amounts are subject to discretionary spending limits in the Balanced Budget and Emergency Deficit Control Act of 1985 (the Deficit Control Act), as amended.

<sup>b</sup> Percentage change represents change from year prior. In 2016-20 and 2016-25 columns, percentage reflects average annual growth.

<sup>c</sup> CBO estimate of the effect on the deficit from the change in the economy attributable to the budget plan. In this table, the effect is included in the mandatory spending line.

n.c. = not computable.



TABLE 4.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT  
DISCRETIONARY BUDGET AUTHORITY

[Fiscal year, \$ billions]

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>Defense (regular BA):<sup>a</sup></b>												
Conference Agreement .....	523	536	549	562	576	590	623	636	649	662	2,746	5,906
CBO March Baseline .....	523	536	549	562	576	590	605	620	635	651	2,746	5,848
Difference .....	0	0	0	0	0	0	18	16	14	11	0	58
<b>Nondefense (regular BA):<sup>a</sup></b>												
Conference Agreement .....	493	477	478	487	495	503	509	515	521	527	2,431	5,006
CBO March Baseline .....	493	504	515	529	543	555	569	583	598	613	2,584	5,503
Difference .....	0	-26	-37	-43	-47	-52	-60	-68	-77	-86	-153	-496
<b>Overseas Contingency Operations (OCO):</b>												
Conference Agreement .....	96	65	63	58	50	48	0	0	0	0	331	378
President's Budget .....	58	27	27	27	27	27	0	0	0	0	191	191
Difference .....	38	38	36	31	23	21	0	0	0	0	166	187
<b>Disaster Relief Funding:</b>												
Conference Agreement .....	7	7	7	7	7	7	0	0	0	0	34	41
President's Budget .....	7	0	0	0	0	0	0	0	0	0	7	7
Difference .....	0	7	7	7	7	7	0	0	0	0	27	34

<sup>a</sup> These amounts are subject to discretionary spending limits in the Balanced Budget and Emergency Deficit Control Act of 1985 (the Deficit Control Act), as amended.

TABLE 5.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT MANDATORY OUTLAYS

[Fiscal year, \$ billions]

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>CBO March Baseline:<sup>a</sup></b>	2,488	2,565	2,633	2,798	2,954	3,118	3,350	3,476	3,597	3,872	13,438	30,852
% change <sup>b</sup> .....	9.1%	3.1%	2.7%	6.3%	5.6%	5.6%	7.4%	3.8%	3.5%	7.6%	5.3%	5.4%
<b>Conference Agreement:<sup>c</sup></b>	2,390	2,316	2,311	2,431	2,559	2,667	2,853	2,943	2,997	3,196	12,007	26,662
% change <sup>b</sup> .....	4.8%	-3.1%	-0.2%	5.2%	5.3%	4.2%	7.0%	3.2%	1.8%	6.6%	2.3%	3.4%
<b>Difference</b>	-99	-249	-323	-367	-395	-451	-498	-533	-601	-676	-1,432	-4,189
<b>MEMORANDUM:</b>												
Gross Domestic Product .....	18,800	19,600	20,500	21,400	22,400	23,300	24,400	25,400	26,500	27,700	102,700	230,000
% change <sup>b</sup> .....	4.4%	4.3%	4.6%	4.4%	4.7%	4.0%	4.7%	4.1%	4.3%	4.5%	4.5%	4.4%

<sup>a</sup> Includes the effect of H.R. 2, which cleared Congress on April 14.

<sup>b</sup> Percentage change represents change from year prior. In 2016-20 and 2016-25 columns, percentage reflects average annual growth.

<sup>c</sup> Includes economic growth benefit.

TABLE 6.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT AGGREGATE AND FUNCTION LEVELS

Function	[Fiscal year, \$ billions]												
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25	
<b>050—National Defense:</b>													
BA .....	531,306	544,515	557,764	571,039	585,330	599,646	632,804	646,039	659,310	673,490	2,789,954	6,001,243	
OT .....	564,325	549,357	548,021	560,439	572,493	585,628	615,907	628,518	638,235	658,011	2,794,635	5,920,934	
Discretionary:													
BA .....	523,091	536,068	549,073	562,080	576,088	590,097	623,000	636,000	649,000	662,000	2,746,400	5,906,497	
OT .....	555,480	540,097	538,510	550,830	562,841	575,860	605,978	618,404	627,922	646,598	2,747,758	5,822,520	
Mandatory:													
BA .....	8,215	8,447	8,691	8,959	9,242	9,549	9,804	10,039	10,310	11,490	43,554	94,746	
OT .....	8,845	9,260	9,511	9,609	9,652	9,768	9,929	10,114	10,313	11,413	46,877	98,414	
<b>150—International Affairs:</b>													
BA .....	40,202	40,246	41,176	42,100	43,092	44,085	45,333	46,348	47,408	48,485	206,816	438,475	
OT .....	46,028	43,086	41,818	41,391	41,518	42,005	42,749	43,510	44,367	45,266	213,841	431,738	
Discretionary:													
BA .....	40,094	40,745	41,629	42,522	43,468	44,417	45,417	46,416	47,461	48,527	208,458	440,696	
OT .....	47,086	44,391	43,507	43,184	43,366	43,846	44,394	45,187	46,079	47,018	221,534	448,058	
Mandatory:													
BA .....	0.108	-0.499	-0.453	-0.422	-0.376	-0.332	-0.084	-0.068	-0.053	-0.042	-1.642	-2.221	
OT .....	-1.058	-1.305	-1.689	-1.793	-1.848	-1.841	-1.645	-1.677	-1.712	-1.752	-7.693	-16.320	
<b>250—General Science, Space and Technology:</b>													
BA .....	29,187	29,771	30,432	31,104	31,805	32,508	33,242	33,978	34,743	35,517	152,299	322,287	
OT .....	29,555	29,707	30,162	30,647	31,283	31,875	32,579	33,306	34,053	34,815	151,354	317,982	
Discretionary:													
BA .....	29,087	29,664	30,332	31,004	31,705	32,408	33,142	33,878	34,643	35,417	151,792	321,280	
OT .....	29,454	29,601	30,060	30,547	31,183	31,775	32,479	33,206	33,953	34,715	150,845	316,973	
Mandatory:													
BA .....	0.100	0.107	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.507	1.007	
OT .....	0.101	0.106	0.102	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.509	1.009	
<b>270—Energy:</b>													
BA .....	-3,201	1,962	-0,746	-0,856	-0,884	-0,948	-1,030	-1,098	-1,144	-1,153	-3,725	-9,098	
OT .....	1,412	1,095	-2,111	-1,936	-1,811	-1,657	-1,651	-1,643	-1,614	-1,589	-3,351	-11,505	
Discretionary:													
BA .....	2,588	2,655	2,725	2,790	2,877	2,946	3,019	3,093	3,169	3,241	13,635	29,103	
OT .....	3,233	2,740	2,612	2,736	2,820	2,885	2,961	3,033	3,107	3,183	14,141	29,310	
Mandatory:													
BA .....	-5,789	-0,693	-3,471	-3,646	-3,761	-3,894	-4,049	-4,191	-4,313	-4,394	-17,360	-38,201	

OT .....	-1,821	-1,645	-4,723	-4,672	-4,631	-4,542	-4,612	-4,676	-4,721	-4,772	-17,492	-40,815
<b>300—Natural Resources and Environment:</b>												
BA .....	36,374	37,654	38,325	38,923	40,388	41,191	41,650	42,496	43,935	45,039	191,664	405,975
OT .....	39,499	40,016	39,595	39,465	40,563	41,461	41,770	42,726	43,453	44,409	199,138	412,957
Discretionary:												
BA .....	34,439	35,329	36,359	37,431	38,506	39,603	40,772	41,913	43,108	44,343	182,064	391,803
OT .....	37,013	37,186	37,191	37,827	38,823	39,799	40,922	42,031	42,600	43,773	188,040	397,165
Mandatory:												
BA .....	1,935	2,325	1,966	1,492	1,882	1,588	0,878	0,583	0,827	0,696	9,600	14,172
OT .....	2,486	2,830	2,404	1,638	1,740	1,662	0,848	0,695	0,853	0,636	11,098	15,792
<b>350—Agriculture:</b>												
BA .....	19,098	22,846	21,964	20,652	19,681	19,545	19,509	20,119	20,253	20,540	104,241	204,207
OT .....	21,572	22,376	20,853	19,875	19,132	19,025	18,979	19,590	19,699	20,028	103,808	201,129
Discretionary:												
BA .....	5,998	6,152	6,330	6,513	6,699	6,884	7,084	7,278	7,487	7,699	31,692	68,124
OT .....	5,939	6,077	6,252	6,428	6,609	6,792	6,989	7,182	7,385	7,595	31,305	67,248
Mandatory:												
BA .....	13,100	16,694	15,634	14,139	12,982	12,661	12,425	12,841	12,766	12,841	72,549	136,083
OT .....	15,633	16,299	14,601	13,447	12,523	12,233	11,990	12,408	12,314	12,433	72,503	133,881
<b>370—Commerce and Housing Credit:</b>												
BA .....	-4,010	-11,014	-10,671	-10,096	-8,181	-7,989	-7,587	-7,204	-6,601	-6,379	-43,972	-79,732
OT .....	-13,580	-24,064	-27,566	-29,561	-25,522	-22,606	-24,053	-25,111	-25,809	-26,435	-120,293	-244,307
Discretionary:												
BA .....	-10,605	-13,301	-13,279	-12,114	-9,774	-8,848	-7,588	-6,382	-5,319	-4,680	-59,073	-91,890
OT .....	-7,165	-11,356	-12,285	-11,885	-10,163	-9,095	-8,000	-7,058	-6,021	-5,208	-52,854	-88,236
Mandatory:												
BA .....	6,595	2,287	2,608	2,018	1,593	0,859	0,001	-0,822	-1,282	-1,699	15,101	12,158
OT .....	-6,415	-12,708	-15,281	-17,676	-15,359	-13,511	-16,053	-18,053	-19,788	-21,227	-67,439	-156,071
<b>370 on-budget:</b>												
BA .....	-0,997	-8,697	-8,277	-7,401	-5,156	-4,806	-4,250	-3,613	-2,754	-2,278	-30,528	-48,229
OT .....	-10,566	-21,748	-25,173	-26,866	-22,499	-19,423	-20,716	-21,520	-21,962	-22,335	-106,852	-212,808
Discretionary:												
BA .....	-10,871	-13,578	-13,567	-12,413	-10,084	-9,169	-7,922	-6,728	-5,677	-5,051	-60,513	-95,060
OT .....	-7,430	-11,633	-12,573	-12,183	-10,473	-9,415	-8,333	-7,403	-6,378	-5,578	-54,292	-91,399
Mandatory:												
BA .....	9,874	4,881	5,290	5,012	4,928	4,363	3,672	3,115	2,923	2,773	29,985	46,831
OT .....	-3,136	-10,115	-12,600	-14,683	-12,026	-10,008	-12,383	-14,117	-15,584	-16,757	-52,560	-121,409
<b>400—Transportation:</b>												
BA .....	72,055	72,715	73,262	73,696	74,070	74,409	55,154	56,254	56,798	57,190	365,798	665,603
OT .....	87,153	82,838	79,648	78,845	78,268	77,871	73,378	66,074	62,874	61,710	406,752	748,659

TABLE 6.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT AGGREGATE AND FUNCTION LEVELS—Continued

Function	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016-20	2016-25
[Fiscal year, \$ billions]												
Discretionary:												
BA .....	30,083	30,772	31,607	32,465	33,352	34,247	35,168	36,106	35,506	36,451	158,279	335,757
OT .....	86,083	82,021	79,159	78,766	78,603	78,624	74,550	67,646	63,296	62,689	404,632	751,437
Mandatory:												
BA .....	41,972	41,943	41,655	41,231	40,718	40,162	19,986	20,148	21,292	20,739	207,519	329,846
OT .....	1,070	0,817	0,489	0,079	-0,335	-0,753	-1,172	-1,572	-0,422	-0,979	2,120	-2,778
<b>450—Community and Regional Development:</b>												
BA .....	15,486	16,344	16,737	16,973	16,984	16,903	9,965	9,947	9,993	10,077	82,524	139,409
OT .....	20,692	19,144	19,692	20,450	20,702	20,682	19,034	15,892	13,220	11,515	100,680	181,023
Discretionary:												
BA .....	15,040	15,316	15,508	15,697	15,900	16,116	9,461	9,683	9,911	10,136	77,461	132,768
OT .....	19,627	18,125	18,037	18,487	18,617	18,481	16,680	14,192	12,495	11,002	92,893	165,743
Mandatory:												
BA .....	0,446	1,028	1,229	1,276	1,084	0,787	0,504	0,264	0,082	-0,059	5,063	6,641
OT .....	1,065	1,019	1,655	1,963	2,085	2,201	2,354	1,700	0,725	0,513	7,787	15,280
<b>500—Education, Training, Employment:</b>												
BA .....	83,315	89,084	91,432	90,189	92,597	93,900	95,502	96,984	98,820	100,785	446,617	932,608
OT .....	93,293	92,888	91,193	89,369	91,891	93,562	95,022	96,608	98,336	100,297	458,634	942,459
Discretionary:												
BA .....	89,823	92,951	94,703	96,567	98,546	100,549	102,624	104,620	106,756	108,896	472,590	996,035
OT .....	93,797	95,174	93,014	94,795	96,655	98,659	100,670	102,690	104,746	106,863	473,435	987,063
Mandatory:												
BA .....	-6,508	-3,867	-3,271	-6,378	-5,949	-6,649	-7,122	-7,636	-7,936	-8,111	-25,973	-63,427
OT .....	-0,504	-2,286	-1,821	-5,426	-4,764	-5,097	-5,648	-6,082	-6,410	-6,566	-14,801	-44,604
<b>550—Health:</b>												
BA .....	433,064	397,209	387,638	398,203	420,326	426,184	442,681	461,378	476,599	493,913	2,036,440	4,337,195
OT .....	430,917	394,211	397,302	399,888	411,116	426,218	442,701	461,378	476,631	494,059	2,033,434	4,334,421
Discretionary:												
BA .....	57,727	58,919	60,296	61,691	63,146	64,602	66,126	67,651	69,242	70,844	301,779	640,244
OT .....	58,420	58,957	59,775	60,285	61,571	62,806	64,273	65,771	67,308	68,881	299,008	628,047
Mandatory:												
BA .....	375,337	338,290	327,342	336,512	357,180	361,582	376,555	393,727	407,357	423,069	1,734,661	3,696,951
OT .....	372,497	335,254	337,527	339,603	349,545	363,412	378,428	395,607	409,323	425,178	1,734,426	3,706,374

<b>570—Medicare:</b>												
BA	579,430	571,876	566,754	628,736	667,036	711,198	800,458	812,590	815,240	923,187	3,013,832	7,076,505
OT	579,361	571,830	566,656	628,652	666,951	711,111	800,363	812,496	815,139	923,082	3,013,450	7,075,641
Discretionary:												
BA	6,535	6,918	7,338	7,792	8,263	8,758	9,285	9,829	10,395	10,983	36,846	86,096
OT	6,492	6,894	7,269	7,719	8,188	8,677	9,198	9,742	10,305	10,887	36,562	85,371
Mandatory:												
BA	572,895	564,958	559,416	620,944	658,773	702,440	791,173	802,761	804,845	912,204	2,976,986	6,990,409
OT	572,869	564,936	559,387	620,933	658,763	702,434	791,165	802,754	804,834	912,195	2,976,888	6,990,270
<b>600—Income Security:</b>												
BA	523,086	496,233	485,055	476,663	484,015	489,999	498,503	503,364	510,872	517,417	2,465,052	4,985,207
OT	523,645	492,511	476,530	471,357	478,199	484,318	497,869	499,521	501,192	511,441	2,442,242	4,936,583
Discretionary:												
BA	63,235	61,219	61,398	60,997	62,339	63,675	65,591	66,390	67,163	67,655	309,188	639,662
OT	64,237	62,844	62,101	61,716	62,215	63,189	64,658	65,788	66,695	67,305	313,113	640,748
Mandatory:												
BA	459,851	435,014	423,657	415,666	421,676	426,324	432,912	436,974	443,709	449,762	2,155,864	4,345,545
OT	459,408	429,667	414,429	409,641	415,984	421,129	433,211	433,733	434,497	444,136	2,129,129	4,295,835
<b>650—Social Security Retirement and Disability:</b>												
BA	928,939	978,390	1,039,410	1,104,586	1,174,741	1,248,387	1,325,517	1,406,861	1,491,896	1,579,505	5,226,066	12,278,232
OT	924,957	973,310	1,033,990	1,098,755	1,168,609	1,242,055	1,318,684	1,399,827	1,484,561	1,571,969	5,199,621	12,216,717
Discretionary:												
BA	5,009	5,296	5,469	5,645	5,827	6,012	6,205	6,399	6,600	6,805	27,246	59,267
OT	5,127	5,316	5,449	5,614	5,795	5,980	6,172	6,365	6,565	6,769	27,301	59,152
Mandatory:												
BA	923,930	973,094	1,033,941	1,098,941	1,168,914	1,242,375	1,319,312	1,400,462	1,485,296	1,572,700	5,198,820	12,218,965
OT	919,830	967,994	1,028,541	1,093,141	1,162,814	1,236,075	1,312,512	1,393,462	1,477,996	1,565,200	5,172,320	12,157,565
650 on-budget:												
BA	33,885	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,565	486,576
OT	33,928	36,563	39,424	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,653	486,664
Discretionary:												
BA	0.043	0.028	0.017	0.017	0.017	0.017	0.017	0.017	0.017	0.017	0.088	0.088
OT	0.043	0.028	0.017	0.017	0.017	0.017	0.017	0.017	0.017	0.017	0.088	0.088
Mandatory:												
BA	33,885	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,565	486,576
OT	33,885	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,565	486,576
<b>700—Veterans Benefits and Services:</b>												
BA	166,261	164,546	162,740	174,599	179,485	183,721	196,041	192,637	189,442	203,290	847,631	1,812,762
OT	171,862	168,559	162,753	173,869	178,581	182,821	195,056	191,640	188,356	202,189	855,624	1,815,686

TABLE 6.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT AGGREGATE AND FUNCTION LEVELS—Continued

Function	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
[Fiscal year, \$ billions]												
Discretionary:												
BA .....	68,575	70,512	72,705	74,963	77,290	79,647	82,102	84,593	87,145	89,767	364,045	787,299
OT .....	68,327	69,849	72,081	74,168	76,442	78,811	81,246	83,689	86,234	88,808	360,867	779,655
Mandatory:												
BA .....	97,686	94,034	90,035	99,636	102,195	104,074	113,939	108,044	102,297	113,523	483,586	1,025,463
OT .....	103,535	98,710	90,672	99,701	102,139	104,010	113,810	107,951	102,122	113,381	494,757	1,036,031
<b>750—Administration of Justice:</b>												
BA .....	50,976	57,639	55,885	57,582	59,324	61,247	63,791	65,688	67,626	69,425	281,406	609,183
OT .....	56,455	56,693	54,562	56,699	61,755	62,635	63,748	65,589	67,266	68,892	286,164	614,294
Discretionary:												
BA .....	51,172	53,352	55,105	56,918	58,784	60,676	62,647	64,646	66,694	68,607	275,331	598,601
OT .....	51,981	53,328	54,891	56,622	58,312	60,207	62,163	64,153	66,188	68,081	275,134	595,926
Mandatory:												
BA .....	-0.196	4.287	0.780	0.664	0.540	0.571	1.144	1.042	0.932	0.818	6.075	10.582
OT .....	4,474	3,365	-0.329	0.077	3,443	2,428	1,585	1,436	1,078	0.811	11,030	18,368
<b>800—General Government:</b>												
BA .....	23,151	23,194	23,426	24,000	24,703	25,202	25,962	26,698	27,130	27,881	118,474	251,347
OT .....	22,981	23,289	23,371	23,685	24,290	24,878	25,562	26,272	26,766	27,435	117,616	248,529
Discretionary:												
BA .....	16,958	16,932	17,217	17,703	18,337	18,738	19,417	20,105	20,710	21,413	87,147	187,530
OT .....	16,970	17,069	17,307	17,494	18,029	18,497	19,077	19,723	20,353	21,025	86,869	185,544
Mandatory:												
BA .....	6,193	6,262	6,209	6,297	6,366	6,464	6,545	6,593	6,420	6,468	31,327	63,817
OT .....	6,011	6,220	6,064	6,191	6,261	6,381	6,485	6,549	6,413	6,410	30,747	62,985
<b>900—Net Interest:</b>												
BA .....	275,302	324,912	387,001	438,431	483,884	515,508	547,736	575,992	597,779	610,540	1,909,530	4,757,085
OT .....	275,302	324,912	387,001	438,431	483,884	515,508	547,736	575,992	597,779	610,540	1,909,530	4,757,085
Discretionary:												
BA .....												
OT .....												
Mandatory:												
BA .....												
OT .....												
900 on-budget:												
BA .....	367,542	416,418	479,446	533,121	579,344	611,558	642,888	669,066	687,195	694,215	2,375,871	5,680,793

OT	367,542	416,418	479,446	533,121	579,344	611,558	642,888	669,066	687,195	694,215	2,375,871	5,680,793
Discretionary:												
BA												
OT												
Mandatory:												
BA	367,542	416,418	479,446	533,121	579,344	611,558	642,888	669,066	687,195	694,215	2,375,871	5,680,793
OT	367,542	416,418	479,446	533,121	579,344	611,558	642,888	669,066	687,195	694,215	2,375,871	5,680,793
920—Allowances:												
BA	25,256	-21,661	-50,890	-60,624	-72,620	-104,010	-119,157	-131,418	-168,306	-204,728	-180,539	-908,158
OT	45,538	-5,856	-40,133	-53,987	-65,480	-98,128	-111,033	-122,924	-160,427	-186,150	-119,918	-798,580
Discretionary:												
BA	-5,395	-29,258	-40,330	-45,080	-53,213	-60,121	-71,330	-81,369	-89,614	-99,341	-173,276	-575,051
OT	14,887	-17,027	-30,665	-38,828	-46,562	-54,135	-63,349	-73,092	-81,982	-91,116	-118,195	-481,869
Mandatory:												
BA	30,651	7,597	-10,560	-15,544	-19,407	-43,889	-47,827	-50,049	-78,692	-105,387	-7,263	-333,107
OT	30,651	11,171	-9,468	-15,159	-18,918	-43,993	-47,684	-49,832	-78,445	-95,034	-1,723	-316,711
950—Undistributed Offsetting Receipts:												
BA	-99,168	-113,627	-121,235	-120,230	-120,280	-124,851	-132,974	-141,599	-152,306	-166,153	-574,540	-1,292,423
OT	-99,168	-113,627	-121,235	-120,230	-120,280	-124,851	-132,974	-141,599	-152,306	-166,153	-574,540	-1,292,423
Discretionary:												
BA												
OT												
Mandatory:												
BA	-99,168	-113,627	-121,235	-120,230	-120,280	-124,851	-132,974	-141,599	-152,306	-166,153	-574,540	-1,292,423
OT	-99,168	-113,627	-121,235	-120,230	-120,280	-124,851	-132,974	-141,599	-152,306	-166,153	-574,540	-1,292,423
950 on-budget:												
BA	-82,548	-96,446	-103,441	-101,796	-101,191	-105,094	-112,536	-120,466	-130,467	-143,591	-485,422	-1,097,576
OT	-82,548	-96,446	-103,441	-101,796	-101,191	-105,094	-112,536	-120,466	-130,467	-143,591	-485,422	-1,097,576
Discretionary:												
BA												
OT												
Mandatory:												
BA	-82,548	-96,446	-103,441	-101,796	-101,191	-105,094	-112,536	-120,466	-130,467	-143,591	-485,422	-1,097,576
OT	-82,548	-96,446	-103,441	-101,796	-101,191	-105,094	-112,536	-120,466	-130,467	-143,591	-485,422	-1,097,576
970—Overseas Contingency Operations/Global War on Terrorism:												
BA	96,287	64,598	62,593	57,586	49,578	47,569					330,642	378,211
OT	48,798	65,684	63,758	60,653	54,095	50,191	19,493	7,554	2,683	0,892	292,988	373,801
Discretionary:												
BA	96,287	64,598	62,593	57,586	49,578	47,569					330,642	378,211
OT	48,798	65,684	63,758	60,653	54,095	50,191	19,493	7,554	2,683	0,892	292,988	373,801

TABLE 6.—FY 2016 BUDGET RESOLUTION CONFERENCE AGREEMENT AGGREGATE AND FUNCTION LEVELS—Continued

Function	[Fiscal year, \$ billions]												
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25	
Mandatory:													
BA													
OT													
<b>Total:</b>													
BA	3,822,396	3,787,432	3,858,052	4,053,256	4,245,074	4,393,404	4,573,100	4,716,054	4,819,487	5,037,868	19,766,210	43,306,123	
OT	3,870,597	3,807,959	3,845,860	4,026,756	4,210,237	4,364,602	4,580,919	4,695,216	4,774,454	5,006,223	19,761,409	43,182,823	
Discretionary:													
BA	1,119,741	1,084,839	1,096,778	1,113,170	1,127,718	1,147,975	1,132,142	1,150,849	1,170,057	1,188,763	5,542,246	11,332,032	
OT	1,205,786	1,166,970	1,148,023	1,157,158	1,167,439	1,181,849	1,180,554	1,176,206	1,179,911	1,199,760	5,845,376	11,763,656	
Mandatory:													
BA	2,702,655	2,702,593	2,761,274	2,940,086	3,117,356	3,245,429	3,440,958	3,565,205	3,649,430	3,849,105	14,223,964	31,974,091	
OT	2,664,811	2,640,989	2,697,837	2,869,598	3,042,798	3,182,753	3,400,365	3,519,010	3,594,543	3,806,463	13,916,033	31,419,167	
<b>Total on-budget:</b>													
BA	3,039,215	2,956,581	2,970,682	3,107,123	3,234,011	3,313,719	3,420,057	3,484,446	3,504,239	3,634,452	15,307,612	32,664,525	
OT	3,091,442	2,982,215	2,963,926	3,086,454	3,205,304	3,291,249	3,434,709	3,470,642	3,466,541	3,610,342	15,329,341	32,602,824	
Discretionary:													
BA	1,114,466	1,079,266	1,091,021	1,107,226	1,121,581	1,141,642	1,125,603	1,144,104	1,163,099	1,181,587	5,513,560	11,269,595	
OT	1,200,437	1,161,405	1,142,303	1,151,246	1,161,334	1,175,549	1,174,049	1,169,496	1,172,989	1,192,621	5,816,725	11,701,429	
Mandatory:													
BA	1,924,749	1,877,315	1,879,661	1,999,897	2,112,430	2,172,077	2,294,454	2,340,342	2,341,140	2,452,865	9,794,052	21,394,930	
OT	1,891,005	1,820,810	1,821,623	1,935,208	2,043,970	2,115,700	2,260,660	2,301,146	2,293,552	2,417,721	9,512,616	20,901,395	
Revenues	3,470,720	3,602,254	3,729,105	3,874,731	4,034,524	4,211,287	4,395,193	4,596,085	4,806,181	5,030,409	18,711,334	41,750,489	
Revenues on-budget	2,676,733	2,776,156	2,870,206	2,982,310	3,107,111	3,247,391	3,392,968	3,554,412	3,723,973	3,906,111	14,412,516	32,237,371	
Surplus/Deficit ( - )	-399,877	-205,705	-116,755	-152,025	-175,713	-153,315	-185,726	-99,131	31,727	24,186	-1,050,075	-1,432,334	
On-budget	-414,709	-206,059	-93,720	-104,144	-98,193	-43,858	-41,741	83,770	257,432	295,769	-916,825	-365,453	
Off-budget	14,832	0,354	-23,035	-47,881	-77,520	-109,457	-143,985	-182,901	-225,705	-271,583	-1,332,250	-1,066,881	



TABLE 7.—FY 2016 BUDGET RESOLUTION AS PASSED BY THE SENATE  
[Fiscal year, \$ billions]

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>050—National Defense:</b>													
BA .....	593.277	620.263	544.506	557.744	571.019	585.310	599.627	600.634	615.997	631.771	648.836	2,878.842	5,975.707
OT .....	590.190	605.189	576.934	558.049	564.685	573.614	586.038	596.103	603.051	611.920	632.992	2,878.471	5,908.575
Discretionary:													
BA .....	585.833	612.020	536.067	549.071	562.079	576.087	590.096	590.848	605.970	621.469	637.356	2,835.324	5,881.063
OT .....	582.690	596.886	568.349	549.213	555.646	564.355	576.503	586.322	593.026	601.623	621.580	2,834.449	5,813.503
Mandatory:													
BA .....	7.444	8.243	8.439	8.673	8.940	9.223	9.531	9.786	10.027	10.302	11.480	43.518	94.644
OT .....	7.500	8.303	8.585	8.836	9.039	9.259	9.535	9.781	10.025	10.297	11.412	44.022	95.072
<b>150—International Affairs:</b>													
BA .....	53.012	47.791	41.839	42.802	43.749	44.754	45.276	46.553	47.593	48.681	49.786	220.935	458.824
OT .....	48.796	48.227	45.656	43.642	42.565	42.437	42.795	43.424	44.153	45.023	45.943	222.527	443.865
Discretionary:													
BA .....	53.905	48.342	41.853	42.761	43.678	44.650	45.625	46.653	47.678	48.753	49.846	221.284	459.839
OT .....	50.378	49.522	47.046	45.407	44.430	44.355	44.703	45.134	45.897	46.804	47.763	230.760	461.061
Mandatory:													
BA .....	-0.893	-0.551	-0.014	0.041	0.071	0.104	-0.349	-0.100	-0.085	-0.072	-0.060	-0.349	-1.015
OT .....	-1.582	-1.295	-1.390	-1.765	-1.865	-1.918	-1.908	-1.710	-1.744	-1.781	-1.820	-8.233	-17.196
<b>250—General Science, Space and Technology:</b>													
BA .....	29.803	30.007	30.596	31.286	31.981	32.706	33.433	34.192	34.953	35.745	36.545	156.576	331.444
OT .....	29.286	30.007	30.529	31.165	31.712	32.400	33.022	33.756	34.512	35.290	36.084	155.813	328.477
Discretionary:													
BA .....	29.704	29.900	30.496	31.186	31.881	32.606	33.333	34.092	34.853	35.645	36.445	156.069	330.437
OT .....	29.187	29.902	30.427	31.065	31.612	32.300	32.922	33.656	34.412	35.190	35.984	155.306	327.470
Mandatory:													
BA .....	0.099	0.107	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.507	1.007
OT .....	0.099	0.105	0.102	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.507	1.007
<b>270—Energy:</b>													
BA .....	5.369	-1.947	2.483	0.076	0.090	0.128	0.097	0.062	0.036	2.869	2.963	0.830	6.857
OT .....	5.417	2.365	2.112	-0.731	-0.753	-0.668	-0.543	-0.465	-0.393	2.521	2.655	2.325	6.100
Discretionary:													
BA .....	4.623	3.123	3.200	3.281	3.360	3.459	3.543	3.628	3.716	3.805	3.892	16.423	35.007
OT .....	5.439	4.151	3.761	3.494	3.462	3.518	3.556	3.649	3.737	3.825	3.917	18.386	37.070

TABLE 7.—FY 2016 BUDGET RESOLUTION AS PASSED BY THE SENATE—Continued  
 [Fiscal year, \$ billions]

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>Mandatory:</b>													
BA .....	0.746	-5.070	-0.717	-3.205	-3.270	-3.331	-3.446	-3.566	-3.680	-0.936	-0.929	-15.593	-28.150
OT .....	-0.022	-1.786	-1.649	-4.225	-4.215	-4.186	-4.099	-4.114	-4.130	-1.304	-1.262	-16.061	-30.970
<b>300—Natural Resources and Environment:</b>													
BA .....	36.003	36.277	36.685	37.680	39.125	41.066	40.951	41.844	43.240	44.125	45.522	190.833	406.515
OT .....	39.286	38.983	38.866	38.719	39.486	41.098	41.232	41.992	43.467	43.663	44.966	197.152	412.472
<b>Discretionary:</b>													
BA .....	34.413	34.513	35.402	36.433	37.505	38.583	39.683	40.852	41.995	43.191	44.427	182.436	392.584
OT .....	37.230	37.203	37.209	37.226	37.829	38.838	39.874	41.004	42.098	42.678	43.856	188.305	397.815
<b>Mandatory:</b>													
BA .....	1.590	1.764	1.283	1.247	1.620	2.483	1.268	0.992	1.245	0.934	1.095	8.397	13.931
OT .....	2.056	1.780	1.657	1.493	1.657	2.260	1.358	0.988	1.369	0.985	1.110	8.847	14.657
<b>350—Agriculture:</b>													
BA .....	17.328	20.628	24.247	23.204	22.083	20.974	21.078	20.914	21.506	21.620	21.834	111.136	218.088
OT .....	16.587	20.585	23.696	22.471	21.401	20.498	20.613	20.476	21.051	21.125	21.416	108.651	213.332
<b>Discretionary:</b>													
BA .....	5.923	5.922	6.075	6.252	6.433	6.617	6.801	6.998	7.191	7.398	7.608	31.299	67.295
OT .....	5.835	5.902	6.027	6.178	6.346	6.528	6.709	6.904	7.095	7.296	7.505	30.981	66.490
<b>Mandatory:</b>													
BA .....	11.405	14.706	18.172	16.952	15.650	14.357	14.277	13.916	14.315	14.222	14.226	79.837	150.793
OT .....	10.752	14.683	17.669	16.293	15.055	13.970	13.904	13.572	13.956	13.829	13.911	77.670	146.842
<b>370—Commerce and Housing Credit:</b>													
BA .....	-18.404	1.948	-4.376	-1.858	-2.211	-1.170	-1.508	-0.296	0.511	1.401	1.969	-7.667	-5.590
OT .....	-31.249	-11.678	-18.718	-16.688	-22.065	-21.790	-16.821	-17.426	-17.883	-18.298	-18.561	-90.939	-179.928
<b>Discretionary:</b>													
BA .....	-3.508	-8.065	-10.512	-10.300	-9.018	-6.716	-5.647	-4.314	-3.056	-1.942	-1.252	-44.611	-60.822
OT .....	-3.493	-7.943	-10.391	-10.273	-9.117	-6.832	-5.768	-4.439	-3.182	-2.075	-1.384	-44.556	-61.404
<b>Mandatory:</b>													
BA .....	-14.896	10.013	6.136	8.442	6.807	5.546	4.139	4.018	3.567	3.343	3.221	36.944	55.232
OT .....	-27.756	-3.735	-8.327	-6.415	-12.948	-14.958	-11.053	-12.987	-14.701	-16.223	-17.177	-46.383	-118.524
<b>370 on-budget:</b>													
BA .....	-16.682	2.260	-3.959	-1.264	-1.316	0.055	-0.075	1.341	2.452	3.648	4.520	-4.224	7.662
OT .....	-29.527	-11.365	-18.302	-16.095	-21.170	-20.567	-15.388	-15.789	-15.942	-16.051	-16.011	-87.499	-166.680
<b>Discretionary:</b>													
BA .....	-3.767	-8.332	-10.789	-10.588	-9.317	-7.026	-5.968	-4.648	-3.402	-2.300	-1.623	-46.052	-63.993

OT .....	- 3,752	- 8,209	- 10,668	- 10,561	- 9,415	- 7,142	- 6,088	- 4,772	- 3,527	- 2,432	- 1,754	- 45,995	- 64,568
Mandatory:													
BA .....	-12,915	10,592	6,830	9,324	8,001	7,081	5,893	5,989	5,854	5,948	6,143	41,828	71,655
OT .....	-25,775	- 3,156	- 7,634	- 5,534	-11,755	-13,425	- 9,300	-11,017	-12,415	-13,619	-14,257	-41,504	-102,112
<b>400—Transportation:</b>													
BA .....	85,889	71,528	72,392	73,286	74,077	74,826	75,549	76,221	76,840	77,506	78,208	366,109	750,433
OT .....	91,361	88,436	83,756	80,329	79,437	78,935	78,708	78,973	79,228	79,123	79,426	410,893	806,351
Discretionary:													
BA .....	31,428	29,118	29,744	30,558	31,396	32,261	33,134	34,033	34,948	34,324	35,246	153,077	324,762
OT .....	90,181	87,205	82,496	79,055	78,178	77,686	77,469	77,735	77,973	76,290	76,533	404,620	790,620
Mandatory:													
BA .....	54,461	42,410	42,648	42,728	42,681	42,565	42,415	42,188	41,892	43,182	42,962	213,032	425,671
OT .....	1,180	1,231	1,260	1,274	1,259	1,249	1,239	1,238	1,255	2,833	2,893	6,273	15,731
<b>450—Community and Regional Development:</b>													
BA .....	17,051	17,414	18,263	18,606	18,862	18,870	18,771	18,782	18,861	18,975	19,140	92,015	186,544
OT .....	21,741	22,351	21,002	21,457	22,314	22,547	22,474	21,323	19,747	19,313	19,384	109,671	211,912
Discretionary:													
BA .....	16,766	16,250	16,715	16,946	17,174	17,420	17,678	17,939	18,205	18,479	18,750	84,505	175,556
OT .....	21,812	20,956	19,622	19,331	19,852	19,980	19,974	18,566	17,964	18,225	18,501	99,741	192,971
Mandatory:													
BA .....	0,285	1,164	1,548	1,660	1,688	1,450	1,093	0,843	0,656	0,496	0,390	7,510	10,988
OT .....	- 0,071	1,395	1,380	2,126	2,462	2,567	2,500	2,757	1,783	1,088	0,883	9,930	18,941
<b>500—Education, Training, Employment:</b>													
BA .....	91,688	86,251	87,848	90,703	89,535	91,991	93,353	94,970	96,575	98,439	100,362	446,328	930,027
OT .....	97,522	95,717	92,889	90,534	88,889	91,556	93,315	94,734	96,383	98,178	100,129	459,585	942,324
Discretionary:													
BA .....	91,783	91,399	93,004	94,915	96,638	98,851	100,872	102,975	105,077	107,271	109,472	475,007	1,000,674
OT .....	89,553	94,971	95,932	93,394	95,162	97,067	99,030	101,033	103,113	105,235	107,414	476,526	992,351
Mandatory:													
BA .....	- 0,095	- 5,148	- 5,156	- 4,212	- 7,303	- 6,860	- 7,519	- 8,005	- 8,502	- 8,832	- 9,110	- 28,679	- 70,647
OT .....	7,969	0,746	- 3,043	- 2,860	- 6,273	- 5,511	- 5,715	- 6,299	- 6,730	- 7,057	- 7,285	- 16,941	- 50,027
<b>550—Health:</b>													
BA .....	483,912	414,351	385,565	388,629	402,511	425,526	433,351	452,426	471,644	489,491	512,965	2,016,582	4,376,459
OT .....	476,985	424,736	389,710	390,503	403,324	415,791	433,395	452,523	471,719	489,587	513,163	2,024,064	4,384,451
Discretionary:													
BA .....	59,474	57,751	58,920	60,297	61,690	63,145	64,602	66,127	67,650	69,241	70,842	301,803	640,265
OT .....	57,073	58,434	58,958	59,792	60,302	61,592	62,827	64,296	65,794	67,331	68,903	299,078	628,229
Mandatory:													
BA .....	424,438	356,600	326,645	328,332	340,821	362,381	368,749	386,299	403,994	420,250	442,123	1,714,779	3,736,194
OT .....	419,912	366,302	330,752	330,711	343,022	354,199	370,568	388,227	405,925	422,256	444,260	1,724,986	3,756,222

TABLE 7.—FY 2016 BUDGET RESOLUTION AS PASSED BY THE SENATE—Continued  
 [Fiscal year, \$ billions]

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
<b>570—Medicare:</b>													
BA .....	529,733	567,213	562,941	562,143	619,228	657,558	698,284	776,034	787,879	797,075	902,467	2,969,183	6,930,922
OT .....	529,281	567,122	562,881	562,102	619,148	657,564	698,188	775,930	787,681	796,964	902,349	2,968,817	6,929,929
Discretionary:													
BA .....	6,618	6,605	6,994	7,424	7,888	8,368	8,875	9,412	9,967	10,547	11,145	37,279	87,225
OT .....	6,506	6,556	6,969	7,356	7,814	8,291	8,794	9,326	9,878	10,456	11,047	36,986	86,487
Mandatory:													
BA .....	523,115	560,608	555,947	554,719	611,340	649,290	689,409	766,622	777,912	786,528	891,322	2,931,904	6,843,697
OT .....	522,775	560,566	555,912	554,746	611,334	649,273	689,394	766,604	777,803	786,508	891,302	2,931,831	6,843,442
<b>600—Income Security:</b>													
BA .....	517,037	529,494	458,455	466,015	460,943	471,826	481,804	493,877	502,550	512,932	521,641	2,386,733	4,899,537
OT .....	512,945	528,778	455,293	458,848	457,388	467,468	477,132	493,223	498,468	504,310	517,044	2,367,775	4,857,952
Discretionary:													
BA .....	64,786	65,057	60,403	59,887	58,087	59,130	60,255	62,519	62,539	62,520	62,051	302,564	612,448
OT .....	65,111	65,371	61,746	61,803	60,204	59,861	60,057	61,269	62,579	63,463	63,242	308,985	619,595
Mandatory:													
BA .....	452,251	464,437	398,052	406,128	402,856	412,696	421,549	431,358	440,011	450,412	459,590	2,084,169	4,287,089
OT .....	447,834	463,407	393,547	397,045	397,184	407,607	417,075	431,954	435,889	440,847	453,802	2,058,790	4,238,357
<b>650—Social Security:</b>													
BA .....	891,618	929,956	981,220	1,042,467	1,107,220	1,176,924	1,249,477	1,325,445	1,405,708	1,489,969	1,577,505	5,237,787	12,285,891
OT .....	888,420	925,860	976,135	1,037,038	1,101,489	1,170,893	1,243,245	1,318,712	1,398,674	1,482,735	1,570,570	5,211,415	12,225,351
Discretionary:													
BA .....	5,555	5,026	5,175	5,345	5,518	5,699	5,881	6,072	6,266	6,462	6,665	26,763	58,109
OT .....	5,557	5,130	5,190	5,316	5,487	5,668	5,849	6,039	6,232	6,428	6,630	26,791	57,969
Mandatory:													
BA .....	886,063	924,930	976,045	1,037,122	1,101,702	1,171,225	1,243,596	1,319,373	1,399,442	1,483,507	1,570,840	5,211,024	12,227,782
OT .....	882,863	920,730	970,945	1,031,722	1,096,002	1,165,225	1,237,396	1,312,673	1,392,442	1,476,307	1,563,940	5,184,624	12,167,382
<b>650 on-budget:</b>													
BA .....	31,554	33,878	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,558	486,569
OT .....	31,662	33,919	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,599	486,610
Discretionary:													
BA .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
OT .....	0.108	0.041	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.041	0.041
Mandatory:													
BA .....	31,554	33,878	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,558	486,569

OT .....	31.554	33.878	36.535	39.407	42.634	46.104	49.712	53.547	57.455	61.546	65.751	198.558	486.569
<b>700—Veterans Benefits and Services:</b>													
BA .....	153.408	166.708	164.905	163.101	174.989	179.899	184.172	196.530	193.156	189.999	203.895	849.602	1,817.354
OT .....	162.804	170.152	164.449	162.477	174.175	178.942	183.222	195.502	192.124	188.884	202.761	850.195	1,812.688
Discretionary:													
BA .....	65.346	68.602	70.540	72.735	74.992	77.320	79.678	82.135	84.626	87.179	89.826	364.189	787.633
OT .....	64.235	68.316	69.857	72.097	74.198	76.474	78.841	81.279	83.723	86.267	88.853	360.942	779.905
Mandatory:													
BA .....	88.062	98.106	94.365	90.366	99.997	102.579	104.494	114.395	108.530	102.820	114.069	485.413	1,029.721
OT .....	98.569	101.836	94.592	90.380	99.977	102.468	104.381	114.223	108.401	102.617	113.908	489.253	1,032.783
<b>750—Administration of Justice:</b>													
BA .....	54.819	52.543	57.030	56.787	58.512	60.284	62.239	64.815	66.745	68.717	70.550	285.156	618.222
OT .....	55.088	56.757	58.576	57.929	57.973	59.888	61.690	64.224	66.238	68.091	69.922	291.123	621.288
Discretionary:													
BA .....	51.027	51.326	54.142	55.914	57.747	59.633	61.546	63.539	65.560	67.630	69.566	278.762	606.603
OT .....	50.542	51.999	53.623	55.353	57.179	58.946	61.010	62.988	64.995	67.050	68.999	277.100	602.142
Mandatory:													
BA .....	3.792	1.217	2.888	0.873	0.765	0.651	0.693	1.276	1.185	1.087	0.984	6.394	11.619
OT .....	4.546	4.758	4.953	2.576	0.794	0.942	0.680	1.236	1.243	1.041	0.923	14.023	19.146
<b>800—General Government:</b>													
BA .....	23.264	23.755	24.046	24.755	25.485	26.202	26.958	27.766	28.493	29.022	29.809	124.243	266.291
OT .....	23.510	23.708	23.958	24.573	25.089	25.782	26.551	27.375	28.114	28.671	29.399	123.110	263.220
Discretionary:													
BA .....	16.462	17.192	17.730	18.341	18.974	19.618	20.274	20.961	21.655	22.367	23.101	91.855	200.213
OT .....	16.784	17.149	17.651	18.210	18.580	19.200	19.847	20.522	21.205	21.903	22.629	90.790	196.896
Mandatory:													
BA .....	6.802	6.563	6.316	6.414	6.511	6.584	6.684	6.805	6.838	6.655	6.708	32.388	66.078
OT .....	6.726	6.599	6.307	6.363	6.509	6.582	6.704	6.853	6.909	6.768	6.770	32.320	66.324
<b>900—Net Interest:</b>													
BA .....	226.651	274.379	323.732	386.693	438.770	486.122	520.025	552.341	580.201	603.687	622.119	1,909.696	4,788.069
OT .....	226.651	274.379	323.732	386.693	438.770	486.122	520.025	552.341	580.201	603.687	622.119	1,909.696	4,788.069
Discretionary:													
BA .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
OT .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Mandatory:													
BA .....	226.651	274.379	323.732	386.693	438.770	486.122	520.025	552.341	580.201	603.687	622.119	1,909.696	4,788.069
OT .....	226.651	274.379	323.732	386.693	438.770	486.122	520.025	552.341	580.201	603.687	622.119	1,909.696	4,788.069
<b>900 on-budget:</b>													
BA .....	323.951	366.579	415.132	478.693	532.670	580.522	614.725	645.841	671.301	690.987	703.419	2,373.596	5,699.869
OT .....	323.951	366.579	415.132	478.693	532.670	580.522	614.725	645.841	671.301	690.987	703.419	2,373.596	5,699.869

TABLE 7.—FY 2016 BUDGET RESOLUTION AS PASSED BY THE SENATE—Continued

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–20	2016–25
[Fiscal year, \$ billions]													
Discretionary:													
BA .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
OT .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Mandatory:													
BA .....	323.951	366.579	415.132	478.693	532.670	580.522	614.725	645.841	671.301	690.987	703.419	2,373.596	5,699.869
OT .....	323.951	366.579	415.132	478.693	532.670	580.522	614.725	645.841	671.301	690.987	703.419	2,373.596	5,699.869
<b>920—Allowances:</b>													
BA .....	-0.021	-12.322	12.975	-10.750	-15.199	-46.590	-54.803	-98.454	-112.036	-90.119	-250.580	-71.886	-677.878
OT .....	-0.011	-5.571	2.923	-14.755	-16.838	-44.799	-51.787	-80.798	-101.438	-83.225	-234.419	-79.040	-630.707
Discretionary:													
BA .....	-0.021	-15.155	8.461	5.677	4.428	-1.149	-6.600	-45.393	-55.229	-63.761	-72.999	2.262	-241.720
OT .....	-0.011	-11.461	-3.112	1.097	2.626	0.429	-3.224	-27.583	-44.414	-56.657	-66.541	-10.421	-208.840
Mandatory:													
BA .....	0.000	2.833	4.514	-16.427	-19.627	-45.441	-48.203	-53.061	-56.807	-26.358	-177.581	-74.148	-436.158
OT .....	0.000	5.890	6.035	-15.852	-19.464	-45.228	-48.563	-53.215	-57.024	-26.568	-167.878	-68.619	-421.867
<b>950—Undistributed Offsetting Receipts:</b>													
BA .....	-128.564	-86.017	-95.444	-102.025	-101.613	-102.666	-106.530	-112.775	-120.779	-130.843	-143.932	-487.765	-1,102.624
OT .....	-128.564	-86.028	-95.459	-102.044	-101.634	-102.689	-106.555	-112.800	-120.805	-130.869	-143.959	-487.854	-1,102.842
Discretionary:													
BA .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
OT .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Mandatory:													
BA .....	-128.564	-86.017	-95.444	-102.025	-101.613	-102.666	-106.530	-112.775	-120.779	-130.843	-143.932	-487.765	-1,102.624
OT .....	-128.564	-86.028	-95.459	-102.044	-101.634	-102.689	-106.555	-112.800	-120.805	-130.869	-143.959	-487.854	-1,102.842
<b>950 on-budget:</b>													
BA .....	-112.410	-69.397	-78.263	-84.231	-83.179	-83.577	-86.773	-92.337	-99.646	-109.004	-121.370	-398.647	-907.777
OT .....	-112.410	-69.408	-78.278	-84.250	-83.200	-83.600	-86.798	-92.362	-99.672	-109.030	-121.397	-398.736	-907.995
Discretionary:													
BA .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
OT .....	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Mandatory:													
BA .....	-112.410	-69.397	-78.263	-84.231	-83.179	-83.577	-86.773	-92.337	-99.646	-109.004	-121.370	-398.647	-907.777
OT .....	-112.410	-69.408	-78.278	-84.250	-83.200	-83.600	-86.798	-92.362	-99.672	-109.030	-121.397	-398.736	-907.995

<b>Total:</b>	3,662,873	3,790,220	3,729,908	3,851,344	4,059,156	4,244,640	4,611,881	4,759,673	4,941,062	5,051,604	19,675,268	43,461,092
BA .....	3,656,046	3,820,075	3,758,920	3,832,311	4,026,555	4,195,589	4,385,939	4,599,122	4,724,292	4,886,693	19,633,450	43,242,879
OT .....												
Discretionary:												
BA .....	1,120,117	1,118,926	1,064,409	1,086,723	1,110,650	1,135,582	1,159,629	1,139,076	1,159,611	1,180,578	5,516,290	11,357,171
OT .....	1,174,609	1,180,249	1,151,360	1,135,114	1,149,790	1,168,256	1,188,973	1,187,700	1,192,125	1,201,332	5,784,769	11,780,330
Mandatory:												
BA .....	2,542,756	2,671,294	2,665,499	2,764,621	2,948,506	3,109,058	3,261,975	3,472,805	3,600,062	3,760,484	3,849,617	14,158,978
OT .....	2,481,437	2,639,826	2,607,560	2,697,197	2,876,765	3,027,333	3,196,966	3,411,422	3,532,167	3,685,361	3,787,952	13,848,681
<b>Total on-budget:</b>												
BA .....	2,917,985	3,003,274	2,894,221	2,958,672	3,107,799	3,228,534	3,337,729	3,455,558	3,525,594	3,624,025	15,192,500	32,781,669
OT .....	2,914,464	3,037,267	2,928,317	2,945,067	3,080,929	3,185,512	3,308,296	3,449,532	3,497,247	3,576,890	15,177,092	32,624,033
Discretionary:												
BA .....	1,114,303	1,113,633	1,058,957	1,081,090	1,104,833	1,129,573	1,153,427	1,132,670	1,152,999	1,173,758	5,488,086	11,295,891
OT .....	1,168,901	1,174,894	1,145,893	1,129,510	1,144,005	1,162,278	1,182,804	1,181,328	1,185,548	1,194,547	5,756,580	11,719,238
Mandatory:												
BA .....	1,803,682	1,889,641	1,835,264	1,877,582	2,002,966	2,098,961	2,184,302	2,322,888	2,372,595	2,450,267	2,451,312	9,704,414
OT .....	1,745,563	1,862,373	1,782,424	1,815,557	1,936,924	2,023,234	2,125,492	2,268,204	2,311,699	2,382,343	2,396,545	9,420,512
Revenues .....	3,188,539	3,459,531	3,587,670	3,715,285	3,864,756	4,025,170	4,204,151	4,389,325	4,590,782	4,803,620	5,029,396	18,652,412
<b>Revenues on-budget</b> .....	2,425,883	2,666,755	2,763,328	2,858,131	2,974,147	3,099,410	3,241,963	3,388,688	3,550,388	3,722,144	3,905,648	14,361,771
Surplus/Deficit (-) .....	-467,507	-360,544	-171,250	-117,026	-161,799	-170,419	-181,788	-209,797	-133,510	-83,073	16,013	-981,038
On-budget .....	-488,581	-370,512	-164,989	-86,936	-106,782	-86,102	-66,333	-60,844	53,141	145,254	290,672	-815,321
Off-budget .....	21,074	9,968	-6,261	-30,090	-55,017	-84,317	-115,455	-148,953	-186,651	-228,327	-274,659	-1,119,762

TABLE 8.—FY 2016 BUDGET RESOLUTION TOTAL SPENDING AND REVENUE, AS PASSED BY THE HOUSE

(Fiscal year, in millions of dollars)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016-2020	2016-2025
<b>SUMMARY</b>												
Total spending:												
BA .....	3,720,708	3,706,440	3,833,169	4,038,671	4,260,329	4,407,830	4,615,122	4,758,942	4,899,220	5,116,195	19,559,316	43,356,626
OT .....	3,789,766	3,721,791	3,810,949	4,004,105	4,211,731	4,372,536	4,597,890	4,720,746	4,843,916	5,079,217	19,538,341	43,152,645
On-budget:												
BA .....	2,936,989	2,874,003	2,944,067	3,091,104	3,248,181	3,328,045	3,463,044	3,529,161	3,586,560	3,715,369	15,094,345	32,716,524
OT .....	3,010,185	2,894,439	2,927,276	3,062,270	3,205,614	3,298,984	3,452,546	3,497,999	3,538,491	3,685,327	15,099,785	32,573,131
Off-budget:												
BA .....	783,719	832,437	889,101	947,567	1,012,148	1,079,785	1,152,078	1,229,781	1,312,660	1,400,826	4,464,971	10,640,102
OT .....	779,581	827,352	883,672	941,835	1,006,117	1,073,552	1,145,344	1,222,746	1,305,425	1,393,890	4,438,556	10,579,514
Revenues:												
Total .....	3,459,531	3,587,670	3,715,285	3,864,756	4,025,170	4,204,151	4,389,325	4,590,782	4,803,620	5,029,396	18,652,412	41,669,686
On-budget .....	2,666,755	2,763,328	2,858,131	2,974,147	3,099,410	3,241,963	3,388,688	3,550,388	3,722,144	3,905,648	14,361,771	32,170,602
Off-budget .....	792,776	824,342	857,154	890,609	925,760	962,188	1,000,637	1,040,394	1,081,476	1,123,748	4,290,641	9,499,084
Recommended Change in Revenues:												
Total .....	0	0	0	0	0	0	0	0	0	0	0	0
On-budget .....	0	0	0	0	0	0	0	0	0	0	0	0
Off-budget .....	0	0	0	0	0	0	0	0	0	0	0	0
Surplus/Deficit (—):												
Total .....	-346,693	-152,211	-95,372	-139,326	-187,244	-169,288	-185,412	-105,526	12,408	32,791	-920,846	-1,335,873
Macroeconomic Fiscal Impact .....	-16,458	-18,090	291	22	-683	-903	23,153	24,437	52,704	82,611	-34,917	147,086
On-budget .....	-343,430	-131,111	-69,145	-88,123	-106,204	-57,021	-63,858	52,389	183,653	220,321	-738,014	-402,529
Off-budget .....	13,195	-3,010	-26,518	-51,226	-80,357	-111,364	-144,707	-182,352	-223,949	-270,142	-147,915	-1,080,430
Debt Held by the Public (end of year) .....	13,839,152	14,041,709	14,146,945	14,340,084	14,562,210	14,744,287	15,130,369	15,302,457	15,164,550	15,237,647		
Debt Subject to Limit (end of year) .....	19,048,915	19,395,251	19,643,341	19,949,858	20,263,382	20,507,829	20,908,840	21,078,135	20,918,559	20,907,169		

**BY FUNCTION**

National Defense (050):												
BA .....	531,334	582,506	607,744	620,019	632,310	644,627	657,634	670,997	683,771	698,836	2,973,913	6,329,778
OT .....	564,027	572,025	586,422	604,238	617,553	630,610	648,269	656,399	663,936	683,350	2,944,265	6,226,819
International Affairs (150):												
BA .....	38,342	39,623	40,539	41,437	42,390	42,861	44,081	45,070	46,098	47,148	202,331	427,589
OT .....	42,923	40,821	39,736	39,214	39,564	40,108	40,868	41,633	42,470	43,349	202,258	410,686



<b>General Science, Space and Technology (250):</b>												
BA .....	28,381	28,932	29,579	30,227	30,904	31,584	32,293	33,003	33,742	34,488	148,023	313,132
OT .....	29,003	28,924	29,357	29,798	30,388	30,957	31,637	32,338	33,059	33,795	147,471	309,257
<b>Energy (270):</b>												
BA .....	-3,581	1,410	1,189	1,196	1,259	1,309	1,335	1,375	1,332	-964	1,473	5,860
OT .....	654	649	234	307	472	728	863	1,000	1,037	-1,215	2,316	4,729
<b>Natural Resources &amp; Environment (300):</b>												
BA .....	35,350	36,047	36,385	37,206	38,171	38,367	39,221	40,108	40,962	39,095	183,159	380,912
OT .....	38,113	38,268	37,674	37,747	38,304	38,685	39,361	40,319	40,486	38,471	190,105	387,427
<b>Agriculture (350):</b>												
BA .....	20,109	23,064	21,987	20,907	19,835	19,296	19,245	19,821	20,020	20,256	105,901	204,538
OT .....	21,164	23,194	21,396	20,275	19,386	18,849	18,830	19,391	19,553	19,851	105,416	201,891
<b>Commerce &amp; Housing Credit (370):</b>												
<b>On-budget:</b>												
BA .....	-3,269	-12,373	-10,252	-8,801	-6,903	-6,522	-5,742	-4,965	-3,991	-3,370	-41,598	-66,189
OT .....	-16,617	-26,620	-24,998	-28,587	-27,479	-21,769	-22,819	-23,306	-23,635	-23,845	-124,301	-239,674
<b>Off-budget:</b>												
BA .....	-3,487	-3,347	-3,409	-3,619	-3,822	-3,886	-3,928	-3,972	-4,016	-4,159	-17,684	-37,645
OT .....	-3,488	-3,347	-3,409	-3,620	-3,822	-3,887	-3,929	-3,973	-4,017	-4,160	-17,686	-37,652
<b>Transportation (400):</b>												
BA .....	36,743	69,381	70,298	76,397	77,763	79,149	80,613	82,128	83,709	85,335	330,582	741,516
OT .....	79,181	69,500	73,623	76,051	76,767	78,369	79,946	81,336	82,724	83,983	375,122	781,481
<b>Community &amp; Regional Development (450):</b>												
BA .....	7,082	7,688	8,089	8,381	8,409	8,305	8,304	8,359	8,447	8,579	39,649	81,641
OT .....	19,928	16,753	15,383	13,789	12,567	12,095	10,937	9,345	8,890	8,930	78,420	128,617
<b>Education, Training, Employment, and Social Services (500):</b>												
BA .....	80,620	84,746	87,029	85,514	87,901	88,908	90,148	91,237	92,744	94,400	425,810	883,247
OT .....	90,389	90,513	87,366	85,290	87,669	89,276	90,467	91,646	93,101	94,734	441,227	900,451
<b>Health (550):</b>												
BA .....	416,475	360,678	358,594	367,103	387,076	388,981	398,136	408,454	425,381	433,945	1,889,926	3,944,823
OT .....	426,860	364,823	360,468	367,916	377,341	389,025	398,233	408,529	425,477	434,143	1,897,408	3,952,815
<b>Medicare (570):</b>												
BA .....	577,726	580,837	580,782	639,293	680,575	726,644	808,204	825,577	834,148	927,410	3,059,213	7,181,196
OT .....	577,635	580,777	580,741	639,213	680,481	726,548	808,100	825,379	834,037	927,292	3,058,847	7,180,203
<b>Income Security (600):</b>												
BA .....	512,364	479,836	481,994	483,293	516,193	502,001	518,690	525,230	532,515	550,057	2,473,680	5,102,173
OT .....	513,709	475,234	471,951	477,470	510,603	496,856	518,542	519,391	521,105	543,361	2,448,967	5,048,222

TABLE 8.—FY 2016 BUDGET RESOLUTION TOTAL SPENDING AND REVENUE, AS PASSED BY THE HOUSE—Continued

	[Fiscal year, in millions of dollars]											
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–2020	2016–2025
<b>Social Security (650):</b>												
<b>On-budget:</b>												
BA .....	33,878	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,558	486,569
OT .....	33,919	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,599	486,610
<b>Off-budget:</b>												
BA .....	896,078	944,535	1,002,680	1,064,126	1,130,310	1,199,245	1,271,338	1,347,673	1,427,813	1,511,114	5,037,729	11,794,912
OT .....	891,941	939,450	997,251	1,058,395	1,124,279	1,193,013	1,264,605	1,340,639	1,420,579	1,504,179	5,011,316	11,734,331
<b>Veterans Benefits and Services (700):</b>												
BA .....	166,677	164,843	163,009	174,862	179,735	183,969	196,283	192,866	189,668	203,517	849,126	1,815,429
OT .....	170,121	164,387	162,385	174,048	178,778	183,019	195,255	191,834	188,533	202,383	849,719	1,810,763
<b>Administration of Justice (750):</b>												
BA .....	52,156	55,450	55,169	56,854	58,585	60,498	63,032	64,917	66,844	68,632	278,214	602,137
OT .....	56,006	57,547	56,659	56,572	58,392	59,992	62,485	64,355	66,264	68,051	285,177	606,325
<b>General Government (800):</b>												
BA .....	23,593	22,761	22,817	23,252	23,947	24,192	24,981	25,695	26,010	26,968	116,370	244,216
OT .....	23,576	23,202	23,279	23,084	23,602	24,309	25,114	25,840	25,878	26,825	116,743	244,709
<b>Net Interest (900):</b>												
BA .....	366,542	414,802	477,785	531,097	578,726	612,198	642,470	667,176	684,394	696,025	2,368,952	5,671,217
OT .....	366,542	414,802	477,785	531,097	578,726	612,198	642,470	667,176	684,394	696,025	2,368,952	5,671,217
<b>Off-budget:</b>												
BA .....	-92,252	-91,570	-92,376	-94,506	-95,251	-95,817	-94,894	-92,787	-89,298	-83,567	-465,956	-922,318
OT .....	-92,252	-91,570	-92,376	-94,506	-95,251	-95,817	-94,894	-92,787	-89,298	-83,567	-465,956	-922,318
<b>Allowances (920):</b>												
BA .....	-33,462	-29,863	-32,175	-34,261	-39,009	-42,221	-46,013	-49,123	-50,652	-48,913	-168,770	-405,692
OT .....	-17,275	-24,277	-28,249	-31,078	-35,136	-38,438	-42,205	-45,430	-47,736	-48,058	-136,015	-357,882
<b>Government-Wide Savings (930):</b>												
BA .....	27,465	-15,712	-32,429	-41,554	-50,240	-55,831	-63,954	-71,850	-78,889	-113,903	-112,470	-496,897
OT .....	18,416	-3,005	-20,148	-32,383	-42,168	-50,276	-57,849	-65,124	-71,689	-93,929	-79,288	-418,155
<b>Undistributed Offsetting Receipts (950):</b>												
<b>On-budget:</b>												
BA .....	-73,514	-83,832	-90,115	-90,594	-92,193	-96,623	-99,437	-104,343	-111,213	-117,896	-430,248	-959,760
OT .....	-73,514	-83,832	-90,115	-90,594	-92,193	-96,623	-99,437	-104,343	-111,213	-117,896	-430,248	-959,760
<b>Off-budget:</b>												
BA .....	-16,620	-17,181	-17,794	-18,434	-19,089	-19,757	-20,438	-21,133	-21,839	-22,562	-89,118	-194,847



TABLE 9.—FY 2016 BUDGET RESOLUTION DISCRETIONARY SPENDING, AS PASSED BY THE HOUSE—Continued

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–2020	2016–2025
[Fiscal year, in millions of dollars]												
General Science, Space and Technology (250):												
BA .....	28,274	28,832	29,479	30,127	30,804	31,484	32,193	32,903	33,642	34,388	147,516	312,125
OT .....	28,898	28,822	29,257	29,698	30,288	30,857	31,537	32,238	32,959	33,695	146,964	308,250
Energy (270):												
BA .....	2,054	2,110	2,169	2,221	2,295	2,350	2,411	2,470	2,533	2,590	10,849	23,203
OT .....	2,435	2,284	2,243	2,290	2,375	2,433	2,498	2,561	2,622	2,688	11,627	24,429
Natural Resources & Environment (300):												
BA .....	34,366	35,256	36,284	37,357	38,429	39,524	40,692	41,831	43,025	44,260	181,693	391,024
OT .....	36,796	36,971	37,048	37,666	38,669	39,700	40,828	41,918	42,496	43,672	187,151	395,764
Agriculture (350):												
BA .....	6,073	6,229	6,409	6,593	6,781	6,968	7,169	7,365	7,576	7,790	32,085	68,953
OT .....	5,979	6,141	6,324	6,504	6,689	6,873	7,072	7,266	7,471	7,684	31,637	68,003
Commerce & Housing Credit (370):												
On-budget:												
BA .....	-13,410	-16,367	-16,546	-15,510	-13,141	-12,370	-11,196	-10,054	-9,054	-8,478	-74,974	-126,127
OT .....	-13,067	-16,159	-16,462	-15,566	-13,227	-12,459	-11,287	-10,146	-9,152	-8,575	-74,481	-126,099
Off-budget:												
BA .....	267	277	288	299	310	321	334	346	358	371	1,441	3,171
OT .....	266	277	288	298	310	320	333	345	357	370	1,439	3,164
Transportation (400):												
BA .....	31,049	31,800	32,656	33,535	34,444	35,360	36,304	37,264	36,688	37,656	163,484	346,756
OT .....	78,107	68,491	72,712	75,345	76,185	77,851	79,470	80,868	80,694	81,906	370,840	771,629
Community & Regional Development (450):												
BA .....	6,958	7,045	7,199	7,348	7,509	7,682	7,856	8,033	8,216	8,394	36,059	76,238
OT .....	19,577	16,283	14,037	11,996	10,565	10,081	8,591	7,908	8,083	8,268	72,458	115,389
Education, Training, Employment, and Social Services (500):												
BA .....	88,248	92,897	94,491	96,297	98,241	100,227	102,273	104,164	106,241	108,321	470,174	991,400
OT .....	91,356	96,048	93,128	94,795	96,633	98,594	100,539	102,404	104,413	106,434	471,960	984,344
Health (550):												
BA .....	57,726	58,920	60,297	61,690	63,145	64,602	66,127	67,650	69,241	70,842	301,778	640,240
OT .....	58,409	58,958	59,792	60,302	61,592	62,827	64,296	65,794	67,331	68,903	299,053	628,204
Medicare (570):												
BA .....	6,605	6,994	7,424	7,888	8,368	8,875	9,412	9,967	10,547	11,145	37,279	87,225
OT .....	6,556	6,969	7,356	7,814	8,291	8,794	9,326	9,878	10,456	11,047	36,986	86,487



TABLE 10.—FY 2016 BUDGET RESOLUTION MANDATORY SPENDING, AS PASSED BY THE HOUSE

[Fiscal year, in millions of dollars]

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016–2020	2016–2025
<b>SUMMARY</b>												
Total spending:												
BA .....	2,608,126	2,645,910	2,755,063	2,942,691	3,146,170	3,275,184	3,490,341	3,615,039	3,735,871	3,933,069	14,097,960	32,147,465
OT .....	2,616,348	2,594,209	2,692,910	2,871,660	3,064,255	3,209,403	3,427,511	3,543,953	3,656,685	3,867,242	13,833,382	31,544,176
On-budget:												
BA .....	1,829,700	1,818,925	1,871,595	2,000,941	2,140,031	2,201,601	2,344,669	2,391,870	2,430,031	2,539,279	9,661,193	21,568,643
OT .....	1,842,122	1,772,325	1,814,842	1,935,610	2,064,116	2,142,020	2,288,539	2,327,784	2,358,045	2,480,352	9,429,015	21,025,754
Off-budget:												
BA .....	778,426	826,985	883,468	941,750	1,006,139	1,073,583	1,145,672	1,223,169	1,305,840	1,393,790	4,436,767	10,578,822
OT .....	774,226	821,885	878,068	936,050	1,000,139	1,067,383	1,138,972	1,216,169	1,298,640	1,386,890	4,410,367	10,518,422
<b>BY FUNCTION</b>												
National Defense (050):												
BA .....	8,243	8,439	8,673	8,940	9,223	9,531	9,786	10,027	10,302	11,480	43,518	94,644
OT .....	8,303	8,585	8,836	9,039	9,259	9,535	9,781	10,025	10,297	11,412	44,022	95,072
International Affairs (150):												
BA .....	-551	-14	41	71	104	-349	-100	-85	-72	-60	-349	-1,015
OT .....	-1,295	-1,390	-1,765	-1,865	-1,918	-1,908	-1,710	-1,744	-1,781	-1,820	-8,233	-17,196
General Science, Space and Technology (250):												
BA .....	107	100	100	100	100	100	100	100	100	100	507	1,007
OT .....	105	102	100	100	100	100	100	100	100	100	507	1,007
Energy (270):												
BA .....	-5,635	-700	-980	-1,025	-1,036	-1,041	-1,076	-1,095	-1,201	-3,554	-9,376	-17,343
OT .....	-1,781	-1,635	-2,009	-1,983	-1,903	-1,705	-1,635	-1,561	-1,585	-3,903	-9,311	-19,700
Natural Resources & Environment (300):												
BA .....	984	791	100	-151	-258	-1,157	-1,472	-1,723	-2,063	-5,164	1,466	-10,112
OT .....	1,317	1,297	625	81	-365	-1,015	-1,467	-1,599	-2,011	-5,200	2,955	-8,337
Agriculture (350):												
BA .....	14,036	16,835	15,578	14,314	13,054	12,328	12,076	12,456	12,444	12,466	73,816	135,585
OT .....	15,185	17,053	15,072	13,771	12,697	11,976	11,758	12,125	12,082	12,167	73,779	133,888

<b>Commerce &amp; Housing Credit (370):</b>												
On-budget:												
BA	10,141	3,994	6,294	6,709	6,238	5,848	5,454	5,089	5,063	5,108	33,376	59,938
OT	-3,550	-10,461	-8,536	-13,021	-14,252	-9,310	-11,532	-13,160	-14,483	-15,270	-49,820	-113,575
Off-budget:												
BA	-3,754	-3,624	-3,697	-3,918	-4,132	-4,207	-4,262	-4,318	-4,374	-4,530	-19,125	-40,816
OT	-3,754	-3,624	-3,697	-3,918	-4,132	-4,207	-4,262	-4,318	-4,374	-4,530	-19,125	-40,816
<b>Transportation (400):</b>												
BA	5,694	37,581	37,642	42,862	43,319	43,789	44,309	44,864	47,021	47,679	167,098	394,760
OT	1,074	1,009	911	706	582	518	476	468	2,030	2,077	4,282	9,852
<b>Community &amp; Regional Development (450):</b>												
BA	124	643	890	1,033	900	623	448	326	231	185	3,590	5,403
OT	351	470	1,346	1,793	2,002	2,014	2,346	1,437	807	662	5,962	13,228
<b>Education, Training, Employment, and Social Services (500):</b>												
BA	-7,628	-8,151	-7,462	-10,783	-10,340	-11,319	-12,125	-12,927	-13,497	-13,921	-44,364	-108,153
OT	-967	-5,535	-5,762	-9,505	-8,964	-9,318	-10,072	-10,758	-11,312	-11,700	-30,733	-83,893
<b>Health (550):</b>												
BA	358,749	301,758	298,297	305,413	323,931	324,379	332,009	340,804	356,140	363,103	1,588,148	3,304,583
OT	368,451	305,865	300,676	307,614	315,749	326,198	333,937	342,735	358,146	365,240	1,598,355	3,324,611
<b>Medicare (570):</b>												
BA	571,121	573,843	573,358	631,405	672,207	717,769	798,792	815,610	823,601	916,265	3,021,934	7,093,971
OT	571,079	573,808	573,385	631,399	672,190	717,754	798,774	815,501	823,581	916,245	3,021,861	7,093,716
<b>Income Security (600):</b>												
BA	450,950	417,801	419,085	419,385	450,645	434,905	450,026	454,988	460,709	476,797	2,157,866	4,435,291
OT	450,083	412,549	409,023	413,915	445,778	430,827	450,834	450,173	450,347	471,187	2,131,348	4,384,516
<b>Social Security (650):</b>												
On-budget:												
BA	33,878	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,558	486,569
OT	33,878	36,535	39,407	42,634	46,104	49,712	53,547	57,455	61,546	65,751	198,558	486,569
Off-budget:												
BA	891,052	939,360	997,335	1,058,608	1,124,611	1,193,364	1,265,266	1,341,407	1,421,351	1,504,449	5,010,966	11,736,803
OT	886,852	934,260	991,935	1,052,908	1,118,611	1,187,164	1,258,566	1,334,407	1,414,151	1,497,549	4,984,566	11,676,403
<b>Veterans Benefits and Services (700):</b>												
BA	98,075	94,303	90,274	99,870	102,415	104,291	114,148	108,240	102,489	113,691	484,937	1,027,796
OT	101,805	94,530	90,288	99,850	102,304	104,178	113,976	108,111	102,286	113,530	488,777	1,030,858
<b>Administration of Justice (750):</b>												
BA	1,137	2,888	873	765	651	693	1,276	1,185	1,087	984	6,314	11,539
OT	4,727	4,922	2,568	794	942	680	1,236	1,143	1,041	923	13,953	18,976

TABLE 10.—FY 2016 BUDGET RESOLUTION MANDATORY SPENDING, AS PASSED BY THE HOUSE—Continued

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016-2020	2016-2025
[Fiscal year, in millions of dollars]												
<b>General Government (800):</b>												
BA .....	6,869	6,627	6,724	6,819	6,890	6,990	7,107	7,139	6,956	7,242	33,929	69,363
OT .....	6,894	6,647	6,701	6,845	6,913	7,034	7,179	7,232	7,088	7,321	34,000	69,854
<b>Net interest (900):</b>												
<b>On-budget:</b>												
BA .....	366,542	414,802	477,785	531,097	578,726	612,198	642,470	667,176	684,394	696,025	2,368,952	5,671,217
OT .....	366,542	414,802	477,785	531,097	578,726	612,198	642,470	667,176	684,394	696,025	2,368,952	5,671,217
<b>Off-budget:</b>												
BA .....	-92,252	-91,570	-92,376	-94,506	-95,251	-95,817	-94,894	-92,787	-89,298	-83,567	-465,956	-922,318
OT .....	-92,252	-91,570	-92,376	-94,506	-95,251	-95,817	-94,894	-92,787	-89,298	-83,567	-465,956	-922,318
<b>Allowances (920):</b>												
BA .....	-5,704	-2,794	-2,388	-2,378	-2,769	-1,817	-2,156	-2,137	-2,103	1,939	-16,033	-22,307
OT .....	-2,647	-1,573	-1,713	-1,815	-1,956	-1,477	-1,610	-1,554	-1,513	367	-9,704	-15,491
<b>Government-Wide Savings (930):</b>												
BA .....	-3,917	-2,524	-2,582	-5,544	-7,880	-9,249	-10,513	-11,279	-11,903	-38,941	-22,447	-104,332
OT .....	-3,917	-1,424	-1,982	-5,244	-7,680	-9,149	-10,413	-11,179	-11,803	-26,866	-20,247	-89,657
<b>Undistributed Offsetting Receipts (950):</b>												
<b>On-budget:</b>												
BA .....	-73,514	-83,832	-90,115	-90,594	-92,193	-96,623	-99,437	-104,343	-111,213	-117,896	-430,248	-959,760
OT .....	-73,514	-83,832	-90,115	-90,594	-92,193	-96,623	-99,437	-104,343	-111,213	-117,896	-430,248	-959,760
<b>Off-budget:</b>												
BA .....	-16,620	-17,181	-17,794	-18,434	-19,089	-19,757	-20,438	-21,133	-21,839	-22,562	-89,118	-194,847
OT .....	-16,620	-17,181	-17,794	-18,434	-19,089	-19,757	-20,438	-21,133	-21,839	-22,562	-89,118	-194,847



## National Defense: Function 050

### FUNCTION SUMMARY

The National Defense function includes funds to develop, maintain, and equip the military forces of the United States. Historically, about 95 percent of the funding in this function goes to Department of Defense military activities; the remaining funding applies to atomic energy defense activities of the Department of Energy and other defense-related activities.

### SENATE RESOLUTION

The Senate budget resolution calls for \$531.3 billion in regular budget authority and \$564.0 billion in outlays in fiscal year 2016. Regular discretionary budget authority in fiscal year 2016 totals \$523.1 billion, with \$555.7 billion in outlays; direct spending is \$8.2 billion in budget authority and \$8.3 billion in outlays. Over 10 years, regular budget authority totals \$5,886.8 billion, and outlays are \$5,821.5 billion.

As well, the function contains \$89.0 billion in discretionary budget authority and \$87.1 billion in related outlays for overseas contingency operations.

### HOUSE AMENDMENT

The House amendment abides by the Budget Control Act discretionary defense cap of \$523 billion for fiscal year 2016. In addition to this funding, the House amendment continues to prioritize national defense by providing needed dollars through the creation of the “Defense Readiness and Modernization Fund.” The fund will provide the Chairman of the House Committee on the Budget the ability to increase the defense allocation, in a deficit-neutral way, to support legislation that would provide additional resources for the Department of Defense [DOD]. In total with \$90 billion, the House budget estimate for Overseas Contingency Operations funding for DOD, the fiscal year 2016 budget provides more than \$613 billion total for defense spending—higher than the President’s budget request for the fiscal year.

The House amendment includes a policy statement supporting national defense and the need to replace the defense discretionary sequester. Ultimately, the amendment fully supports U.S. troops, both at home and abroad, especially as the security environment becomes increasingly dangerous, complex, and unpredictable.

The House amendment specifies \$531.3 billion in budget authority and \$564.0 billion in outlays in fiscal year 2016, per current law. Discretionary budget authority is \$523.1 billion, with \$555.7 billion in associated outlays. Direct spending for fiscal year 2016 totals \$8.2 billion in budget authority and \$8.3 billion in outlays. The 10-year function totals for budget authority and outlays are \$6,329.8 billion and \$6,226.8 billion, respectively.

### CONFERENCE AGREEMENT

The conference agreement calls for \$531.3 billion in regular budget authority and \$564.3 billion in outlays in fiscal year 2016. Regular discretionary budget authority in fiscal year 2016 totals

\$523.1 billion, with \$555.5 billion in outlays; direct spending is \$8.2 billion in budget authority and \$8.8 billion in outlays. Over 10 years, regular budget authority totals \$6,001.2 billion, and outlays are \$5,920.9 billion. Additional resources for national security are provided outside this budget function through overseas contingency operations funding in Function 970.

The agreement supports funding for national defense that is consistent with current law, thus removing the possibility of across-the-board reductions to the national security budget. The agreement makes clear that U.S. troops will have the resources and support they need to meet the challenges of a complex security environment. Taking into account both funding in this function and the Overseas Contingency Operations function, the agreement supports national security spending levels above the President's request over the next 5 and 10 years.

### **International Affairs: Function 150**

#### FUNCTION SUMMARY

The International Affairs function contains spending on international humanitarian and development assistance; international security assistance; the conduct of foreign affairs; foreign information and exchange activities; and international financial programs. Major agencies with programs funded under this function include the Departments of State, Treasury, and Agriculture; the U.S. Agency for International Development; and the Millennium Challenge Corporation. Negative numbers in the descriptions below reflect receipts from foreign-military sales and financing programs.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$40.7 billion in regular budget authority and \$46.6 billion in outlays in fiscal year 2016. Regular discretionary budget authority in fiscal year 2016 totals \$41.3 billion, with \$47.9 billion in related outlays. Direct spending is -\$551 million in budget authority and -\$1.3 billion in outlays. Over 10 years, regular budget authority totals \$451.8 billion, and outlays are \$437.1 billion.

The above figures exclude the \$7.0 billion in discretionary budget authority and \$6.8 billion in related outlays provided in this function for overseas contingency operations.

#### HOUSE AMENDMENT

Since 2001, funding for the international affairs base budget (excluding Global War on Terrorism/Overseas Contingency Operations funding) has increased by 45 percent, adjusting for inflation. Yet more spending has not yielded better results. Duplicative programs, programs unrelated to vital U.S. national interests, and inefficiencies are prevalent in the budget and should be addressed. This amendment represents a thorough re-evaluation of accounts in this category and prioritizes programs that are both integral to the core mission and that effectively and efficiently achieve desired outcomes. For this budget category, the House amendment proposes a total of \$38.3 billion in budget authority and \$42.9 billion in outlays for fiscal year 2016. Most of the function's spending is

discretionary, totaling \$38.9 billion in budget authority and \$44.2 billion in outlays for fiscal year 2016. Direct spending amounts are –\$551 million in budget authority and –\$1.3 billion in outlays. Over 10 years the resolution provides \$427.6 billion in budget authority and \$410.7 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement calls for \$40.2 billion in regular budget authority and \$46.0 billion in outlays in fiscal year 2016. Regular discretionary budget authority in fiscal year 2016 totals \$40.1 billion, with \$47.1 billion in outlays; direct spending is \$108 million in budget authority and –\$1.1 billion in outlays. Over 10 years, regular budget authority totals \$438.5 billion, with outlays of \$431.7 billion. Additional resources for international affairs are provided outside this budget function through overseas contingency operations funding in Function 970.

The agreement supports international affairs activities with the goal of promoting U.S. interests abroad and supporting humanitarian and development assistance overseas. It recognizes the need for review of programs in this function as many of them continue to receive funding despite expired authorizations. The agreement supports efforts by the committees of jurisdiction to reform U.S. foreign aid programs to ensure that foreign assistance is prioritized to deliver aid in a more effective and transparent manner.

#### **General Science, Space, and Technology: Function 250**

##### FUNCTION SUMMARY

The General Science, Space, and Technology function includes the National Science Foundation, programs other than aviation programs at the National Aeronautics and Space Administration, and general science programs at the Department of Energy.

##### SENATE RESOLUTION

The Senate budget resolution calls for \$30.0 billion in budget authority and \$30.0 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$29.9 billion, with \$29.9 billion in related outlays. Direct spending is \$107 million in budget authority and \$105 million in outlays. Over 10 years, budget authority totals \$331.4 billion, and outlays are \$328.5 billion.

##### HOUSE AMENDMENT

The House amendment reduces excess and unnecessary spending, while supporting core government responsibilities. It preserves basic research, providing stable funding for the National Science Foundation to conduct its authorized activities in science, space, and technology basic research, development, and science, technology, engineering, and math [STEM] education, while shifting the focus back to basic research. The amendment provides continued support for the National Aeronautics and Space Administration [NASA] and recognizes the vital strategic importance of the United States remaining the pre-eminent space-faring nation. The amend-

ment aligns funding in accordance with the NASA core principles to support robust space capability, to allow for exploration beyond low Earth orbit, and to support the Nation's scientific and educational base. Total funding in the amendment is \$28.4 billion and \$29.0 billion in budget authority and outlays, respectively, in fiscal year 2016. Nearly all the function's spending is discretionary, with \$28.3 billion in budget authority and \$28.9 billion in outlays in fiscal year 2016; direct spending is \$107 million in budget authority and \$105 million in outlays. The 10-year totals are \$313.1 billion in budget authority and \$309.3 billion in outlays.

#### CONFERENCE AGREEMENT

Function 250 consists almost entirely of discretionary funding. The largest component of this category—about half of total spending—is for NASA's space-flight, research, and supporting activities. The conference agreement recognizes and supports preserving the Federal scientific community's original role as a venue for groundbreaking basic science research discoveries and a driver of innovation and economic growth. The agreement calls for \$29.2 billion in budget authority and \$29.6 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 is \$29.1 billion, with outlays of \$29.5 billion; direct spending is \$100 million in budget authority and \$101 million in outlays. Over 10 years, budget authority totals \$322.3 billion, and outlays are \$318.0 billion.

### **Energy: Function 270**

#### FUNCTION SUMMARY

The Energy function concerns the production, development, and use of energy for the country. This function contains civilian energy programs at agencies including the Departments of Energy and Agriculture, Tennessee Valley Authority, Federal Energy Regulatory Commission, and Nuclear Regulatory Commission. Negative numbers in the function mainly reflect the incoming repayment of loans and receipts from the sale of electricity produced by Federal entities, which are accounted for as negative spending.

#### SENATE RESOLUTION

The Senate budget resolution calls for  $-\$1.9$  billion in budget authority and \$2.4 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$3.1 billion, with \$4.2 billion in related outlays. Direct spending is  $-\$5.1$  billion in budget authority and  $-\$1.8$  billion in outlays. Over 10 years, budget authority totals \$6.9 billion, and outlays are \$6.1 billion.

#### HOUSE AMENDMENT

A central aim of policies assumed in this function is to ensure that private sector capital is not crowded out by government overreach and bureaucratic waste. The policies also should protect taxpayers from poor government decision-making that wastes Federal dollars and increases energy prices. Finally, streamlining research and development activities across the Department of Energy will

increase efficiency and consolidate operations, leading to reduced costs. These are the guiding principles for energy policy in the House amendment. For fiscal year 2016, the budget resolution provides –\$3.6 billion in budget authority, with \$654 million in related outlays. The discretionary figures for fiscal year 2016 are \$2.1 billion in budget authority and \$2.4 billion in outlays, with direct spending of –\$5.6 billion in budget authority and –\$1.8 billion in outlays. Ten-year function totals are \$5.9 billion in budget authority and \$4.7 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement promotes abundant and affordable American energy production and use. It envisions policies that realign the size and role of government involvement in the private sector, while empowering the committees of jurisdiction to pursue legislation in pursuit of these broad goals. The agreement provides –\$3.2 billion in budget authority for fiscal year 2016 and \$1.4 billion in outlays. These amounts include \$2.6 billion in discretionary budget authority and \$3.2 billion in discretionary outlays, with direct spending of –\$5.8 billion in budget authority and –\$1.8 billion in outlays. Spending over the next 10 years totals –\$9.1 billion in budget authority and –\$11.5 billion in outlays.

### **Natural Resources and Environment: Function 300**

#### FUNCTION SUMMARY

The Natural Resources and Environment function focuses on the management, development, and maintenance of the Nation’s natural heritage. This function includes conservation of land and water resources; development of water power and transportation infrastructure; and agencies and resources associated with the management and regulation of pollution, public and recreational lands, and natural resources.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$36.3 billion in budget authority and \$39.0 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$34.5 billion, with \$37.2 billion in related outlays. Direct spending is \$1.8 billion in budget authority and \$1.8 billion in outlays. Over 10 years, budget authority totals \$406.5 billion, and outlays are \$412.5 billion.

#### HOUSE AMENDMENT

The House amendment continues to support policies that will make America’s natural resources available to producers who can provide a fair return to taxpayers. In addition to the receipts the Federal Government collects from royalties, rents, and bonus bids, the increased economic activity on Federal land will create jobs and boost economic output. The amendment supports reducing the Federal estate, and giving States and localities more control over the resources within their boundaries. The House budget provides \$35.4 billion in budget authority for fiscal year 2016, with \$38.1

billion in related outlays. The discretionary spending figures for fiscal year 2016 are \$34.4 billion in budget authority and \$36.8 billion in outlays. For direct spending in fiscal 2016, the House amendment provides \$984 million in budget authority and \$1.3 billion in outlays. Over 10 years, the function totals are \$380.9 billion in budget authority and \$387.4 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement promotes a safe and healthy environment that can accompany robust economic growth and job creation. It supports better management of the lands and resources overseen by the Federal Government, including potentially reducing the Federal estate, and a more responsible relationship between regulatory agencies and the private sector. The agreement provides \$36.4 billion in budget authority for fiscal year 2016 and \$39.5 billion in outlays. These figures include \$34.4 billion in discretionary budget authority and \$37.0 billion in discretionary outlays, as well as \$1.9 billion in direct spending budget authority with \$2.5 billion in outlays. Spending through the 10-year budget window totals \$406.0 billion in budget authority and \$413.0 billion in outlays.

### **Agriculture: Function 350**

#### FUNCTION SUMMARY

The Agriculture function helps provide for the continued success of American agriculture and the agricultural industry. This function includes only programs and policies concerned with agricultural production, including direct assistance and loans to farmers; export assistance; agricultural research; and marketing, information, and animal and plant health inspection services.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$20.6 billion in budget authority and \$20.6 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$5.9 billion, with \$5.9 billion in related outlays. Direct spending is \$14.7 billion in budget authority and \$14.7 billion in outlays. Over 10 years, budget authority totals \$218.1 billion, and outlays are \$213.3 billion.

#### HOUSE AMENDMENT

The House amendment recommends that a higher priority be given to competitive grant-based agricultural research. This type of research funding, in contrast to formula-based and other types, is most likely to spur agricultural productivity growth, which is important to enhancing the international competitiveness of U.S. agriculture over the longer term. Also, continued attention should be given to streamlining and, where possible, consolidating operations and activities across U.S. Department of Agriculture agencies, including in its large network of county field offices.

The 2014 farm bill made a number of reforms to agricultural policies, most notably by eliminating direct payments, but significant declines in market prices over the past year are expected to result in increased levels of assistance under the farm bill's new

price- and revenue-based programs. While it is important to continue to reform agricultural programs, weather and market challenges continue to highlight the importance of maintaining a safety net for farmers.

In this function, the amendment provides \$20.1 billion in budget authority and \$21.2 billion in outlays for fiscal year 2016. Discretionary budget authority in fiscal 2016 is \$6.1 billion; outlays are \$6.0 billion. The direct spending share of the fiscal year 2016 function totals are \$14.0 billion in budget authority and \$15.2 billion in outlays. For the period of fiscal years 2016 through 2025, budget authority totals \$204.5 billion and outlays are \$201.9 billion.

#### CONFERENCE AGREEMENT

The conference agreement empowers the Committees on Agriculture in the House of Representatives and Senate to build on the reforms in the 2014 farm bill to ensure American agriculture remains a vital part of the Nation's economy while supporting rural economies in a fiscally responsible way. The agreement provides \$19.1 billion in budget authority for fiscal year 2016 and \$21.6 billion in outlays in this function. These amounts include \$6.0 billion in discretionary budget authority and \$5.9 billion in discretionary outlays, as well as direct spending amounts of \$13.1 billion in budget authority and \$15.6 billion in outlays. Total spending over the next 10 years in this function equals \$204.2 billion in budget authority and \$201.1 billion in outlays.

### **Commerce and Housing Credit: Function 370**

#### FUNCTION SUMMARY

The Commerce and Housing Credit function includes mortgage credit, the U.S. Postal Service, deposit insurance, and most of the activities of the Departments of Commerce and Housing and Urban Development. Negative figures in this function mainly reflect the negative subsidy rates applied to certain loan and loan-guarantee programs scored under the guidelines of the Federal Credit Reform Act, such as the Federal Housing Administration [FHA] and the Government National Mortgage Association (commonly known as Ginnie Mae) programs.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$1.9 billion in budget authority and -\$11.7 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals -\$8.1 billion, with -\$7.9 billion in related outlays. Direct spending is \$10.0 billion in budget authority and -\$3.7 billion in outlays. Over 10 years, budget authority totals -\$5.6 billion, and outlays are -\$179.9 billion. These figures reflect the combined on- and off-budget amounts associated with this function.

#### HOUSE AMENDMENT

The House amendment envisions a Federal system that supports commerce and housing and regulates in an efficient manner, providing sufficient oversight where necessary without wasting tax-

payer monies or stifling free enterprise. The amendment calls for minimizing subsidies to commercial entities where possible and protecting taxpayers from the risk of future bailouts. Additionally, it envisions adjusting the budgets of Federal agencies to levels necessary to effectively and efficiently execute their missions, and creating a climate that supports rather than stifles commerce and free enterprise. The House amendment also recommends giving the Postal Service the flexibility that any business needs to respond to changing market conditions, including declining mail volume, which is down more than 25 percent since 2006.

In this function, on a unified basis, the amendment provides –\$6.8 billion in budget authority and –\$20.1 billion in outlays for fiscal year 2016, of which –\$13.1 billion is discretionary budget authority, with –\$12.8 billion in outlays. Direct spending for fiscal 2016 is \$6.4 billion in budget authority and –\$7.3 billion in outlays. For fiscal years 2016 through 2025, the amendment provides –\$103.8 billion in budget authority and –\$277.3 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement supports policies that would reduce the risk of taxpayer bailouts and promote free enterprise. Additionally, the agreement aims to remove burdensome regulations so the economy can run more efficiently. Fiscal year 2016 budget authority totals –\$4.0 billion, and outlays total –\$13.6 billion. Discretionary budget authority in fiscal year 2016 totals –\$10.6 billion, with –\$7.2 billion in related outlays. Direct spending budget authority is \$6.6 billion in fiscal year 2016, with –\$6.4 billion in outlays. Over 10 years, budget authority in Function 370 totals –\$79.7 billion, and outlays are –\$244.3 billion. These totals reflect combined on- and off-budget amounts.

### **Transportation: Function 400**

#### FUNCTION SUMMARY

The Transportation function focuses on aid and regulation for ground transportation (including roads and highways, railroads, and urban mass transit), air transportation (including aeronautical research conducted by NASA), and maritime commerce. The major agencies included in this function are the Department of Transportation (including the Federal Aviation Administration, Federal Highway Administration, Federal Transit Administration, and Maritime Administration), the Department of Homeland Security (including the Transportation Security Administration, United States Coast Guard, and the Federal Air Marshal Service), and the National Railroad Passenger Corporation.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$71.5 billion in budget authority and \$88.4 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$29.1 billion, with \$87.2 billion in related outlays. Direct spending is \$42.4 billion in budget authority and \$1.2 billion in outlays. Over 10 years, budget authority totals \$750.4 billion, and outlays are \$806.4 billion.



## HOUSE AMENDMENT

The amendment prioritizes the solvency of the Highway Trust Fund, aligns spending with incoming revenue, and ensures any general fund transfers will be fully offset. It provides the authorizing committees flexibility through a deficit-neutral reserve fund. It also maintains essential funding for surface transportation, aviation, and safety—offset by reductions in other transportation activities of lower priority to the Federal Government.

For fiscal year 2016, the amendment provides \$36.7 billion in budget authority and \$79.2 billion in associated outlays. Those amounts consist of \$31.0 billion in fiscal 2016 discretionary budget authority and \$78.1 billion in outlays, and direct spending budget authority of \$5.7 billion, with \$1.1 billion in outlays. Over 10 years, the function totals are \$741.5 billion in budget authority and \$781.5 billion in outlays.

## CONFERENCE AGREEMENT

The conference agreement provides essential funding for surface transportation, aviation, and safety, offset by reductions in transportation activities of lower priority to the Federal Government. Through deficit-neutral reserve funds, the agreement gives the committees of jurisdiction flexibility in future legislation involving the Highway Trust Fund. The fund is put on more sound financial footing and its solvency reinstated. The agreement provides \$72.1 billion in budget authority for fiscal year 2016 and \$87.2 billion in outlays. These amounts include \$30.1 billion in discretionary budget authority and \$86.1 billion in discretionary outlays, with direct spending of \$42.0 billion in budget authority and \$1.1 billion in outlays. Spending over the next 10 years totals \$665.6 billion in budget authority and \$748.7 billion in outlays.

**Community and Regional Development: Function 450**

## FUNCTION SUMMARY

The Community and Regional Development function includes Federal programs to improve community economic conditions, promote rural development, and assist in Federal preparations for and in response to disasters. This function provides appropriated funding for the Community Development Block Grant Program, Department of Agriculture rural development programs, Bureau of Indian Affairs, Federal Emergency Management Agency, and other disaster mitigation and community development-related programs. It also provides direct funding for the National Flood Insurance Program.

## SENATE RESOLUTION

The Senate budget resolution calls for \$17.4 billion in budget authority and \$22.4 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$16.3 billion, with \$21.0 billion in related outlays. Direct spending is \$1.2 billion in budget authority and \$1.4 billion in outlays. Over 10 years, budget authority totals \$186.5 billion, and outlays are \$211.9 billion.

## HOUSE AMENDMENT

While supporting programs in this function related to emergency preparedness and critical needs, the House amendment urges streamlining non-essential community and regional initiatives that are not core functions of the Federal Government. The House amendment provides \$7.1 billion in budget authority and \$19.9 billion in outlays for the function in fiscal year 2016. Discretionary spending for the year is \$7.0 billion in budget authority and \$19.6 billion in outlays. Budget authority for direct spending in fiscal 2016 is \$124 million, with \$351 million in outlays. Over 10 years, the amendment provides \$81.6 billion and \$128.6 billion in budget authority and outlays, respectively.

## CONFERENCE AGREEMENT

The conference agreement funds programs relating to emergency preparedness and critical needs. Most of this category's funding is discretionary; the main direct spending component of this function is the National Flood Insurance Program. The agreement supports a more efficient grant system, which includes strengthening oversight of the grant programs to reduce waste and improve effectiveness. The agreement calls for \$15.5 billion in budget authority and \$20.7 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 is \$15.0 billion, with outlays of \$19.6 billion; direct spending is \$446 million in budget authority and \$1.1 billion in outlays. Over 10 years, budget authority totals \$139.4 billion, and outlays are \$181.0 billion.

**Education, Training, Employment, and  
Social Services: Function 500**

## FUNCTION SUMMARY

The Education, Training, Employment, and Social Services function includes funding for the Department of Education, some social services programs within the Department of Health and Human Services, and employment and training programs within the Department of Labor.

## SENATE RESOLUTION

The Senate budget resolution calls for \$86.3 billion in budget authority and \$95.7 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$91.4 billion, with \$95.0 billion in related outlays. Direct spending is -\$5.1 billion in budget authority and \$746 million in outlays. Over 10 years, budget authority totals \$930.0 billion, and outlays are \$942.3 billion.

## HOUSE AMENDMENT

Rather than foster a system that drives up tuition and presents too many students with the difficult choice between crippling debt and stopping short of their highest educational attainment, the House amendment envisions a framework that uses Federal dollars more efficiently, accounts for student loans in a way that reflects their true cost, and invests in a sustainable higher education sys-

tem. The amendment also views Federal support for K–12 education as just that: It should support, not seize control from, State and local entities. Real gains in education result from the diversity and creativity of State and local educators, and the trend toward centralizing rules and standards in Washington risks smothering effectiveness and innovation.

Toward these ends, the amendment provides \$80.6 billion in budget authority and \$90.4 billion in outlays for fiscal year 2016. Of those amounts, \$88.2 billion is discretionary budget authority, with \$91.4 billion in associated outlays. Direct spending in fiscal 2016 totals –\$7.6 billion in budget authority and –\$967 million in outlays. (The negative figures result mainly from the methodology used to score direct student loans under the Federal Credit Reform Act.) Over 10 years, the House amendment provides \$883.2 billion in total budget authority and \$900.5 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement supports reforms to the current educational system in order to give the Nation's students the opportunity for a better, more affordable education. In addition, it encourages the enactment of policies that better equip Americans of all ages to excel not only in school but also in the workforce. Function 500 totals amount to \$83.3 billion in budget authority and \$93.3 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$89.8 billion, with \$93.8 billion in related outlays. Direct spending budget authority is –\$6.5 billion in fiscal year 2016, with –\$504 million in outlays. Over 10 years, budget authority totals \$932.6 billion, and outlays are \$942.5 billion.

### **Health: Function 550**

#### FUNCTION SUMMARY

The Health function contains spending on a variety of health care services administered by the Department of Health and Human Services. This function also includes health research conducted by the National Institutes of Health; public health and safety programs conducted by the Centers for Disease Control and Prevention; primary health care services conducted by the Health Resources and Services Administration; and the regulation of pharmaceuticals, medical devices, and food products conducted by the Food and Drug Administration. The most significant drivers of spending in the function are the coverage provisions of the President's health care law and Medicaid.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$414.4 billion in budget authority and \$424.7 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$57.8 billion, with \$58.4 billion in related outlays. Direct spending is \$356.6 billion in budget authority and \$366.3 billion in outlays. Over 10 years, budget authority totals \$4,376.5 billion, and outlays are \$4,384.5 billion.

## HOUSE AMENDMENT

The amendment calls for repealing the Affordable Care Act in full—its spending, taxes, regulations, and mandates—as a first step toward introducing real, patient-centered health care reform in America. The amendment contains a policy statement describing the contours of this strategy, emphasizing affordability, accessibility, quality, choices, innovation, responsiveness, and legal reforms. The amendment also supports major reforms to strengthen and secure Medicaid benefits, such as converting the Federal share of Medicaid into State Flexibility Funds that each State may tailor to its own needs. For fiscal year 2016, the amendment provides \$416.5 billion in budget authority in Function 550, with \$426.9 billion in associated outlays. For discretionary spending, the amendment provides \$57.7 billion in budget authority and \$58.4 billion in outlays in fiscal year 2016. The direct spending amounts for that year are \$358.7 billion in budget authority and \$368.5 billion in outlays. Over 10 years, the totals are \$3,944.8 billion in budget authority and \$3,952.8 billion in outlays.

## CONFERENCE AGREEMENT

The conference agreement calls for the repeal of the President's health care law. The agreement accommodates legislation from the committees of jurisdiction in the House and Senate to continue to develop health care solutions that lower costs and improve access to care. It envisions Medicaid reform, based on a framework proposed by the chairmen of the committees of jurisdiction in the House and the Senate, to modernize and improve the program while increasing State flexibility and protecting the most vulnerable populations.

The conference agreement calls for \$433.1 billion in budget authority and \$430.9 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$57.7 billion, with \$58.4 billion in related outlays. Direct spending in fiscal year 2016 is \$375.3 billion in budget authority and \$372.5 billion in outlays. Over 10 years, budget authority totals \$4,337.2 billion, and outlays are \$4,334.4 billion.

**Medicare: Function 570**

## FUNCTION SUMMARY

The Medicare function includes only the Medicare program, which provides health insurance to senior citizens and certain persons with disabilities. Nearly 99 percent of spending in this function occurs on the direct side of the budget, and almost all of the direct spending consists of payments for Medicare benefits. The balance of spending is discretionary annual appropriations for the cost of administering and monitoring the Medicare program.

## SENATE RESOLUTION

The Senate budget resolution calls for \$567.2 billion in budget authority and \$567.1 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$6.6 billion, with \$6.6 billion in related outlays. Direct spending is \$560.6 billion in

budget authority and \$560.6 billion in outlays. Over 10 years, budget authority totals \$6,930.9 billion, and outlays are \$6,929.9 billion.

#### HOUSE AMENDMENT

The amendment recognizes the imperative of saving, strengthening, and securing the future of Medicare. The current spending trajectory of Medicare will result in an inability to provide the promised benefits to America's seniors in the not-so-distant future. The amendment pursues a responsible course to ensure the viability of the Medicare Program through a number of structural reforms, including transitioning to a premium support model bringing patient choices and helpful competition into the program, allowing for improvement in quality care, increasing accessibility and affordability, and a real check on wasteful practices. For fiscal year 2016, the function totals in the amendment are \$577.7 billion in budget authority and \$577.6 billion in outlays. The direct spending portion for fiscal 2016 totals \$6.6 billion in budget authority and outlays. Far more significant is the function's direct spending of \$571.1 billion in budget authority and outlays. Over 10 years, Function 570 spending is projected at \$7,181.2 billion in budget authority and \$7,180.2 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement supports the repeal of the President's health care law, including the repeal of the Medicare Independent Payment Advisory Board. The agreement proposes the same amount of Medicare savings reflected in the Senate-passed fiscal year 2016 budget as a target to extend the life of the Hospital Insurance trust fund and tasks the committees of jurisdiction in the House and Senate with determining the specific Medicare reforms needed to bring spending levels under current law in line with the budget. Finally, the conference agreement accounts for the full cost of H.R. 2, the Medicare Access and CHIP Reauthorization Act of 2015.

The conference agreement calls for \$579.4 billion in budget authority and \$579.4 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$6.5 billion, with \$6.5 billion in related outlays. Direct spending is \$572.9 billion in budget authority and \$572.9 billion in outlays. Over 10 years, budget authority totals \$7,076.5 billion, and outlays are \$7,075.6 billion.

### **Income Security: Function 600**

#### FUNCTION SUMMARY

The Income Security function covers a range of income security programs that provide cash or near-cash assistance to low-income persons, and benefits to certain retirees, persons with disabilities, and the unemployed.

## SENATE RESOLUTION

The Senate budget resolution calls for \$529.5 billion in budget authority and \$528.8 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$65.1 billion, with \$65.4 billion in related outlays. Direct spending is \$464.4 billion in budget authority and \$463.4 billion in outlays. Over 10 years, budget authority totals \$4,899.5 billion, and outlays are \$4,858.0 billion.

## HOUSE AMENDMENT

The House amendment proposes to continue the successful welfare reforms of the 1990s by improving work requirements for means-tested programs to help more people escape poverty and move up the economic ladder. It focuses resources on programs that deliver real results, restraining spending to reasonable levels, reducing improper payments, and allowing States more ability to improve programs through policy innovation. For fiscal year 2016, the amendment provides \$512.4 billion in budget authority, with \$513.7 billion in associated outlays. The amendment provides \$61.4 billion in fiscal 2016 discretionary budget authority, with \$63.6 billion in outlays, along with \$451.0 billion in budget authority and \$450.1 billion in outlays for direct spending. Over 10 years, the totals are \$5,102.2 billion in budget authority and \$5,048.2 billion in outlays.

## CONFERENCE AGREEMENT

The conference agreement assumes the enactment of proposals to reduce poverty and increase opportunity and upward mobility for struggling Americans on the road to personal and financial independence. Based on the successful welfare reforms of the 1990s, these proposals would improve work requirements and provide flexible funding for States to help those most in need find gainful employment, escape poverty, and move up the economic ladder. The agreement focuses resources on programs that deliver real results, reducing wasteful spending and empowering States to make key decisions and improve welfare programs through policy innovation. In fiscal year 2016, the agreement provides \$523.1 billion in total budget authority and \$523.6 billion in total outlays. Discretionary budget authority is \$63.2 billion, and outlays are \$64.2 billion. Direct spending is \$459.9 billion in budget authority and \$459.4 billion in outlays. Over 10 years, the totals are \$4,985.2 billion in budget authority and \$4,936.6 billion in outlays.

**Social Security Retirement and Disability: Function 650**

## FUNCTION SUMMARY

The Social Security function consists of the payroll-tax-financed programs collectively known as Social Security: Old-Age and Survivors Insurance and Disability Insurance. These programs provide retirement and disability benefits to approximately 56 million eligible retired workers, disabled persons, and their spouses, dependents, and survivors. This function includes both Social Security

benefit payments and funds to administer the program and ensure program integrity.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$930.0 billion in budget authority and \$925.9 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$5.0 billion, with \$5.1 billion in related outlays. Direct spending is \$924.9 billion in budget authority and \$920.7 billion in outlays. Over 10 years, budget authority totals \$12,285.9 billion, and outlays are \$12,225.4 billion.

#### HOUSE AMENDMENT

Absent structural reform, Social Security will fail to fulfill its promises to the Nation's retired and disabled persons—and that outcome will occur sooner than expected. With each year Congress delays, the policy changes needed to correct the program's fiscal trajectory will become larger and more wrenching to adopt, eventually leading to sudden, steep reductions in benefits. The House amendment calls for a bipartisan way forward, encouraging the President and Congress to begin the process of reforming Social Security. The budget provides \$930.0 billion in unified Function 650 budget authority in fiscal year 2016, and \$925.9 billion in outlays. The discretionary figures for fiscal 2016 are \$5.0 billion in budget authority and \$5.1 billion in outlays. Direct spending that year is \$924.9 billion in budget authority and \$920.7 billion in outlays. Over 10 years, the totals are \$12,281.5 billion in budget authority and \$12,220.9 billion in outlays.

#### CONFERENCE AGREEMENT

The conference agreement presumes the President and Congress will work together on a bipartisan basis to preserve Social Security for current and future generations. It assumes enactment of legislation that will prevent the near-term insolvency of the Disability Insurance program; improve the administration and coordination of benefits; and increase employment opportunities for disabled workers. The agreement also assumes the President will submit legislation to Congress addressing the long-term insolvency both of the Old-Age and Survivors Insurance program and the Disability Insurance program. In fiscal year 2016, the agreement provides \$928.9 billion in total budget authority and \$925.0 billion in total outlays. Discretionary budget authority is \$5.0 billion, and outlays are \$5.1 billion. Direct spending is \$923.9 billion in budget authority and \$919.8 billion in outlays. Over 10 years, the totals are \$12,278.2 billion in budget authority and \$12,216.7 billion in outlays. These figures reflect the combined on- and off-budget amounts associated with this function.

### **Veterans Benefits and Services: Function 700**

#### FUNCTION SUMMARY

The Veterans Benefits and Services function includes Veterans' Health Administration and health services (majority of the discre-

tionary spending), veterans' pensions and disability compensation (majority of the direct spending), and other veterans services.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$166.7 billion in budget authority and \$170.2 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$68.6 billion, with \$68.3 billion in related outlays. Direct spending is \$98.1 billion in budget authority and \$101.8 billion in outlays. Over 10 years, budget authority totals \$1,817.4 billion, and outlays are \$1,812.7 billion.

#### HOUSE AMENDMENT

The House amendment fully funds veterans' discretionary benefits and services by providing CBO's estimated funding level of veterans discretionary programs needs for fiscal year 2016, which is a 5 percent increase above last year's level. The House Budget Committee will continue to closely monitor the Department of Veterans Affairs' progress to ensure resources provided by Congress are sufficient and efficiently used to provide benefits and services to veterans. The resolution calls for \$166.7 billion in budget authority and \$170.1 billion in outlays in fiscal year 2016 for veterans' benefits and services. Fiscal year 2016 discretionary spending is \$68.6 billion in budget authority and \$68.3 billion in outlays, while direct spending totals \$98.1 billion in budget authority and \$101.8 billion in outlays. The 10-year totals for budget authority and outlays are \$1,815.4 billion and \$1,810.8 billion, respectively.

#### CONFERENCE AGREEMENT

The conference agreement fully funds veterans' discretionary benefits and services by providing CBO's estimated funding level of veterans discretionary program needs for fiscal year 2016, a 5-percent increase above last year's level. The House and Senate Budget Committees will continue to closely monitor the Department of Veterans Affairs' progress to ensure resources provided by Congress are sufficient and efficiently used to provide benefits and services to veterans. The agreement calls for \$166.3 billion in budget authority and \$171.9 billion in outlays in fiscal year 2016 for Veterans benefits and services. Discretionary budget authority in fiscal year 2016 is \$68.6 billion, with outlays of \$68.3 billion; direct spending is \$97.7 billion in budget authority and \$103.5 billion in outlays. Over 10 years, budget authority totals \$1,812.8 billion, and outlays are \$1,815.7 billion.

### **Administration of Justice: Function 750**

#### FUNCTION SUMMARY

The Administration of Justice function includes programs to provide judicial services, police protection, law enforcement (including civil rights), rehabilitation and incarceration of criminals, and the general maintenance of domestic order.



## SENATE RESOLUTION

The Senate budget resolution calls for \$52.5 billion in budget authority and \$56.8 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$51.3 billion, with \$52.0 billion in related outlays. Direct spending is \$1.2 billion in budget authority and \$4.8 billion in outlays. Over 10 years, budget authority totals \$618.2 billion, and outlays are \$621.3 billion.

## HOUSE AMENDMENT

With the risk of terrorism, as well as a tidal wave of debt, the House amendment focuses Federal taxpayer money for the Departments of Justice and Homeland Security on administering justice, arresting and prosecuting terrorists, investigating crimes, and seeking punishment for those guilty of unlawful behavior. For fiscal year 2016, the House amendment provides \$52.2 billion in total budget authority and \$56.0 billion in outlays, focused on core Federal Government responsibilities and reducing duplication, excess, and unnecessary spending. The discretionary totals—the majority of the function's spending—are \$51.0 billion in budget authority and \$51.3 billion in outlays; direct spending is \$1.1 billion in budget authority and \$4.7 billion in outlays. Over 10 years the amendment provides \$602.1 billion and \$606.3 billion in budget authority and outlays, respectively.

## CONFERENCE AGREEMENT

The vast majority of this category's funding is discretionary and used for Federal law-enforcement programs, litigation and judicial activities, correctional operations, and border security. A small amount of direct spending funds certain immigration activities, the Crime Victims Fund, the Assets Forfeiture Fund, and the Treasury Forfeiture Fund, among other purposes. Federal taxpayer money for the Departments of Justice and Homeland Security should be focused on core responsibilities, with priority given to those activities that are most essential to the Federal Government in this area. The conference agreement calls for \$51.0 billion in budget authority and \$56.5 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 is \$51.2 billion, with outlays of \$52.0 billion; direct spending is –\$196 million in budget authority and \$4.5 billion in outlays. Over 10 years, budget authority totals \$609.2 billion, and outlays are \$614.3 billion.

**General Government: Function 800**

## FUNCTION SUMMARY

The General Government function includes the activities of the White House and the Executive Office of the President, legislative branch, and programs to carry out the administrative responsibilities of the Federal Government, including personnel management, fiscal operations, and property control.

## SENATE RESOLUTION

The Senate budget resolution calls for \$23.8 billion in budget authority and \$23.7 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals \$17.2 billion, with \$17.1 billion in related outlays. Direct spending is \$6.6 billion in budget authority and \$6.6 billion in outlays. Over 10 years, budget authority totals \$266.3 billion, and outlays are \$263.2 billion.

## HOUSE AMENDMENT

The House amendment advances the idea that a government seeking greater efficiency in its programs should demand no less from its own operations. This should be achieved by eliminating waste across Federal Government branches and agencies wherever possible, in order to scale back government where it has expanded needlessly or beyond its proper role. The amendment provides \$23.6 billion in budget authority and outlays for fiscal year 2016. The totals consist of \$16.7 billion in discretionary budget authority and outlays, and \$6.9 billion in direct spending budget authority and outlays. For fiscal years 2016 through 2025, the function totals are \$244.2 billion in budget authority and \$244.7 billion in outlays.

## CONFERENCE AGREEMENT

The conference agreement supports policies that reduce waste and streamline government operations across all Federal Government branches and agencies. Function 800 totals amount to \$23.2 billion in budget authority and \$23.0 billion in outlays in fiscal year 2016. Discretionary budget authority and outlays total \$17.0 billion in fiscal year 2016. Direct spending budget authority is \$6.2 billion in fiscal year 2016, with \$6.0 billion in outlays. Over 10 years, budget authority in totals \$251.3 billion, and outlays are \$248.5 billion.

**Net Interest: Function 900**

## FUNCTION SUMMARY

The Net Interest function contains the interest paid to private and foreign government holders of U.S. Treasury securities. This function includes interest on the public debt less the interest received by the Federal Government from trust fund investments and loans to the public. It contains direct payments, with no discretionary components.

## SENATE RESOLUTION

The Senate budget resolution calls for \$274.4 billion in budget authority and \$274.4 billion in outlays, all of which are direct spending, in fiscal year 2016. Over 10 years, budget authority totals \$4,788.1 billion, and outlays are \$4,788.1 billion. These figures reflect the combined on- and off-budget amounts associated with this function.

## HOUSE AMENDMENT

The House amendment calls for \$274.3 billion of direct spending for net interest payments in fiscal year 2016. The proposed 10-year total for net interest payments is \$4,748.9 billion.

## CONFERENCE AGREEMENT

The conference agreement calls for \$275.3 billion of direct spending for net interest payments in fiscal year 2016. The proposed 10-year total for net interest payments is \$4,757.1 billion. There are no budget policies for this function.

**Allowances: Function 920**

## FUNCTION SUMMARY

The Allowances function displays the budgetary effects of proposals that cannot easily be distributed across other budget functions. It contains CBO's estimate of the budgetary effects of the Budget Control Act's automatic enforcement provisions for non-defense spending. Function 920 also contains government-wide savings. For example, this function includes CBO's estimate of the macroeconomic feedback effect resulting from the deficit-reduction path assumed in the budget resolution conference agreement.

## SENATE RESOLUTION

The Senate budget resolution calls for  $-\$12.3$  billion in budget authority and  $-\$5.6$  billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals  $-\$15.2$  billion, with  $-\$11.5$  billion in related outlays. Direct spending is  $\$2.8$  billion in budget authority and  $\$5.9$  billion in outlays. Over 10 years, budget authority totals  $-\$677.9$  billion, and outlays are  $-\$630.7$  billion.

## HOUSE AMENDMENT

The House amendment recommends no changes in this function, leaving it instead at the CBO baseline levels. The CBO baseline includes total savings of  $\$33.5$  billion in budget authority and  $\$17.3$  billion in outlays in fiscal year 2016, and  $\$405.7$  billion and  $\$357.9$  billion in reductions for budget authority and outlays over 10 years, respectively, to reflect the impact of the Budget Control Act [BCA] on non-defense and non-Medicare spending. The following two components are included in the baseline:

1. A reduction of  $\$383.4$  billion in budget authority and  $\$342.4$  billion in outlays for non-defense activities, needed to comply with the discretionary spending caps set by section 101 of the BCA;
2. A  $\$22.3$  billion and  $\$15.5$  billion reduction in budget authority and outlays, respectively, to non-Medicare and non-defense direct spending programs necessary to comply with the automatic-enforcement procedure (the direct spending sequester) mandated by the BCA.

## CONFERENCE AGREEMENT

The conference agreement calls for \$25.3 billion in budget authority and \$45.5 billion in outlays in fiscal year 2016. Discretionary budget authority in fiscal year 2016 totals –\$5.4 billion, with \$14.9 billion in related outlays. Direct spending budget authority and outlays each total \$30.7 billion. Over 10 years, total budget authority is –\$908.2 billion, and outlays are –\$798.6 billion.

**Government-Wide Savings: Function 930**

## FUNCTION SUMMARY

This House category includes various policies that produce government-wide savings in multiple categories rather than in a single, specific budget function.

## SENATE RESOLUTION

The Senate resolution does not contain a Function 930.

## HOUSE AMENDMENT

The resolution calls for spending of \$27.5 billion and \$18.4 billion in budget authority and outlays, respectively, in fiscal year 2016. The 10-year totals for budget authority and outlay savings are –\$496.9 billion and –\$418.2 billion, respectively. (The figures appear in Function 930 in the summary tables.) As is true elsewhere, specific policies will be determined by the appropriate committees of jurisdiction.

## CONFERENCE AGREEMENT

The conference agreement does not contain a Function 930.

**Undistributed Offsetting Receipts: Function 950**

## FUNCTION SUMMARY

The Undistributed Offsetting Receipts function comprises major offsetting receipts items that would distort the funding levels of other functional categories if they were distributed to them.

## SENATE RESOLUTION

All funding in this function is direct spending. The Senate budget resolution calls for –\$86.0 billion in budget authority and outlays in fiscal year 2016 (The minus sign indicates receipts flowing into the Treasury.). Over 10 years, budget authority totals –\$1,102.6 billion, with –\$1,102.8 billion in outlays. These figures reflect the combined on- and off-budget amounts associated with this function.

## HOUSE AMENDMENT

The House amendment examines the management of Federal fleet vehicles, real-property, and lands among other assets in an effort to help taxpayers recoup billions of dollars devoted to unused government property. The House amendment calls for –\$90.1 billion in budget authority and outlays in fiscal year 2016, all of

which is direct spending. Over 10 years, budget authority and outlays total –\$1,154.6 billion.

CONFERENCE AGREEMENT

The conference agreement calls for –\$99.2 billion in budget authority and outlays for fiscal year 2016. The negative figures reflect receipts flowing into the Treasury. Over 10 years, budget authority and outlays each total –\$1,292.4 billion. These figures reflect the combined on- and off-budget amounts associated with this function.

**Overseas Contingency Operations/Global War on  
Terrorism: Function 970**

FUNCTION SUMMARY

This function includes funding for the prosecution of Overseas Contingency Operations/Global War on Terrorism and other closely related activities.

SENATE RESOLUTION

The Senate resolution does not have a Function 970.

HOUSE AMENDMENT

The amendment assumes \$90.0 billion as a placeholder estimate of the budgetary resources necessary to fulfill the Department of Defense’s war policy, with final decisions still pending assessment. Combined with the base resources for National Defense, the fiscal year 2016 budget provides more than \$613 billion in total defense spending for the Global War on Terrorism. The House amendment provides for higher total defense resources than the President’s request in fiscal year 2016, the President’s 5-year plan, and the President’s 10-year levels.

This function also estimates \$6 billion in funding for the activities of civilian agencies—primarily the State Department and USAID—as part of the integrated civil-military strategy for securing American objectives in the frontline states.

The House amendment provides \$96.0 billion in budget authority and \$45.4 billion in outlays for fiscal year 2016. The 10-year totals for budget authority and outlays are \$229.3 billion and \$196.6 billion, respectively.

CONFERENCE AGREEMENT

The agreement supports overseas contingency operations funding at a level appropriate to meet the challenges posed by an increasingly dangerous security environment, and reflects a realistic ramp-down path for this funding over the budget window. Funding in this function will provide support for military and diplomatic operations to counter the danger from growing global instability and threats posed by those who challenge U.S. security interests at home and abroad. The agreement sets the overall allocation for overseas contingency operations funding. The committees of jurisdiction will determine the specific policies.

The conference agreement calls for \$96.3 billion in budget authority and \$48.8 billion in outlays in fiscal year 2016. There is no

direct spending in this function. Over 10 years, budget authority totals \$378.2 billion, and outlays are \$373.8 billion.

### **Across-the-Board Adjustment: Function 990**

#### FUNCTION SUMMARY

This House function reflects the impact of an across-the-board rescission affecting the Department of Homeland Security that was included in the Consolidated and Further Continuing Appropriations Act, 2015 (Public Law 113–235).

#### SENATE RESOLUTION

The Senate resolution does not contain a Function 990.

#### HOUSE AMENDMENT

The CBO baseline for Function 990 includes reductions of \$241 million in budget authority and \$226 million in outlays over 10 years. The resolution recommends retaining the baseline levels.

#### CONFERENCE AGREEMENT

The conference agreement does not contain a separate Function 990.

### **Revenues**

#### FUNCTION SUMMARY

Federal revenues are comprised of taxes and other collections from the public that result from the Government's sovereign powers to impose levies under Article I, section 8, clause I of the U.S. Constitution. Federal revenues include individual and corporate incomes taxes, social insurance taxes, excise taxes, estate and gift taxes, customs duties, and miscellaneous receipts.

#### SENATE RESOLUTION

The Senate budget resolution calls for \$3,459.5 billion in revenues in fiscal year 2016 (\$2,666.8 billion on-budget, \$792.8 billion off-budget) and \$41,669.7 billion over 10 years (\$32,170.6 billion on-budget, \$9,499.1 billion off-budget).

#### HOUSE AMENDMENT

The U.S. tax code is notoriously complex, patently unfair, and highly inefficient. Its complexity distorts decisions to work, save, and invest, which leads to slower economic growth, lower wages, and less job creation. The House amendment proposes to correct the notorious complexity, unfairness, and inefficiency of U.S. taxes by calling for a reformed tax code that is simpler and fairer and promotes growth. A revamped tax code could raise just as much revenue as the system in place today, but without the harmful tax policies embedded in current law, such as the Affordable Care Act. A restructured and more efficient tax code with a broader tax base and lower tax rates also would spark greater economic growth and create more jobs.

The amendment's revenue projections—\$3.459.5 billion in fiscal year 2016 and \$41.669.7 billion through fiscal year 2025—are built on such a tax reform model.

#### CONFERENCE AGREEMENT

The U.S. tax code is overly complicated, inefficient, and archaic. The current structure hurts economic growth, frustrates working Americans, and pushes American businesses overseas. The conference agreement assumes that the tax-writing committees will adopt a tax reform proposal that reduces marginal rates but broadens the tax base to create a fair, efficient, competitive, and pro-growth tax regime that is revenue neutral. Any revenue-neutral tax reform would include a repeal of the harmful tax increases in the President's health care law.

The conference agreement calls for revenues of \$3,470.7 billion in fiscal year 2016 (\$2,676.7 billion on-budget, \$794.0 billion off-budget) and \$41,750.5 billion over 10 years (\$32,237.4 billion on-budget, \$9,513.1 billion off-budget). The difference between the conference agreement revenues and those of the Senate resolution and House amendment is due to CBO's March reestimate at projected revenues. The conference agreement contains no tax increases.

## RECONCILIATION AND REPORT SUBMISSIONS

The budget resolution conference agreement provides a path for the committees of jurisdiction in the House and Senate through reconciliation to repeal the Affordable Care Act with its burdensome mandates and restrictions, a first step toward introducing real, patient-centered health care reform.

### SENATE RESOLUTION

Section 201 of the Senate resolution instructs the Finance Committee and the Committee on Health, Education, Labor, and Pensions each to report, by July 31, 2015, changes in laws within their jurisdictions to reduce the deficit by no less than \$1 billion over the 10-year period of fiscal years 2016 through 2025.

Section 202 of the resolution prohibits a reconciliation bill reported under section 201 from including a provision that would increase the statutory debt limit. The prohibition is enforced with a point of order that, if raised, would require an affirmative vote of two-thirds of the Senate to waive.

### HOUSE AMENDMENT

Section 201 of the House amendment instructs 13 authorizing committees to achieve specified amounts of deficit reduction by a deadline of July 15, 2015.

While the amendment instruction provides flexibility as to how the authorizing committees may achieve these savings, it assumes savings will be achieved through reductions in direct spending. The amounts reconciled are intended to serve as a floor on required savings, not a ceiling. The targets are for the total of the 10-year period of fiscal years 2016 through 2025. These targets will provide the committees maximum flexibility in their savings while ensuring the budget is balanced within the 10-year window.

Each reconciled authorizing committee is directed to mark up legislation meeting its reconciliation target and submit legislation to the Committee of the Budget, consistent with section 310 of the Budget Act, instead of reporting it directly to the House. Other than submitting legislation to the Committee on the Budget, committees are expected to follow regular order in complying with House and Committee rules related to markup procedures and reporting requirements. The Committee on the Budget will then combine all submissions and report the legislation, without substantive revision, to the House.

Section 202 of the House amendment authorizes the Chair of the Committee on the Budget to: (1) use the baseline underlying the Congressional Budget Office's [CBO's] *Budget and Economic Outlook: 2015 to 2025* (January 2015) when making estimates of any bill or joint resolution, or any amendment thereto or conference report thereon and (2) determine whether to use any adjustments to the baseline, if made subsequent to the adoption of this concurrent resolution, when making such estimates. When making such estimates and determining compliance of measures, the Chair of the Committee on the Budget should only exercise this authority if such estimates are inaccurate because the adjustments made to the baseline are inconsistent with the assumptions underlying the



budgetary levels set forth in this concurrent resolution. Inaccurate adjustments may include selected adjustments for rulemaking, judicial actions, adjudication, and interpretative rules that have major budgetary effects and are inconsistent with the assumptions underlying the budgetary levels set forth in this concurrent resolution. CBO shall, upon the request of the Chair of the Committee on the Budget, prepare an estimate based on the baseline determination made by such Chair.

Section 202 also stipulates that the authorizing committees instructed to submit reconciliation legislation pursuant to this concurrent resolution shall, in preparing submissions, note and determine the most effective methods by which the President's health care law shall be repealed.

Additionally, section 202 authorizes the Chair of the Committee on the Budget to file with the House appropriately revised allocations under section 302(a) of the Budget Act and revised functional levels and aggregates upon: (1) an authorizing committee's submission to the Committee on the Budget of legislation complying with its reconciliation instructions pursuant to section 310(b) of the Budget Act and (2) the submission of a conference report to the House. Section 202 further stipulates that these revised aggregates and allocations shall be considered to be the allocations and aggregates established by the concurrent resolution on the budget pursuant to section 310 of the Budget Act.

Section 203 of the House amendment authorizes the Chair of the Committee on the Budget to submit additional information to help guide the authorizing committees, including suggested increases in the amount of deficit reduction reconciled to each authorizing committee.

#### CONFERENCE AGREEMENT

The conference agreement affirms the use of reconciliation for the sole purpose of repealing the President's job-killing health care law by instructing only those committees with jurisdiction over the health-care-related provisions in the Patient Protection and Affordable Care Act of 2010 (Public Law 111-148) and the Health Care and Education Reconciliation Act of 2010 (Public Law 111-152). Specifically, the Senate Committees on Finance and Health, Education, Labor, and Pensions, and the House Committees on Ways and Means, Education and the Workforce, and Energy and Commerce all received instructions to report changes in laws within their jurisdictions to reduce the deficit by no less than \$1 billion over the 10-year period of fiscal years 2016 through 2025.

The instructions for Senate committees are as follows:

[Fiscal years 2016–25]

Committee	10-Year deficit reduction
Finance .....	\$1,000,000,000
Health, Education, Labor, and Pensions .....	\$1,000,000,000

The Senate retains the Senate-only rule against a reconciliation measure that increases the public debt limit. The provision applies to reconciliation bills pursuant to this concurrent resolution, and any amendment, amendments between the Houses, and conference

report thereon. The rule may only be waived by two-thirds of the Senate.

The instructions for the House are as follows:

[Fiscal years 2016–25]

Committee	10-Year deficit reduction
Education and the Workforce .....	\$1,000,000,000
Energy and Commerce .....	\$1,000,000,000
Ways and Means .....	\$1,000,000,000

Reconciled committees in the Senate and the House of Representatives are instructed to submit their recommendations to their respective Budget Committees no later than July 24, 2015.

The House retains the House-passed provision clarifying that in the House, for purposes of budget enforcement, the Chairman shall use the baseline underlying the March 2015 update to CBO's *Budget and Economic Outlook: 2015 to 2025*. It further grants the Chairman of the Budget Committee the authority to determine whether to reflect CBO's ad hoc adjustments to the baseline subsequent to the adoption of this concurrent resolution.

While committees determine the policies used to meet their reconciliation targets, the conference report retains the House position that the committees take note of the policy statement in the conference report relating to the repeal of the President's health care law.

The conference report provides authority to the Chairman of the Committee on the Budget of the House of Representatives to make adjustments in this concurrent resolution for committees that submit reconciliation recommendations and meet their respective reconciliation targets.

## BUDGET ENFORCEMENT

### Subtitle A—Budget Enforcement in Both Houses

#### *Point of Order against Legislation Increasing Long-Term Deficits or Direct Spending*

##### SENATE RESOLUTION

Section 402 of the Senate resolution extends the current Senate point of order prohibiting the consideration of legislation that would increase the on-budget deficit by more than \$5 billion in any of the 4 consecutive 10-year periods beginning after the last year covered in the most recently agreed to budget resolution. The prohibition is enforced with a point of order that, if raised, could be waived with the affirmative vote of three-fifths of Members, duly chosen and sworn. Paragraph (d) provides an exception for any legislation considered under the reserve fund in section 303(1)—repeal of the President’s health care law.

##### HOUSE AMENDMENT

Section 407 of the House amendment prohibits the consideration of any measure reported by an authorizing committee that increases direct spending by \$5 billion over the long-term. The prohibition is enforced with a point of order. Subsection (b) states the applicable periods for this section are any of the 4 consecutive 10 fiscal year periods beginning in fiscal year 2026.

##### CONFERENCE AGREEMENT

Section 3101 of the conference agreement extends the Senate-passed provision to the House and includes an exception in paragraph (d) for reserve funds in sections 4303(1), 4501, 4502, and 4503 of the conference agreement relating to repeal of the President’s health care law. In the House the point of order lies against the bill increasing direct spending over the period.

#### *Allocation for Overseas Contingency Operations/Global War on Terrorism*

##### SENATE RESOLUTION

Section 409 of the Senate resolution establishes a mechanism allowing the Senate to review the designation for overseas contingency operations [OCO] in fiscal years 2016 and 2017. Designations that would cause the total amount of OCO spending in those years to exceed \$58 billion and \$59.5 billion, respectively, would be subject to a point of order, which—if raised—would require 60 votes to waive. If sustained, the offending provision of budget authority would be stricken from the text, but the rest of the measure would remain standing.

##### HOUSE AMENDMENT

Subsection 408(a) of the House amendment provides the Committee on Appropriations with two separate OCO/GWOT allocations for the purposes of Overseas Contingency Operations/Global

War on Terrorism under section 302(a) of the Budget Act, which are included in this report in the allocation tables.

Subsection (b) stipulates that, for purposes of enforcing the point of order under section 302(f) of the Budget Act, the “first fiscal year” and the “total of fiscal years” refer to fiscal year 2016 only. This separate allocation is the exclusive allocation for OCO/GWOT under section 302(a) of the Budget Act. It also stipulates that section 302(c) of the Budget Act does not apply to this separate allocation. Subsection (c) stipulates that new budget authority or outlays counting toward the allocation established by subsection (a) shall be designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

Subsection (d) prohibits any adjustment under section 314(a) of the Budget Act if an adjustment would be made under section 251(b)(2)(A)(ii) of BBEDCA for fiscal year 2016.

#### CONFERENCE AGREEMENT

Section 3102 of the conference agreement adopts an approach to Overseas Contingency Operations [OCO] funding similar to the House amendment. A separate 302(a) allocation is provided to each of the House and Senate Committees on Appropriations for the OCO/Global War on Terrorism. Any appropriation designated for OCO under Section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 would be scored against the 302(a) allocation to the Committees on Appropriations. The OCO allocation may be subdivided into 302(b) sub-allocations and is enforceable under section 302(f) on the Congressional Budget Act.

#### *Point of Order against Certain Changes in Mandatory Programs*

#### SENATE RESOLUTION

Section 406 of the Senate resolution phases out the use of certain “CHIMPs” (changes in mandatory programs) in appropriation bills that reduce budget authority but do not result in any net outlay savings. For fiscal year 2016, the limit on this type of CHIMP is \$19 billion, the amount contained in fiscal year 2015 appropriations measures. Thereafter, the limit is reduced by 20 percent per year until fiscal year 2021, when CHIMPs that fail to reduce net outlays are no longer to be permitted in appropriation measures. The limit is enforced with a point of order that, if raised, would require the affirmative vote of three-fifths of Members, duly chosen and sworn.

#### HOUSE AMENDMENT

The House amendment does not contain any provisions relating to CHIMPs.

#### CONFERENCE AGREEMENT

Section 3103 of the conference agreement gradually reduces the amount of certain changes in mandatory programs [CHIMPs] permitted in appropriations bills from a total of \$19.1 billion in fiscal year 2016 to \$15 billion in fiscal year 2019. This reduction would apply only to those CHIMPs that (a) would have been classified as affecting direct spending or receipts under section 252 of BBEDCA

(as in effect prior to September 30, 2002) if the provision was included in legislation other than an appropriations bill or joint resolution, and (b) reduce budget authority but do not result in any net outlay savings over the 10-year budget enforcement window. The reduction in this type of CHIMP is enforced in the Senate with a point of order prohibiting consideration of a bill or joint resolution making appropriations for a full fiscal year, (or an amendment thereto or conference report thereon that would cause the total amount of this type of CHIMP enacted in a fiscal year to exceed a specific amount:

Fiscal year 2016	\$19,100,000,000
Fiscal year 2017	\$19,100,000,000
Fiscal year 2018	\$17,000,000,000
Fiscal year 2019	\$15,000,000,000

The Senate point of order, if raised, would require the affirmative vote of three-fifths of the Members, duly chosen and sworn, to waive. In the House the point of order lies against the individual provision except for an amendment or conference report in which case it lies against the entire amendment or conference report. For purposes of this section, the total budget authority of CHIMPs shall be determined on the basis of estimates provided by the Chairman of the Committee on the Budget of the applicable House of Congress.

*Point of Order against Provisions that Constitute Changes in Mandatory Programs Affecting the Crime Victims Fund*

SENATE RESOLUTION

Section 410 of the Senate resolution prohibits Senate consideration of any measure that includes CHIMPs that affect the Crime Victims Fund [CVF]. The prohibition would be enforced with a point of order that, if raised, would require the affirmative vote of three-fifth of Members, duly chose and sworn, to waive. If sustained, the offending provision(s) would be stricken, but the rest of the measure would remain standing.

HOUSE AMENDMENT

The House amendment does not contain any provisions relating to CHIMPs affecting the Crime Victims Fund.

CONFERENCE AGREEMENT

Section 3104 of the conference agreement limits the use of CHIMPs that affect the CVF to \$10.8 billion in fiscal year 2016. This rule only applies to appropriations measures that provide full-year funding for a fiscal year. The reduction in the CVF CHIMP is enforced with a “surgical strike” point of order. If a point of order is raised and sustained against a provision containing a CHIMP affecting the CVF that would cause the total value of all such CHIMPS enacted in relation to a fiscal year to exceed the limit, the provision would be stricken from the measure, but the rest of the bill would remain standing. In the House, in the case of an an amendment or conference report, the point of order would lie against the entire measure.

For purposes of this section, the absolute of the total budget authority of CHIMPs shall be determined on the basis of estimates provided by the Chairman of the Committee on the Budget of the applicable House of Congress.

Section 3104 of the conference agreement also directs the Committees on the Budget and Committees on Appropriations of the House and Senate to work with other committees of jurisdiction to review the enforcement procedures for CHIMPs in appropriations bills—especially those affecting the CVF—and to make a joint recommendation that can be included in subsequent concurrent resolutions on the budget.

*Fair-Value Credit Estimates*

SENATE RESOLUTION

For legislation affecting Federal direct loan and loan-guarantee programs, section 412 of the Senate resolution directs CBO to provide in its cost estimates an assessment using fair-value—alongside those estimates prepared under the Federal Credit Reform Act. In the Senate, cost estimates prepared using fair-value would be provided for informational purposes only.

HOUSE AMENDMENT

Subsection 406(a) of the House amendment requires, upon the request of the Chairman or Ranking Member of the Committee on the Budget, that CBO estimates for any measure under the terms of Title V of the Budget Act to include an estimate of the current actual or estimated market values representing the “fair value” of assets and liabilities affected by such measure.

Subsection (b) requires that, whenever CBO prepares an estimate of the cost of legislation with a cost related to housing, residential mortgage, or student loan programs, under the Federal Credit Reform Act of 1990, the estimate include an estimate of the “fair value” of the assets and liabilities affected.

Subsection (c) permits the Chair of the Committee on the Budget to use these supplemental estimates to determine whether legislation is within the levels of the budget resolution and complies with other budgetary controls.

CONFERENCE AGREEMENT

Section 3105 of the conference agreement adopts an approach to fair-value estimates similar to the House amendment. At the request of the Chairman of the Budget Committee of the applicable House, CBO shall prepare, when practicable, a fair-value estimate of measures providing or modifying loan and loan guarantee programs scored under the Federal Credit Reform Act. Under this section, CBO is required to provide these fair-value estimates for housing, residential mortgage, and student loan programs. This scoring rule applies to bills, joint resolutions, motions, amendments, amendments between the Houses, and conference reports. Section 3105(c) authorizes the Chairman of the Committee on the Budget of the House of Representatives to use these supplemental estimates for the purposes of determining budget-related points of

order. In the Senate, any fair-value estimates produced under this section may be used for informational purposes only.

*Scoring Rule for Currency Modernization*

SENATE RESOLUTION

Section 414 of the Senate resolution requires CBO to estimate the cost of transitioning from the dollar bill to the dollar coin using net present value and to incorporate the behavioral effects of that transition in its estimate.

HOUSE AMENDMENT

The House amendment does not contain any provisions relating to currency modernization.

CONFERENCE AGREEMENT

In section 3106 of the conference agreement, the House joins the Senate in adopting the Senate-passed scoring rule relating to currency modernization.

*Long-Term Scoring of Changes in Spending Limits and Extension of Highway Programs*

SENATE RESOLUTION

Section 416 of the Senate resolution directs CBO to provide long-term cost estimates for: (1) legislation that would increase the statutory discretionary spending limits, and (2) legislation that would transfer amounts from the General Fund of the Treasury to the Highway Trust Fund. Under this rule, CBO would provide estimates of the increased spending—and the offsets—for the scoring window (fiscal years 2016 through 2025) as well as the 20 years beyond (fiscal years 2026 through 2045).

HOUSE AMENDMENT

The House amendment does not contain any provisions relating to long-term scoring of changes in spending limits and extension of highway programs.

CONFERENCE AGREEMENT

In section 3107 of the conference agreement, the House joins the Senate in adopting the Senate-passed rule.

*Requiring Clearer Reporting of Projected Federal Spending and Deficits*

SENATE RESOLUTION

Section 417 of the Senate resolution requires CBO to provide 30-year projections of three key budget aggregates—revenues, outlays, and deficits—in current dollars and as a percent of GDP when CBO publishes its annual Budget and Economic Outlook.

HOUSE AMENDMENT

The House amendment does not contain any provisions relating to clearer reporting of projected Federal spending and deficits.

## CONFERENCE AGREEMENT

In section 3108 of the conference agreement, the House joins the Senate in adopting the reporting requirement.

*Congressional Budget Office Estimates of Measures with Significant Outlay Effects*

## SENATE RESOLUTION

Section 419 of the Senate resolution requires CBO to provide out-year estimates of legislation that would (1) increase or decrease outlays by more than 0.25 percent of GDP over the 10-year period of the enforcement window, or (2) that would have the same significant impact on outlays, but in the 10th year alone. In the event that the budgetary effects of a measure are not sufficient to automatically trigger the outyear cost estimates, the Chairman of the Budget Committee has the authority to request an estimate.

## HOUSE AMENDMENT

The House amendment does not contain any provisions relating to CBO estimates of measures with significant outlay effects.

## CONFERENCE AGREEMENT

In section 3109 of the conference agreement, the House joins the Senate-passed rule regarding supplemental estimates.

*Prohibiting the Use of Guarantee Fees as an Offset*

## SENATE RESOLUTION

Section 421 of the Senate resolution prohibits consideration of legislation that increases or extends an increase of any guarantee fees of the Federal National Mortgage Association [FNMA] and the Federal Home Loan Mortgage Corporation [FHLMC]. Guarantee fees are collected to offset prospective FNMA and FHLMC credit losses, and using these fees as an offset merely double-counts the funds collected.

## HOUSE AMENDMENT

The House amendment does not contain any provisions relating to CBO estimates of measures with significant outlay effects.

## CONFERENCE AGREEMENT

In section 3110 of the conference agreement, the House joins the Senate rule prohibiting the use of guarantee fees as an offset.

*Information for Congress and the Public about Projected Federal Outlays, Revenues, and Deficits*

## SENATE RESOLUTION

Section 423 of the Senate resolution directs CBO to produce a one-page executive summary of its annual Budget and Economic Outlook that includes current-year and future-year projections of key budget aggregates (total outlays, tax expenditures, receipts, surpluses/deficits) and categories of spending (total mandatory



spending and total discretionary spending; Social Security outlays, revenues, and surpluses/deficits; and Medicare outlays, revenues, and surpluses/deficits.

HOUSE AMENDMENT

The House amendment does not contain any provisions relating to information for Congress and the public about projected Federal outlays, revenue and deficits.

CONFERENCE AGREEMENT

In section 3111 of the conference agreement, the House joins the Senate rule directing CBO to provide additional information in its annual Budget and Economic Outlook report to Congress.

*Honest Accounting: Cost Estimates for Major Legislation to Incorporate Macroeconomic Effects*

SENATE RESOLUTION

Section 413 of the Senate resolution directs the Joint Committee on Taxation and CBO to produce, alongside CBO's conventional estimates, cost estimates that incorporate the macroeconomic effects of major policy changes. These estimates would be provided for informational purposes only.

HOUSE AMENDMENT

Sections 401 (a) and (b) of the House amendment directs CBO and the Joint Committee on Taxation, as applicable, to incorporate in the cost estimates for major legislation, to the extent practicable, the macroeconomic effects of such legislation during fiscal year 2016.

Subsection (c) stipulates that the macroeconomic estimates include, to the extent practicable, a qualitative assessment of the budgetary effects (including the variables referred to above) of major legislation in the 20-fiscal-year period beginning after the last fiscal year of the most recently agreed-to budget resolution and an identification of the assumptions and source data underlying the estimate.

Subsection (d) defines major legislation to include legislation that causes a gross budgetary effect in any fiscal year covered by the budget resolution equal to or greater than 0.25 percent of the current projected GDP of the United States for that fiscal year. Under this subsection, the Chairman of the Committee on the Budget of the House or Senate and the Chair of the Joint Committee on Taxation, as applicable, may designate bills providing direct spending as major legislation for which estimates would incorporate macroeconomic effects.

CONFERENCE AGREEMENT

Section 3112 of the conference agreement directs the Joint Committee on Taxation and CBO to produce, alongside CBO's conventional estimates, cost estimates that incorporate the macroeconomic effects of major policy changes. Subsection (c) defines major legislation as a bill, resolution, conference report, or treaty causing an in-

crease or decrease in revenues, direct spending, or deficits in any fiscal year covered by the budget resolution equal to or greater than 0.25 percent of the projected GDP for that year or equal to or greater than \$15 billion for that year for treaties. In applying these thresholds, CBO and JCT are required to look at the gross budgetary effects of the legislation before incorporating macroeconomic effects and not including timing shifts.

In carrying out this requirement, the managers intend that CBO and JCT review provisions that have a significant budgetary effect. Thus, the test is whether the absolute value of the effect of any provision in the legislation has a budgetary effect larger than the threshold, or if the sum of the absolute values of the effects of the provisions on revenues and on direct spending exceeds the threshold, rather than whether the legislation taken as a whole equals or exceeds such threshold values when all of the conventionally estimated costs of the provisions are netted out.

In the Senate, these estimates would be provided for informational purposes only. In the House, the Chair of the Committee on the Budget shall exercise the authority granted under subsection (c)(1)(B)(ii), in collaboration with the appropriate Chair or Vice Chair of the Joint Committee on Taxation, to designate a revenue measure as major legislation.

### **Subtitle B—Budget Enforcement in the Senate**

#### *Extension of Enforcement of Budgetary Points of Order in the Senate*

##### SENATE RESOLUTION

Section 401(a) of the Senate resolution extends several supermajority points of order created in the Congressional Budget Act. These provisions will expire at the end of fiscal year 2016. Subsection (b) repeals the sunset of the Senate Pay-As-You-Go point of order established in section 201 S. Con. Res. 21 (110th Congress), the fiscal year 2008 concurrent resolution on the budget. Subsection (c) repeals the sunset of the short-term deficits point of order established in section 404 of S. Con. Res. 13 (111th Congress), the fiscal year 2010 concurrent resolution on the budget.

##### HOUSE AMENDMENT

The House-passed resolution does not contain a comparable provision on Senate enforcement of supermajority points of order.

##### CONFERENCE AGREEMENT

Section 3201 of the conference agreement adopts the Senate language as a Senate-only provision.

#### *Point of Order against Advance Appropriations*

##### SENATE RESOLUTION

As in past years, section 403 of the Senate resolution provides a supermajority point of order in the Senate against appropriations in fiscal year 2016 bills that would become effective in any year after fiscal year 2016, and against appropriation bills in fiscal year

2017 that would first become available in any year after fiscal year 2017. It does not apply to appropriations for the Corporation for Public Broadcasting or Department of Veterans Affairs for the Medical Services, Medical Support and Compliance, and Medical Facilities accounts of the Veterans Health Administration. It provides an exemption up to \$28.852 billion (the same level as provided for fiscal years 2014 and 2015 in the Bipartisan Budget Act of 2013, P.L. 113-67) for accounts identified in the joint explanatory statement of managers.

#### HOUSE AMENDMENT

Section 405 of the House amendment provides a limit on appropriations that would become effective in fiscal year 2017. Subsection (a) prohibits the consideration of any general or continuing appropriations measure from making advance appropriations unless the appropriation is included in a list of exceptions.

Subsection (b) specifies the list of excluded accounts, which may receive advance appropriations, are referred to in this report or joint explanatory statement, as applicable, in the section designated as “Accounts Identified for Advance Appropriations.”

Subsection (c) sets an overall limit for allowable advance appropriations for fiscal year 2017. It permits advance appropriations of up to \$63.271 billion for fiscal year 2017 for the veterans accounts referenced in subsection (b) and referred to in this report. It also allows up to \$28.852 billion in advance appropriations for other accounts referenced in subsection (b) and referred to in this report.

Subsection (d) defines an advance appropriation as any new discretionary budget authority provided in a bill, joint resolution, amendment, or conference report making general or continuing appropriations for a fiscal year following fiscal year 2016.

#### CONFERENCE AGREEMENT

Under the conference agreement, the Senate (in section 3202) and the House (in section 3304) retain their respective limits on advance appropriations.

#### IN THE SENATE

#### ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS IN THE SENATE

##### *Financial Services and General Government*

Payment to Postal Service

##### *Labor, Health and Human Services, and Education*

Employment and Training Administration

Job Corps

Education for the Disadvantaged

School Improvement

Special Education

Career, Technical, and Adult Education

##### *Transportation, Housing, and Urban Development*

Tenant-based Rental Assistance

Project-based Rental Assistance

IN THE HOUSE OF REPRESENTATIVES  
 ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS FOR FISCAL  
 YEAR 2017 SUBJECT TO A GENERAL LIMIT OF \$28,852,000,000

*Financial Services*

Postal Service

*Labor, Health and Human Services, and Education*

Employment and Training Administration  
 Education for the Disadvantaged  
 School Improvement  
 Career, Technical, and Adult Education  
 Special Education

*Transportation, Housing and Urban Development*

Tenant-based Rental Assistance  
 Project-based Rental Assistance

VETERANS ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS FOR  
 FISCAL YEAR 2017 SUBJECT TO A SEPARATE LIMIT OF \$63,271,000,000

*Military Construction, Veterans Affairs*

Veterans Medical Services  
 Veterans Medical Support and Compliance  
 Veterans Medical Facilities

*Supermajority Enforcement of Unfunded Mandates*

SENATE RESOLUTION

Section 425(a) of the Congressional Budget Act prohibits the consideration of legislation in the Senate that would impose unfunded Federal mandates on State and local governments above a certain limit, enforced with a point of order. Section 404 of the Senate resolution increases the vote threshold needed to waive that point of order from a simple majority to three-fifths of Members, duly chosen and sworn.

HOUSE AMENDMENT

The House amendment does not contain a comparable provision relating to unfunded mandates.

CONFERENCE AGREEMENT

Section 3203 of the conference agreement adopts the Senate language relating to unfunded mandates as a Senate-only provision.

*Point of Order against Certain Reconciliation Legislation*

SENATE RESOLUTION

Section 405 of the Senate resolution restores the equal treatment of all reconciliation bills consistent with budget law prior to 2008 by repealing the point of order prohibiting consideration of reconciliation bills that increase the deficit found in section 202(a) of S. Con. Res. 21, the fiscal year 2008 budget resolution.

## HOUSE AMENDMENT

Section 410(a)(3) of the House amendment would—for purposes of a reconciliation bill reported pursuant to this concurrent resolution on the budget—temporarily suspend the application of the point of order prohibiting consideration of reconciliation bills that increase the deficit, found in section 202(a) of S. Con. Res. 21, the fiscal year 2008 budget resolution.

## CONFERENCE AGREEMENT

Section 3204 of the conference agreement adopts the Senate language relating to the point of order against certain reconciliation bills.

*Prohibition on Agreeing to Legislation without a Score*

## SENATE RESOLUTION

Section 407 of the Senate resolution prohibits a vote on passage of a bill or resolution unless the CBO cost estimate required for that measure (pursuant to section 402 of the Congressional Budget Act) is available on CBO's website at least 28 hours before a vote on final passage. The prohibition is enforced with point of order that, if raised, would require the affirmative vote of three-fifths of Members, duly chosen and sworn, to waive.

## HOUSE AMENDMENT

The House amendment does not contain a comparable provision relating to agreeing to legislation without a score.

## CONFERENCE AGREEMENT

Section 3205 of the conference agreement adopts the Senate language relating to agreeing to legislation without a score as a Senate-only provision.

*Protecting the Savings in Reported Reconciliation Bills*

## SENATE RESOLUTION

In the House, amendments to a reconciliation bill must be deficit-neutral with respect to the reported savings in the bill, not the instructed savings in the affiliated budget resolution. The House rule ensures that if a reconciliation bill exceeds its fiscal target, those "extra" savings will be used for deficit reduction, not to increase spending. Section 408 of the Senate resolution applies the House rule in the Senate.

## HOUSE AMENDMENT

The House does not have a comparable provision relating to the reported savings in a reconciliation bill (the rule already applies in the House).

## CONFERENCE AGREEMENT

Section 3206 of the conference agreement adopts the Senate language relating to the reported savings in a reconciliation bill as a Senate-only provision.

*Scoring Rule for Certain Energy Contracts*

## SENATE RESOLUTION

Section 415 of the Senate resolution directs CBO to score energy savings performance contracts using net present value—a method that more accurately represents the economic value of these transactions.

## HOUSE AMENDMENT

The House amendment does not have a comparable provision relating to scoring energy savings performance contracts.

## CONFERENCE AGREEMENT

Section 3207 of the conference agreement adopts the Senate language on energy savings performance contracts as a Senate-only provision.

In section 3305 of the conference agreement, the House agrees to assess the implementation of section 3207 through a collaborative assessment, in conjunction with the Senate and CBO, of the appropriate scorekeeping methodology for evaluating the budgetary effects of this type of energy contract.

*Adjustment for Wildfire Suppression Funding*

## SENATE RESOLUTION

If a bill becomes law that provides a new discretionary spending cap adjustment for wildfire suppression, section 424 of the Senate resolution gives the Senate Budget Committee Chairman the authority to adjust the 302(a) allocation to the Appropriations Committee accordingly.

## HOUSE AMENDMENT

The House amendment does not have a comparable provision relating to wildfire suppression funding.

## CONFERENCE AGREEMENT

Section 3208 of the conference agreement adopts the Senate language as a Senate-only provision.

**Subtitle C—Budget Enforcement in the House of Representatives***Limitation on Measures Affecting Social Security Solvency*

## SENATE RESOLUTION

The Senate resolution does not have a comparable provision relating to Social Security (a Senate point of order already exists in section 311(a)(3) of the Congressional Budget Act).

## HOUSE AMENDMENT

Subsection 402(a) prohibits, during fiscal year 2016, consideration in the House of Representatives or the Senate of any legislation that reduces the actuarial balance of the Federal Old-Age and

Survivors Insurance [OASI] Trust Fund by at least .01 percent of the present value of future taxable payroll for the 75-year period included in the most recent annual report of the board of trustees.

Subsection (b) provides an exception if such legislation would improve the actuarial balance of the combined balance in the OASI Trust Fund and the Federal Disability Insurance Trust Fund for the 75-year period utilized in the most recent annual report of the board of trustees.

#### CONFERENCE AGREEMENT

The House point of order is not germane to a budget resolution in the Senate. Section 3301 of the conference agreement adopts the language of the House amendment as a House-only provision.

*Limitation on Transfers from the General Fund to the Highway Trust Fund*

#### SENATE RESOLUTION

The reserve fund in section 309 of the Senate resolution allows the Chairman of the Committee on the Budget in the Senate to revise the allocations of one or more committees, the aggregates, and other appropriate levels in this resolution for one or more bills, joint resolutions, amendments, amendments between Houses, or motions relating to Federal investment in the infrastructure of the United States, provided that such legislation shall not include transfers from other trust funds but may include transfers from the general fund that are offset, provided further that such legislation would not increase the deficit either over the period of the total of the fiscal years 2016 through 2020, or the period of the total of the fiscal years 2016 through 2025.

#### HOUSE AMENDMENT

Section 404 of the House amendment stipulates that, for purposes of budget enforcement, transfers of funds from the general fund of the Treasury to the Highway Trust Fund shall be counted as new budget authority and outlays equal to the amount of the transfer in the fiscal year in which the transfer occurs.

#### CONFERENCE AGREEMENT

Under the conference agreement, the Senate (in section 4309) and the House (in section 3302) retain their respective language on general fund transfers to the Highway Trust Fund.

*Adjustments for the Improved Control of Budgetary Resources*

#### SENATE RESOLUTION

The Senate resolution does not have a comparable provision relating to the improved control of budgetary resources.

#### HOUSE AMENDMENT

Subsection 409(a) of the House amendment authorizes the chairman of the Budget Committee to reduce a committee's allocation (other than the Committee on Appropriations) and increase the Committee on Appropriations allocation of discretionary spending

for fiscal year 2016 if a committee (other than Appropriations) reports legislation that decreases direct spending in any fiscal year and authorizes appropriations for the same purpose. Subsection (b) provides the Chair of the Committee on the Budget with the authority to determine and adjust, as applicable, the budgetary levels of this concurrent resolution on the budget.

#### CONFERENCE AGREEMENT

Section 3303 of the conference agreement adopts the House amendment language as a House-only provision.

#### *Point of Order against Advance Appropriations*

#### SENATE RESOLUTION

As in past years, section 403 of the Senate resolution provides a supermajority point of order in the Senate against appropriations in fiscal year 2016 bills that would become effective in any year after fiscal year 2016, and against appropriation bills in fiscal year 2017 that would first become available in any year after fiscal year 2017. It does not apply to appropriations for the Corporation for Public Broadcasting or Department of Veterans Affairs for the Medical Services, Medical Support and Compliance, and Medical Facilities accounts of the Veterans Health Administration. It provides an exemption up to \$28.852 billion (the same level as provided for fiscal years 2014 and 2015 in the Bipartisan Budget Act of 2013, P.L. 113-67) for accounts identified in the joint explanatory statement of managers.

#### HOUSE AMENDMENT

Section 405 of the House amendment provides a limit on appropriations that would become effective in fiscal year 2017. Subsection (a) prohibits the consideration of any general or continuing appropriations measure from making advance appropriations unless the appropriation is included in a list of exceptions.

Subsection (b) specifies the list of excluded accounts, which may receive advance appropriations, are referred to in this report or joint explanatory statement, as applicable, in the section designated as “Accounts Identified for Advance Appropriations.”

Subsection (c) sets an overall limit for allowable advance appropriations for fiscal year 2017. It permits advance appropriations of up to \$63.271 billion for fiscal year 2017 for the veterans accounts referenced in subsection (b) and referred to in this report. It also allows up to \$28.852 billion in advance appropriations for other accounts referenced in subsection (b) and referred to in this report.

Subsection (d) defines an advance appropriation as any new discretionary budget authority provided in a bill, joint resolution, amendment, or conference report making general or continuing appropriations for a fiscal year following fiscal year 2016.

#### CONFERENCE AGREEMENT

Under the conference agreement, the Senate (in section 3202) and the House (in section 3304) retain their respective limits on advance appropriations.



IN THE SENATE  
ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS IN THE SENATE

*Financial Services and General Government*

Payment to Postal Service

*Labor, Health and Human Services, and Education*

Employment and Training Administration

Job Corps

Education for the Disadvantaged

School Improvement

Special Education

Career, Technical, and Adult Education

*Transportation, Housing and Urban Development*

Tenant-based Rental Assistance

Project-based Rental Assistance

IN THE HOUSE OF REPRESENTATIVES  
ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS FOR FISCAL  
YEAR 2017 SUBJECT TO A GENERAL LIMIT OF \$28,852,000,000

*Financial Services*

Postal Service

*Labor, Health and Human Services, and Education*

Employment and Training Administration

Education for the Disadvantaged

School Improvement

Career, Technical, and Adult Education

Special Education

*Transportation, Housing and Urban Development*

Tenant-based Rental Assistance

Project-based Rental Assistance

VETERANS ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS FOR  
FISCAL YEAR 2017 SUBJECT TO A SEPARATE LIMIT OF \$63,271,000,000

*Military Construction, Veterans Affairs*

Veterans Medical Services

Veterans Medical Support and Compliance

Veterans Medical Facilities

**Subtitle D—Other Provisions**

*Submission of Findings for the Elimination of Waste, Fraud, and Abuse*

SENATE RESOLUTION

Section 431 of the Senate resolution directs Senate committees to identify waste, fraud, abuse, and duplication in Federal programs

and to review matters identified by the Government Accountability Office, or GAO (in GAO's annual duplication report or its High Risk list) for consideration by Congress. In addition, the resolution asks committees to provide recommendations for improved governmental performance in their annual views and estimates reports.

#### HOUSE AMENDMENT

Section 301 of the House amendment includes reconciliation-like instructions to named House committees to submit to the Committee on the Budget of the House of Representatives no later than October 1, 2015, changes in laws within their jurisdiction that would achieve a targeted amount of savings from the elimination of waste, fraud, and abuse. Savings targets for each committee would be published in the Congressional Record by the Chairman of the Committee on the Budget of the House.

#### CONFERENCE AGREEMENT

Section 3401 of the conference agreement adopts the language in the Senate resolution with some modifications. Subsection (a) of the conference agreement directs all committees of the Senate and House of Representatives to review programs within their jurisdiction and identify waste, fraud, abuse, or duplication, and increase the use of performance data to inform each committee's work.

Section 3401(b) also directs all committees of the Senate and House of Representatives to review applicable matters for congressional consideration identified in the Office of Inspector General semiannual reports and the Office of Inspector General's list of unimplemented recommendations and on the Government Accountability Office's High Risk list and annual report to reduce program duplication.

Section 3401(c) further directs all committees of the Senate and House of Representatives, after completing the oversight and performance reviews required under this section, to include recommendations for improved governmental performance in their annual views and estimates reports submitted by the committees to the Committees on the Budget of the Senate and House of Representatives, as applicable, under section 301(d) of the Congressional Budget Act of 1974 (2 U.S.C. 632(d)).

#### *Budgetary Treatment of Administrative Expenses*

#### SENATE RESOLUTION

Section 432 of the Senate resolution requires the joint explanatory statement accompanying the conference report on the budget resolution to include amounts for the discretionary administrative expenses of the Social Security Administration and the United States Postal Service—which are subject to the discretionary spending caps—in the allocation to the Appropriations Committee.

#### HOUSE AMENDMENT

Section 403(a) of the House amendment declares that the administrative expenses of the Social Security Administration and the United States Postal Service are reflected in the allocation to the Committee on Appropriations even though both are technically off-

budget. This language is necessary to ensure the Committee on Appropriations retains control over administrative expenses through the annual appropriations process. This budgetary treatment of administrative expenses is based on the long-term practice of the House and Senate Budget Committees.

Subsection (b) requires the administrative expenses to be included in the cost estimates for the relevant appropriations measure, which are used to determine if a measure exceeds the spending limits in the budget resolution and, as a result, subject to points of order.

#### CONFERENCE AGREEMENT

Section 3402 of the conference agreement adopts the language in the House resolution with a minor modification that strikes the reference to the point of order in section 311 of the Congressional Budget Act.

#### *Application and Effect of Changes in Allocations and Aggregates*

#### SENATE RESOLUTION

Section 433 of the Senate resolution directs that (1) adjustments of allocations and aggregates made under the authority of a reserve fund or other directive will apply while a measure is under consideration, take effect once the measure is enacted, and be published in the Congressional Record; (2) revisions to allocations and aggregates will be considered as if contained in this budget resolution, for enforcement purposes; and (3) Budget Committee estimates will serve as the basis for determining new levels of budget authority, outlays, direct spending, new entitlement authority, revenues, deficits, and surpluses.

#### HOUSE AMENDMENT

Section 410(a) of the House-passed resolution sets forth allocation and adjustment procedures required to accommodate legislation provided for in this concurrent resolution. It declares that these adjustments apply while the legislation is under consideration and become permanent upon enactment of the legislation. These adjustments must be printed in the Congressional Record.

Paragraph 410(a)(3) includes a provision temporarily suspending the Senate point of order against certain reconciliation bills.

Section 410(b) stipulates that in the House of Representatives, for purposes of this concurrent resolution and budget enforcement, any legislation for which the Chair of the Committee on the Budget of the House of Representatives makes an adjustment or revision in the allocations, aggregates, and other budgetary levels of this concurrent resolution shall not be subject to the points of order set forth in clause 10 of rule XXI of the Rules of the House of Representatives (CUT-GO).

#### CONFERENCE AGREEMENT

Section 3403 retains the Senate language but adopts House subsection 410(b) pertaining to Rule XXI of the House of Representatives (CUT-GO).

*Adjustments to Reflect Changes in Concepts and Definitions*

## SENATE RESOLUTION

Section 434 of the Senate resolution declares that in the event Congress enacts a bill or joint resolution that changes concepts or definitions, the Senate resolution provides the Budget Committee Chairman with the authority to change levels and allocations in this resolution, accordingly.

## HOUSE AMENDMENT

Section 410 (a) of the House amendment declares that in the event Congress enacts a bill or joint resolution that changes concepts or definitions, the Senate resolution provides the Budget Committee Chairman with the authority to change levels and allocations in this resolution, accordingly.

## CONFERENCE AGREEMENT

Both the Senate and House resolutions include traditional language giving the Chairman of the Budget Committee the authority to make changes to the level and committee allocations in the event legislation becomes law that changes key budgetary concepts or definitions. In section 3404 of the conference agreement, the House joins the Senate language relating to changes in concepts and definitions.

*Exercise of Rulemaking Powers*

## SENATE RESOLUTION

Section 435 of the Senate resolution declares that the provisions in Title III of the resolution are promulgated under the Senate's rulemaking power and shall be considered part of the rules of the Senate.

## HOUSE AMENDMENT

Section 411 of the House amendment affirms that the adoption of the budget resolution is an exercise of the House's rulemaking power and that the House has the constitutional right to change these rules.

## CONFERENCE AGREEMENT

In section 3405 of the conference agreement, the House joins the Senate language relating to rulemaking powers of this resolution

PAY-AS-YOU-GO SCORECARD FOR THE SENATE  
REFLECTING LEVELS FOR THE CONFERENCE AGREEMENT

Period of the current fiscal year, the budget year, and the 4 fiscal years following the budget year: \$0.

Period of the current fiscal year, the budget year, and the 9 fiscal years following the budget year: \$0.

## RESERVE FUNDS

The Budget Committee does not have the authority to authorize policy changes—that is the role of the authorizing committees. Committees often make some of their policy priorities known in their views and estimates letters, and reserve funds are a way to accommodate those requests when the specific spending and revenue contours of those policies are unknown.

Operatively, a reserve fund allows the Chairman of the Budget Committee to revise committee allocations, budgetary aggregates, and other appropriate levels in the budget resolution to accommodate legislation described in the reserve fund, provided the budgetary effects of that legislation satisfy the requirements enumerated.

### SENATE RESOLUTION

- Section 301. Spending-neutral reserve fund to increase the pace of economic growth and private sector job creation in the United States.
- Section 302. Deficit-neutral reserve fund to strengthen America's priorities.
- Section 303. Deficit-neutral reserve fund to protect flexible and affordable health care choices for all.
- Section 304. Deficit-neutral reserve fund for improving access to the children's health insurance program.
- Section 305. Deficit-neutral reserve fund for other health reforms.
- Section 306. Spending-neutral reserve fund for child welfare.
- Section 307. Deficit-neutral reserve fund for veterans and servicemembers.
- Section 308. Deficit-neutral reserve fund for tax reform and administration.
- Section 309. Deficit-neutral reserve fund to invest in the infrastructure in America.
- Section 310. Deficit-neutral reserve fund for air transportation.
- Section 311. Deficit-neutral reserve fund to promote jobs in the United States through international trade.
- Section 312. Deficit-neutral reserve fund to increase employment opportunities for disabled workers.
- Section 313. Deficit-neutral reserve fund for higher education act reform.
- Section 314. Spending-neutral reserve fund for energy legislation.
- Section 315. Deficit-neutral reserve fund to reform environmental statutes.
- Section 316. Spending-neutral reserve fund for water resources legislation.
- Section 317. Spending-neutral reserve fund on mineral security and mineral rights.
- Section 318. Spending-neutral reserve fund to reform the abandoned mine lands program.
- Section 319. Spending-neutral reserve fund to improve forest health.

- Section 320. Spending-neutral reserve fund to reauthorize funding for payments in lieu of taxes to counties and other units of local government.
- Section 321. Spending-neutral reserve fund for financial regulatory system reform.
- Section 322. Deficit-neutral reserve fund to improve Federal program administration.
- Section 323. Spending-neutral reserve fund to implement agreements with freely associated states.
- Section 324. Spending-neutral reserve fund to protect payments to rural hospitals and create sustainable access for rural communities.
- Section 325. Spending-neutral reserve fund to encourage State Medicaid demonstration programs to promote independent living and integrated work for the disabled.
- Section 326. Spending-neutral reserve fund to allow pharmacists to be paid for the provision of services under Medicare.
- Section 327. Spending-neutral reserve fund to improve our Nation's community health centers.
- Section 328. Spending-neutral reserve fund relating to the funding of independent agencies, which may include subjecting the Consumer Financial Protection Bureau to the regular appropriations process.
- Section 329. Deficit-neutral reserve fund for export promotion.
- Section 330. Spending-neutral reserve fund to reform, improve, and enhance section 529 college savings plans.
- Section 331. Deficit-neutral reserve fund relating to securing overseas diplomatic facilities of the United States.
- Section 332. Deficit-neutral reserve fund to achieve savings by helping struggling Americans on the road to personal and financial independence.
- Section 333. Deficit-neutral reserve fund relating to conserving Federal land, enhancing access to Federal land for recreational opportunities, and making investments in counties and schools.
- Section 334. Deficit-neutral reserve fund to protect taxpayers from identity fraud.
- Section 335. Deficit-neutral reserve fund relating to career and technical education.
- Section 336. Deficit-neutral reserve fund relating to FEMA preparedness.
- Section 337. Deficit-neutral reserve fund relating to expanding, enhancing, or otherwise improving science, technology, engineering, and mathematics.
- Section 338. Deficit-neutral reserve fund to promote the next generation of NIH researchers in the United States.
- Section 339. Deficit-neutral reserve fund relating to promoting manufacturing in the United States.
- Section 340. Spending-neutral reserve fund to prohibit aliens without legal status in the United States from qualifying for a refundable tax credit.

- Section 341. Deficit-reduction reserve fund for report elimination or modification.
- Section 342. Deficit-neutral reserve fund to address heroin and prescription opioid abuse.
- Section 343. Deficit-neutral reserve fund to strengthen Department of Defense civilian workforce.
- Section 344. Deficit-neutral reserve fund for Department of Defense reform.
- Section 345. Deficit-neutral reserve fund to improve Federal workforce development, job training, and reemployment programs.
- Section 346. Deficit-neutral reserve fund to provide energy assistance and invest in energy efficiency and conservation.
- Section 347. Deficit-neutral reserve fund to enable greater collaboration between the Department of Veterans Affairs and law school clinics serving veterans.
- Section 348. Deficit-neutral reserve fund to increase funding for Department of Energy nuclear waste cleanup.
- Section 349. Deficit-neutral reserve fund relating to Department of Defense initiatives to bolster resilience of mission-critical department infrastructure to impacts from climate change and associated events.
- Section 350. Deficit-neutral reserve fund to end Operation Choke Point and protect the Second Amendment.
- Section 351. Deficit-neutral reserve fund to prevent the use of Federal funds for the bailout of improvident State and local governments.
- Section 352. Deficit-neutral reserve fund to protect Medicaid beneficiaries from benefit cuts.
- Section 353. Deficit-neutral reserve fund to improve health outcomes and lower the costs of caring for medically complex children in Medicaid.
- Section 354. Deficit-neutral reserve fund to protect and strengthen the Department of Veterans Affairs, hire more health care professionals for the department, and ensure quality and timely access to health care for all veterans.
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- Section 359. Deficit-neutral reserve fund relating to the protection of clean water using scientific standards while maintaining the traditional role of agriculture.

- Section 360. Spending-neutral reserve fund relating to keeping the Federal Water Pollution Control Act focused on the protection of water quality.
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- Section 362. Deficit-neutral reserve fund relating to supporting Israel.
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- Section 376. Deficit-neutral reserve fund to permanently eliminate the Federal estate tax.
- Section 377. Deficit-neutral reserve fund relating to addressing climate change.
- Section 378. Deficit-neutral reserve fund relating to regulation by the Environmental Protection Agency of greenhouse gas emissions.



- Section 379. Deficit-neutral reserve fund relating to protecting privately held water rights and permits.
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- Section 390. Deficit-neutral reserve fund relating to ending Washington’s illegal exemption from the Patient Protection and Affordable Care Act.
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- Section 392. Deficit-neutral reserve fund to revise or repeal sequestration.
- Section 393. Deficit-neutral reserve fund relating to promoting the return of children who have been legally adopted by United States citizens from the Democratic Republic of Congo.
- Section 394. Deficit-neutral reserve fund relating to development of a new nuclear-capable cruise missile by the Department of Defense and the National Nuclear Security Administration.
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- Section 399s. Deficit-neutral reserve fund relating to providing coverage of virtual colonoscopies as a colorectal cancer screening test under the Medicare program.

- Section 399t. Deficit-neutral reserve fund relating to strengthening waterborne commerce in our ports and harbors.
- Section 399u. Deficit-neutral reserve fund relating to the modernization of the nuclear command, control, and communications architecture of the United States.
- Section 399v. Deficit-neutral reserve fund relating to BARDA and the BioShield Special Reserve Fund.
- Section 399w. Deficit-neutral reserve fund relating to improving the nuclear forces and missions of the Air Force.
- Section 399x. Deficit-neutral reserve fund relating to promoting economic growth and job creation for small businesses.
- Section 399y. Deficit-neutral reserve fund relating to the definition of full-time employee.
- Section 399z. Deficit-neutral reserve fund relating to improving the effectiveness and efficiency of the Federal regulatory process.
- Section 399aa. Deficit-neutral reserve fund to expedite awards under the Internal Revenue Service whistleblower program.
- Section 399bb. Deficit-neutral reserve fund relating to encouraging the increased use of performance contracting in Federal facilities.
- Section 399cc. Deficit-neutral reserve fund relating to improving information sharing by the Inspector General of the Department of Veterans Affairs with respect to investigations relating to substandard health care, delayed and denied health care, patient deaths, other findings that directly relate to patient care, and other management issues of the department.
- Section 399dd. Deficit-neutral reserve fund to address the disproportionate regulatory burdens of community banks and credit unions.
- Section 399ee. Deficit-neutral reserve fund to protect the Corporation for National and Community Service.
- Section 399ff. Deficit-neutral reserve fund relating to ensuring that Department of Justice attorneys comply with disclosure obligations in criminal prosecutions.
- Section 399gg. Deficit-neutral reserve fund to promote biomedical research.
- Section 399hh. Deficit-neutral reserve fund to address the heroin and methamphetamine abuse epidemic in the United States.
- Section 399ii. Deficit-neutral reserve fund relating to providing access to necessary equipment for Medicare beneficiaries.
- Section 399jj. Spending-neutral reserve fund relating to prioritizing the construction of infrastructure projects that are of national and regional significance and projects in high priority corridors.
- Section 399kk. Deficit-neutral reserve fund relating to encouraging the United States' NATO allies to reverse declines in defense spending and bear a more proportionate burden for ensuring the security of NATO.
- Section 399ll. Deficit-neutral reserve fund relating to the investigation and recovery of missing weapons and military equipment

- provided to the Government of Yemen by the United States Government.
- Section 399mm. Deficit-neutral reserve fund relating to improving higher education data and transparency.
- Section 399nn. Deficit-neutral reserve fund relating to supporting programs funded by the Older Americans Act of 1965.
- Section 399oo. Deficit-neutral reserve fund relating to native children.
- Section 399pp. Deficit-neutral reserve fund relating to protecting the personal information of consumers from data breaches.
- Section 399qq. Deficit-reduction reserve fund for government reform and efficiency.
- Section 399rr. Deficit-neutral reserve fund relating to medical treatment and compensation for first responders, survivors, and their families injured and made ill by the 9/11 attacks.
- Section 399ss. Deficit-neutral reserve fund relating to construction of Native American schools.
- Section 399tt. Deficit-neutral reserve fund relating to increasing the guarantee threshold for Surety Bond Guarantee Program.
- Section 399uu. Deficit-neutral reserve fund relating to Indo-Pacific partner capacity building and strategy.
- Section 399vv. Deficit-neutral reserve fund relating to addressing methamphetamine abuse in the United States.
- Section 399ww. Deficit-neutral reserve fund relating to the National Guard State Partnership Program.
- Section 399xx. Deficit-neutral reserve fund relating to improving the prevention and treatment of agricultural virus outbreaks.
- Section 399yy. Deficit-neutral reserve fund relating to the importance of financial literacy education to allow individuals to make informed and effective decisions with their financial resources.
- Section 399zz. Deficit-neutral reserve fund relating to comprehensive mental health reform.
- Section 399aaa. Deficit-neutral reserve fund relating to improving oral health care for children and pregnant women under Medicaid.
- Section 399bbb. Deficit-neutral reserve fund relating to the National Park Service Centennial.
- Section 399ccc. Deficit-neutral reserve fund relating to increasing college completion.
- Section 399ddd. Deficit-neutral reserve fund relating to encouraging freight planning and investment that incorporates all modes of transportation, including rail, waterways, ports, and highways.
- Section 399eee. Deficit-neutral reserve fund related to providing for full funding for at-sea and dockside monitoring for certain fisheries.
- Section 399fff. Deficit-neutral reserve fund relating to training and resources for first responders responding to hazardous materials incidents on railroads.

- Section 399ggg. Deficit-neutral reserve fund relating to enhancing and improving the United States Patent and Trademark Office in order to reduce the application backlog.
- Section 399hhh. Deficit-neutral reserve fund relating to providing additional funding for international strategic communications.
- Section 399iii. Deficit-neutral reserve fund for elementary and secondary education.
- Section 399jjj. Deficit-neutral reserve fund relating to investing in rural and tribal water infrastructure.
- Section 399kkk. Deficit-neutral reserve fund related to sexual assault at institutions of higher education.
- Section 399lll. Deficit-neutral reserve fund relating to simplifying and expanding tax incentives for higher education.
- Section 399mmm. Deficit-neutral reserve fund relating to authorizing children eligible for health care under laws administered by the Secretary of Veterans Affairs to retain such eligibility until age 26.
- Section 399nnn. Deficit-neutral reserve fund relating to supporting workforce development through apprenticeship programs.
- Section 399ooo. Deficit-neutral reserve fund relating to the prioritization of broad-based criminal justice reform.
- Section 399ppp. Deficit-neutral reserve fund relating to strengthening the economy by accelerating the transfer of technologies from laboratories of the Department of Energy and the Department of Defense to the marketplace.
- Section 399qqq. Deficit-neutral reserve fund relating to supporting trade and travel at ports of entry.
- Section 399rrr. Deficit-neutral reserve fund relating to imposing sanctions with respect to foreign persons responsible for gross violations of internationally recognized human rights or significant acts of corruption.
- Section 399sss. Deficit-neutral reserve fund relating to reforming student loan programs.
- Section 399ttt. Deficit-neutral reserve fund relating to increasing funding for the TIGER discretionary grant program of the Department of Transportation.
- Section 399uuu. Deficit-neutral reserve fund relating to promoting the use of college savings accounts.
- Section 399vvv. Deficit-neutral reserve fund relating to establishing a new outcome-based process for authorizing innovative higher education providers.
- Section 399www. Deficit-neutral reserve fund relating to improving community relations with law enforcement officers.
- Section 399xxx. Deficit-neutral reserve fund to support research.
- Section 399yyy. Deficit-neutral reserve fund relating to support for Ukraine, which should include the provision of lethal defensive articles.
- Section 399zzz. Deficit-neutral reserve fund relating to providing funding to combat anti-Semitism in Europe.

- Section 399aaaa. Deficit-neutral reserve fund to provide students and families with transparent, easily understood postsecondary education financial aid information.
- Section 399bbbb. Deficit-neutral reserve fund relating to providing adequate funding for the Contract Tower Program of the Federal Aviation Administration.
- Section 399cccc. Deficit-neutral reserve fund relating to underground and surface mining safety and health research.
- Section 399dddd. Deficit-neutral reserve fund relating to investing in advanced fossil energy technology research and development.
- Section 399eeee. Deficit-neutral reserve funds relating to foreign persons.
- Section 399ffff. Deficit-neutral reserve fund relating to special treatment of the income tax credit for research expenditures for startup companies.

#### HOUSE AMENDMENT

*Section 501. Reserve fund for the repeal of the President's health care law.* Section 501 permits the Chair of the Committee on the Budget to revise allocations of spending authority and other budgetary levels for a measure that fully repeals the Patient Protection and Affordable Care Act (Public Law 111–148) and the health care-related provisions of the Health Care and Education Reconciliation Act of 2010 [HCERA 2010] (Public Law 111–152). These are the health care bills enacted into law in 2010.

Legislation repealing the health care laws must solely achieve that purpose and may not include extraneous language, whether such language has a budgetary effect or not. These adjustments would not be available for legislation that only partially repeals these laws. The reserve fund is intended to only apply to the health care provisions and would not apply to the repeal of the education-related provisions of HCERA 2010. The adjustments may be made for bills, amendments thereto, or conference reports. Multiple measures may take advantage of the reserve fund, as long as each is for the specified purpose.

An amendment (or a motion to recommit), if it qualifies under the terms of this reserve fund, may be offered to an unrelated measure, but should such a measure, as amended, be returned to the House as a conference report or an amendment between the Houses, no adjustments would be made if that measure contained text unrelated to the purpose of this reserve fund. Adjustments may be made for amendments meeting the criteria, but the adjustment would not cover provisions in the underlying bill unrelated to repealing these laws.

A measure receiving an adjustment under the terms of this reserve fund may be open for amendment, subject to the special rule providing for its consideration, but the amendment, if it does not meet the terms outlined in this section, must be compliant with the Budget Act and the Rules of the House without regard to the adjustments made to the underlying measure.

*Section 502. Deficit-neutral reserve fund for promoting real health care reform.* Section 502 permits the Chair of the Committee on the

Budget to revise allocations of spending authority, provided to committees of the House, and to adjust other budgetary levels for a measure that promotes real health care reform as long as the measure is deficit-neutral for the period of fiscal years 2016 through 2025.

*Section 503. Deficit-neutral reserve fund related to the Medicare provisions of the President's health care law.* Section 503 permits the Chair of the Committee on the Budget to revise allocations of spending authority provided to committees of the House, and to adjust other budgetary levels for a measure that repeals the Medicare spending cuts in the Patient Protection and Affordable Care Act (Public Law 111–148) or the Health Care and Education Reconciliation Act of 2010 (Public Law 111–152), as long as the measure is deficit-neutral for the period of fiscal years 2016 through 2025.

A measure that repeals only part of these Medicare spending reductions is also eligible for these adjustments. A series of bills, joint resolutions, amendments, or conference reports may receive adjustments under this section, only limited by the cumulative amount of the Medicare spending reductions included in the public laws referenced, as estimated by the Chair of the Committee on the Budget. Once the limit is reached through enacted measures, no more adjustments may be made under this reserve fund. The amount necessary to repeal the Medicare spending cuts is a limit on the adjustments that may be made under this reserve fund, but as the House considers measures that meet these terms, the amount is not reduced until the enactment of such measure fulfilling this purpose.

*Section 504. Deficit-neutral reserve fund for the State Children's Health Insurance Program.* Section 504 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to applicable committees and adjust other budgetary levels in this resolution for a measure that extends the State Children's Health Insurance Program as long as such measure does not increase the deficit over the period of fiscal years 2016 through 2025.

*Section 505. Deficit-neutral reserve fund for graduate medical education.* Section 505 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to applicable committees and adjust other budgetary levels in this resolution for a measure that reforms, expands, access to, and improves, as determined by such Chair, graduate medical education programs as long as such measure does not increase the deficit over the period of fiscal years 2016 through 2025.

*Section 506. Deficit-neutral reserve fund for trade agreements.* Section 506 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to the Committee on Ways and Means and to adjust other budgetary levels in this resolution for legislation that implements a trade agreement, as long as such a measure does not increase the deficit in the period of fiscal years 2016 through 2025.

*Section 507. Deficit-neutral reserve fund for reforming the tax code.* Section 507 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to the

Committee on Ways and Means and to adjust other budgetary levels in this resolution for legislation that reforms the Internal Revenue Code of 1986 as long as such legislation is deficit-neutral for the period of fiscal years 2016 through 2025.

*Section 508. Deficit-neutral reserve fund for revenue measures.* Section 508 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to the Committee on Ways and Means for legislation that causes a decrease in revenue. The Chair of the Committee on the Budget may adjust the allocations and aggregates in this resolution if the measure does not increase the deficit over the period of fiscal years 2016 through 2025. This allows the Committee on Ways and Means to report legislation that reduces revenue below the level provided for in this resolution but only if it decreases outlays by an equal or greater amount in the applicable period.

*Section 509. Deficit-neutral reserve fund to reduce poverty and increase opportunity and upward mobility.* Section 509 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to applicable committees and adjust other budgetary levels in this resolution for a measure reforming policies and programs to reduce poverty and increase opportunity and upward mobility as long as such a measure neither adversely impacts job creation nor increases the deficit in the period of fiscal years 2016 through 2025.

*Section 510. Deficit-neutral reserve fund for transportation.* Section 510 permits the Chair of the Committee on the Budget to revise the allocations of spending authority and to adjust other budgetary enforcement levels in this resolution for any bill or joint resolution to maintain the solvency of the Highway Trust Fund, as long as such a measure does not increase the deficit in the period of fiscal years 2016 through 2025.

*Section 511. Deficit-neutral reserve fund for Federal retirement reform.* Section 511 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to applicable committees and adjust other budgetary levels in this resolution for a measure that reforms, improves and updates, as determined by such Chair, the Federal retirement system as long as such measure does not increase the deficit over the period of fiscal years 2016 through 2025.

*Section 512. Deficit-neutral reserve fund for national defense.* Section 512 permits the Chair of the Committee on the Budget to revise the allocations of spending authority provided to applicable committees and adjust other budgetary levels in this resolution for any legislation that supports the activities specified below as long as such legislation is deficit-neutral (without counting any net revenue increases in that measure) for the periods of fiscal years 2016 through 2021 or fiscal years 2016 through 2025. The activities that may be supported in legislation under this reserve fund include Department of Defense training and maintenance associated with combat readiness, modernization of equipment, auditability of financial statements, or military compensation recommendations.



## CONFERENCE AGREEMENT

The conference agreement contains the following reserve funds applicable in the Senate and the House:

Section 4101. Deficit-neutral reserve fund to reduce poverty and increase opportunity and upward mobility for struggling Americans.

The agreement contains the following reserve funds applicable in the Senate:

Section 4301. Spending-neutral reserve fund to increase the pace of economic growth and private sector job creation in the United States.

Section 4302. Deficit-neutral reserve fund to strengthen America's priorities.

Section 4303. Deficit-neutral reserve fund to protect flexible and affordable health care choices for all.

Section 4304. Deficit-neutral reserve fund for improving access to the State Children's Health Insurance Program.

Section 4305. Deficit-neutral reserve fund for other health reforms.

Section 4306. Deficit-neutral reserve fund for child welfare.

Section 4307. Deficit-neutral reserve fund for veterans and servicemembers.

Section 4308. Deficit-neutral reserve fund for tax reform and administration.

Section 4309. Deficit-neutral reserve fund to invest in the infrastructure in America.

Section 4310. Deficit-neutral reserve fund for air transportation.

Section 4311. Deficit-neutral reserve fund to promote jobs in the United States through international trade.

Section 4312. Deficit-neutral reserve fund to increase employment opportunities for disabled workers.

Section 4313. Deficit-neutral reserve fund for higher education act reform.

Section 4314. Spending-neutral reserve fund for energy legislation.

Section 4315. Deficit-neutral reserve fund to reform environmental statutes.

Section 4316. Spending-neutral reserve fund for water resources legislation.

Section 4317. Spending-neutral reserve fund on mineral security and mineral rights.

Section 4318. Spending-neutral reserve fund to reform the abandoned mine lands program.

Section 4319. Spending-neutral reserve fund to improve forest health.

Section 4320. Spending-neutral reserve fund to reauthorize funding for payments in lieu of taxes to counties and other units of local government.

Section 4321. Spending-neutral reserve fund for financial regulatory system reform.

- Section 4322. Deficit-neutral reserve fund to improve Federal program administration.
- Section 4323. Spending-neutral reserve fund to implement agreements with freely associated states.
- Section 4324. Spending-neutral reserve fund to protect payments to rural hospitals and create sustainable access for rural communities.
- Section 4325. Spending-neutral reserve fund to encourage state Medicaid demonstration programs to promote independent living and integrated work for the disabled.
- Section 4326. Spending-neutral reserve fund to allow pharmacists to be paid for the provision of services under Medicare.
- Section 4327. Spending-neutral reserve fund to improve our Nation's community health centers.
- Section 4328. Spending-neutral reserve fund relating to the funding of independent agencies, which may include subjecting the Consumer Financial Protection Bureau to the regular appropriations process.
- Section 4329. Deficit-neutral reserve fund to reform, improve, and enhance section 529 college savings plans.
- Section 4330. Deficit-neutral reserve fund relating to securing overseas diplomatic facilities of the United States.
- Section 4331. Deficit-neutral reserve fund relating to expanding, enhancing, or otherwise improving science, technology, engineering, and mathematics.
- Section 4332. Deficit-neutral reserve fund relating to promoting manufacturing in the United States.
- Section 4333. Spending-neutral reserve fund to prohibit aliens without legal status in the United States from qualifying for a refundable tax credit.
- Section 4334. Deficit-reduction reserve fund for report elimination or modification.
- Section 4335. Deficit-neutral reserve fund to address heroin, methamphetamine, and prescription opioid abuse.
- Section 4336. Deficit-neutral reserve fund to strengthen our Department of Defense civilian workforce.
- Section 4337. Deficit-neutral reserve fund for Department of Defense reform.
- Section 4338. Deficit-neutral reserve fund to improve Federal workforce development, job training, and reemployment programs.
- Section 4339. Deficit-neutral reserve fund to provide energy assistance and invest in energy efficiency and conservation.
- Section 4340. Deficit-neutral reserve fund to end Operation Choke Point and protect the Second Amendment.
- Section 4341. Deficit-neutral reserve fund to prevent the use of Federal funds for the bailout of improvident State and local governments.
- Section 4342. Deficit-neutral reserve fund to improve health outcomes and lower the costs of caring for medically complex children in Medicaid.

- Section 4343. Deficit-neutral reserve fund to maintain and enhance access, choice, and accountability in veterans care through the Veterans Choice Card program.
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- Section 4350. Deficit-neutral reserve fund relating to providing health care to veterans who have geographic inaccessibility to care.
- Section 4351. Deficit-neutral reserve fund relating to increasing access to higher education for low-income Americans through the Federal Pell Grant program.
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- Section 4357. Deficit-neutral reserve fund relating to reimposing waived sanctions and imposing new sanctions against Iran for violations of the Joint Plan of Action or a comprehensive nuclear agreement.
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- Section 4359. Deficit-neutral reserve fund relating to reasonable accommodations for pregnant workers.
- Section 4360. Deficit-neutral reserve fund to permanently eliminate the Federal estate tax.

- Section 4361. Deficit-neutral reserve fund relating to regulation by the Environmental Protection Agency of greenhouse gas emissions.
- Section 4362. Deficit-neutral reserve fund relating to protecting privately held water rights and permits.
- Section 4363. Spending-neutral reserve fund relating to prohibiting awarding of construction contracts based on awardees entering or not entering into agreements with labor organizations.
- Section 4364. Deficit-neutral reserve fund to prevent American jobs from being moved overseas by reducing the corporate income tax rate.
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- Section 4378. Deficit-neutral reserve fund to improve the competitiveness of the United States.
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- Section 4380. Deficit-neutral reserve fund to improve cybersecurity.

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- Section 4399. Deficit-neutral reserve fund relating to promoting economic growth and job creation for small businesses and full

- funding for at-sea and dockside monitoring for certain fisheries.
- Section 4400. Deficit-neutral reserve fund relating to the definition of full-time employee.
- Section 4401. Deficit-neutral reserve fund relating to improving the effectiveness and efficiency of the Federal regulatory process.
- Section 4402. Deficit-neutral reserve fund to expedite awards under the Internal Revenue Service whistleblower program.
- Section 4403. Deficit-neutral reserve fund relating to encouraging the increased use of performance contracting in Federal facilities.
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- Section 4407. Deficit-neutral reserve fund relating to ensuring that Department of Justice attorneys comply with disclosure obligations in criminal prosecutions.
- Section 4408. Deficit-neutral reserve fund to promote biomedical research.
- Section 4409. Deficit-neutral reserve fund relating to providing access to necessary equipment for Medicare beneficiaries.
- Section 4410. Spending-neutral reserve fund relating to prioritizing the construction of infrastructure projects that are of national and regional significance and projects in high-priority corridors.
- Section 4411. Deficit-neutral reserve fund relating to encouraging the United States' NATO allies to reverse declines in defense spending and bear a more proportionate burden for ensuring the security of NATO.
- Section 4412. Deficit-neutral reserve fund relating to the investigation and recovery of missing weapons and military equipment provided to the Government of Yemen by the United States Government.
- Section 4413. Deficit-neutral reserve fund relating to improving higher education data and transparency.
- Section 4414. Deficit-neutral reserve fund relating to native children.
- Section 4415. Deficit-neutral reserve fund relating to provide additional funding for international strategic communications.
- Section 4416. Deficit-neutral reserve fund for elementary and secondary education.
- Section 4417. Deficit-neutral reserve fund to support research.

Section 4418. Deficit-neutral reserve fund relating to support for Ukraine.

Section 4419. Deficit-neutral reserve fund relating to underground and surface mining safety research.

Section 4420. Deficit-neutral reserve fund relating to saving Medicare.

The agreement contains the following reserve funds applicable in the House:

Section 4501. Reserve fund for the repeal of the President's health care law.

Section 4502. Deficit-neutral reserve fund for promoting real health care reform.

Section 4503. Deficit-neutral reserve fund related to the Medicare provisions of the President's health care law.

Section 4504. Deficit-neutral reserve fund for improving access to the State Children's Health Insurance Program.

Section 4505. Deficit-neutral reserve fund for graduate medical education.

Section 4506. Deficit-neutral reserve fund for trade agreements.

Section 4507. Deficit-neutral reserve fund for reforming the tax code.

Section 4508. Deficit-neutral reserve fund for revenue measures.

Section 4509. Deficit-neutral reserve fund for transportation.

Section 4510. Deficit-neutral reserve fund for Federal retirement reform.

Section 4511. Deficit-neutral reserve fund for national defense.

**ESTIMATES OF DIRECT SPENDING IN THE HOUSE**

SENATE RESOLUTION

No provision.

HOUSE AMENDMENT

This section is required under the Separate Orders of H. Res. 5 (114th Congress), which implements the Rules of the House of Representatives and is a requirement for the consideration of a concurrent resolution on the budget in the 114th Congress. It provides the average and estimated average rate of growth in means-tested and non-means-tested direct spending for the 10-year periods before and after fiscal year 2016, respectively, and proposes reforms of these two categories and direct spending.

CONFERENCE AGREEMENT

The conference agreement includes the House provision for the House.



TABLE 11.—HISTORICAL MEANS-TESTED AND NON MEANS-TESTED DIRECT SPENDING  
(Outlays by fiscal year, billions of dollars)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	Estimated		Average annual growth 2006–2015
										2014	2015	
<b>Means-Tested Programs:</b>												
<b>Health Care Programs:</b>												
Medicaid .....	182	181	191	201	251	273	275	251	265	301	335	6.3%
Medicare Part D Low-Income Subsidies .....	0	11	17	17	19	21	24	20	22	22	24	(+)8.9%
Health insurance subsidies <sup>b,c</sup> .....	0	0	0	0	0	0	0	0	0	13	28	n.a.
Children's Health Insurance Program .....	5	5	6	7	8	8	9	9	9	9	10	7.3%
<b>Subtotal .....</b>	<b>187</b>	<b>197</b>	<b>213</b>	<b>225</b>	<b>277</b>	<b>302</b>	<b>308</b>	<b>279</b>	<b>297</b>	<b>346</b>	<b>397</b>	<b>7.8%</b>
<b>Income Security:</b>												
SNAP .....	33	35	35	39	56	70	77	80	83	76	78	9.1%
Supplemental Security Income .....	38	37	36	41	45	47	53	47	53	54	55	3.7%
Earned income and child tax credits <sup>c</sup> .....	49	52	54	75	67	77	78	77	79	82	83	5.3%
Family support and foster care <sup>d</sup> .....	31	30	31	32	33	35	33	30	32	31	31	0.3%
Child nutrition .....	13	14	14	15	16	17	18	19	20	20	21	5.1%
<b>Subtotal .....</b>	<b>163</b>	<b>168</b>	<b>170</b>	<b>202</b>	<b>217</b>	<b>247</b>	<b>260</b>	<b>254</b>	<b>266</b>	<b>263</b>	<b>268</b>	<b>5.1%</b>
Veterans' pensions .....	4	4	3	4	4	4	5	5	5	5	6	5.0%
Pell Grants <sup>e</sup> .....	0	0	0	1	2	4	14	12	16	8	11	n.a.
<b>Subtotal, Means-Tested Programs .....</b>	<b>354</b>	<b>369</b>	<b>386</b>	<b>431</b>	<b>501</b>	<b>557</b>	<b>587</b>	<b>550</b>	<b>584</b>	<b>623</b>	<b>683</b>	<b>6.8%</b>
Non-Means-Tested Programs <sup>f</sup> .....	1,094	1,188	1,242	1,349	1,787	1,553	1,648	1,710	1,752	1,757	1,847	5.4%
<b>Total Mandatory Outlays<sup>g</sup> .....</b>	<b>1,448</b>	<b>1,556</b>	<b>1,628</b>	<b>1,780</b>	<b>2,288</b>	<b>2,110</b>	<b>2,236</b>	<b>2,260</b>	<b>2,336</b>	<b>2,380</b>	<b>2,530</b>	<b>5.7%</b>
<b>Memorandum:</b>												
Pell Grants (Discretionary) .....	13	13	13	15	13	20	21	21	17	23	20	4.3%

Source: Congressional Budget Office; staff of the Joint Committee on Taxation.  
 Notes: The average annual growth rate over the 2006-2015 period encompasses growth in outlays from the amount recorded in 2005 through the amount projected for 2015. Data on spending for benefit programs in this table exclude administrative costs that are classified as discretionary but generally include administrative costs classified as mandatory.  
 SNAP = Supplemental Nutrition Assistance Program; n.a. = not applicable.  
 Because October 1 fell on a weekend in 2006, 2007, and 2012, certain federal payments that were due on that date were instead made at the end of the preceding September and thus shifted into the previous fiscal year. Those shifts primarily affected outlays for Supplemental Security Income, veterans' compensation benefits and pensions, and Medicare.  
 a. The average annual growth rate reflects the program's growth from its inception in 2006 through 2015.  
 b. Drivers from the amounts reported in Table 3-2 from the Budget and Economic Outlook: Fiscal Years 2015 to 2025, because it does not include payments to health insurance plans for risk adjustment (amounts paid to plans that attract less healthy enrollees) and reinsurance (amounts paid to plans that enroll individuals who end up with high costs). Spending for grants to states to establish exchanges is also excluded.  
 c. Does not include amounts that reduce tax receipts.

d. Includes the Temporary Assistance for Needy Families program, the Child Support Enforcement program, the Child Care Entitlement program, and other programs that benefit children.  
 e. Includes mandatory spending designed to reduce the discretionary budget authority needed to support the maximum award level set in the appropriation act plus mandatory spending that, by formula, increases the total maximum award above the amount set in the appropriation act.  
 f. Does not include offsetting receipts.  
 g. Does not include outlays associated with federal interest payments, which are not considered part of mandatory spending.

**TABLE 12.—PROJECTED MEANS-TESTED AND NON MEANS-TESTED DIRECT SPENDING**  
 [Outlays by fiscal year, billions of dollars]

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	Average annual growth 2016–2025
<b>Means-Tested Programs:</b>												
<b>Health Care Programs:</b>												
Medicaid .....	335	360	384	405	428	452	477	503	530	558	588	5.8%
Medicare Part D Low-Income Subsidies .....	24	28	28	28	32	34	37	44	46	46	54	8.4%
Health insurance subsidies <sup>a,b</sup> .....	28	55	75	86	89	91	97	102	105	109	112	15.1%
Children's Health Insurance Program .....	10	11	6	6	6	6	6	6	6	6	6	-5.9%
Subtotal .....	397	454	493	524	555	584	617	656	687	719	760	6.7%
<b>Income Security:</b>												
SNAP .....	78	78	76	75	74	74	74	73	74	74	75	-0.4%
Supplemental Security Income .....	55	60	57	54	61	63	64	71	68	65	72	2.7%
Earned income and child tax credits <sup>c,e</sup> .....	83	85	86	87	75	76	77	78	79	80	82	-0.1%
Family support and foster care <sup>d</sup> .....	31	32	32	32	33	33	33	34	34	34	35	1.0%
Child nutrition .....	21	22	23	24	25	26	27	28	29	31	32	4.3%
Subtotal .....	268	277	274	273	267	271	275	285	284	284	295	1.0%
Veterans' pensions .....	6	7	6	6	7	7	7	8	7	7	7	2.0%
Pell Grants <sup>e</sup> .....	11	6	7	9	9	9	9	9	10	10	10	-1.3%
Subtotal, Means-Tested Programs .....	683	744	781	811	838	871	909	957	988	1,019	1,072	4.6%
Non-Means-Tested Programs <sup>f</sup> .....	1,847	1,947	2,018	2,094	2,241	2,370	2,516	2,708	2,820	2,933	3,165	5.5%
<b>Total Mandatory Outlays<sup>g</sup></b> .....	<b>2,530</b>	<b>2,691</b>	<b>2,799</b>	<b>2,905</b>	<b>3,079</b>	<b>3,241</b>	<b>3,425</b>	<b>3,666</b>	<b>3,808</b>	<b>3,952</b>	<b>4,237</b>	<b>5.3%</b>
<b>Memorandum:</b>												
Pell Grants (Discretionary) <sup>h</sup> .....	20	27	27	23	24	24	25	25	26	26	27	3.0%

Source: Congressional Budget Office; staff of the Joint Committee on Taxation.  
 Notes: The projections shown here are the same as those reported in Congressional Budget Office, The Budget and Economic Outlook: Fiscal Years 2015 to 2025 (January 2015). CBO recently updated its baseline projections as reported in Congressional Budget Office, Updated Budget Projections: 2015 to 2023 (March 2015). Some of the projections are different in the March baseline, but at the request of the committee staff, the projections shown are from the January baseline.

The average annual growth rate over the 2016-2025 period encompasses growth in outlays from the amount projected for 2015 through the amount projected for 2025. Projections of spending for benefit programs in this table exclude administrative costs that are classified as discretionary but generally include administrative costs classified as mandatory. SNAP = Supplemental Nutrition Assistance Program. Because October 1 will fall on a weekend in 2016, 2017, 2022, and 2023, certain federal payments that are due on that date will instead be made at the end of the preceding September and thus be shifted into the previous fiscal year. Those shifts primarily affect outlays for Supplemental Security Income, veterans' compensation benefits and pensions, and Medicare.

a. Differs from the amounts reported in Table 3-2 from The Budget and Economic Outlook: Fiscal Years 2015 to 2025 because it does not include payments to health insurance plans for risk adjustment (amounts paid to plans that attract less healthy enrollees) and reinsurance (amounts paid to plans that enroll individuals who end up with high costs). Spending for grants to states to establish exchanges is also excluded.

b. Does not include amounts that reduce tax receipts.

c. Differs from the amounts reported on Table 3-2 from The Budget and Economic Outlook: Fiscal Years 2015 to 2025 because it does not include other tax credits that were included in that table.

d. Includes the Temporary Assistance for Needy Families program, the Child Support Enforcement program, the Child Care Entitlement program, and other programs that benefit children.

e. Includes mandatory spending designed to reduce the discretionary budget authority needed to support the maximum award level set in the appropriation act plus mandatory spending that, by formula, increases the total maximum award above the amount set in the appropriation act.

f. Does not include offsetting receipts.

g. Does not include outlays associated with federal interest payments, which are not considered part of mandatory spending.

h. The discretionary baseline does not represent a projection of expected costs for the discretionary portion of the Pell Grant program. As with all other discretionary programs, the budget authority is calculated by inflating the budget authority appropriated for fiscal year 2015. Outlays for future years are based on those amounts of budget authority and also reflect a temporary surplus of budget authority provided in 2015.

**POLICY STATEMENTS**

SENATE RESOLUTION

The Senate resolution contains no policy statements.

HOUSE AMENDMENT

The House amendment contains the following policy statements:

- Section 801. Policy statement on balanced budget amendment.
- Section 802. Policy statement on budget process and baseline reform.
- Section 803. Policy statement on economic growth and job creation.
- Section 804. Policy statement on tax reform.
- Section 805. Policy statement on trade.
- Section 806. Policy statement on Social Security.
- Section 807. Policy statement on repealing the President's health care law and promoting real health care reform.
- Section 808. Policy statement on Medicare.
- Section 809. Policy statement on medical discovery, development, delivery and innovation.
- Section 810. Policy statement on Federal regulatory reform.
- Section 811. Policy statement on higher education and workforce development opportunity.
- Section 812. Policy statement on Department of Veterans Affairs.
- Section 813. Policy statement on Federal accounting methodologies.
- Section 814. Policy statement on scorekeeping for outyear budgetary effects in appropriation acts.
- Section 815. Policy statement on reducing unnecessary, wasteful, and unauthorized spending.
- Section 816. Policy statement on deficit reduction through the cancellation of unobligated balances.
- Section 817. Policy statement on agency fees and spending.
- Section 818. Policy statement on responsible stewardship of taxpayer dollars.
- Section 819. Policy statement on "No Budget, No Pay."
- Section 820. Policy statement on national security funding.

CONFERENCE AGREEMENT

The conference agreement contains the following policy statements of the House and Senate:

- Section 6101. Policy statement on a balanced budget amendment.
- Section 6102. Policy statement on Social Security.

The conference agreement also contains the following policy statements of the House:

- Section 6201. Policy statement on budget process and baseline reform.
- Section 6202. Policy statement on economic growth and job creation.
- Section 6203. Policy statement on tax reform.

- Section 6204. Policy statement on trade.
- Section 6205. Policy statement on repealing the President's health care law and promoting real health care reform.
- Section 6206. Policy statement on Medicare.
- Section 6207. Policy statement on medical discovery, development, delivery, and innovation.
- Section 6208. Policy statement on Federal regulatory reform.
- Section 6209. Policy statement on higher education and workforce development opportunity.
- Section 6210. Policy statement on the Department of Veterans Affairs.
- Section 6211. Policy statement on Federal accounting methodologies.
- Section 6212. Policy statement on reducing unnecessary, wasteful, and unnecessary spending.
- Section 6213. Policy statement on deficit reduction through the cancellation of unobligated balances.
- Section 6214. Policy statement on agency fees and spending.
- Section 6215. Policy statement on responsible stewardship of taxpayer dollars.
- Section 6216. Policy statement on "No Budget, No Pay."
- Section 6217. Policy statement on national security funding.

## ALLOCATIONS

As required under section 302 of the Congressional Budget Act of 1974, the joint statement of managers includes allocations of budget authority and outlays, based on the conference agreement, to each of the authorizing committees and the Committee on Appropriations of the House and Senate. This joint statement allocates to the Committee on Appropriations of the House and Senate a lump sum of discretionary budget authority assumed in the concurrent resolution and corresponding outlays for a single fiscal year. It also provides allocations for each of the authorizing committees in the House and Senate for fiscal year 2016, commencing on October 1, 2015, and the 9 ensuing fiscal years, fiscal years 2017 through 2025. These allocations are as follows:

TABLE 13.—ALLOCATION OF SPENDING AUTHORITY TO HOUSE COMMITTEE ON APPROPRIATIONS  
[In millions of dollars]

	2016
Base Discretionary Action:	
BA .....	1,016,582
OT .....	1,156,644
Global War on Terrorism:	
BA .....	96,287
OT .....	48,798
Current Law Mandatory:	
BA .....	960,295
OT .....	952,912

TABLE 14.—ALLOCATION BY HOUSE AUTHORIZING COMMITTEE  
[On-budget amounts in millions of dollars]

	2016	2016–2025
Agriculture:		
Current Law:		
BA .....	12,473	646,262
OT .....	12,775	640,246
Resolution Change:		
BA .....	–1,645	–302,149
OT .....	–347	–300,020
Total:		
BA .....	10,828	344,113
OT .....	12,428	340,226
Armed Services:		
Current Law:		
BA .....	155,312	1,806,198
OT .....	159,556	1,804,314
Resolution Change:		
BA .....	0	0
OT .....	0	0
Total:		
BA .....	155,312	1,806,198
OT .....	159,556	1,804,314
Financial Services:		
Current Law:		
BA .....	15,120	113,877
OT .....	4,182	–44,506
Resolution Change:		
BA .....	–7,334	–62,254
OT .....	–6,712	–62,056

TABLE 14.—ALLOCATION BY HOUSE AUTHORIZING COMMITTEE—Continued  
 [On-budget amounts in millions of dollars]

	2016	2016–2025
<b>Total:</b>		
BA .....	7,786	51,623
OT .....	–2,530	–106,562
<b>Education &amp; Workforce:</b>		
<b>Current Law:</b>		
BA .....	–3,756	40,769
OT .....	–6,552	25,954
<b>Resolution Change:</b>		
BA .....	–10,633	–249,574
OT .....	–5,017	–229,658
<b>Total:</b>		
BA .....	–14,389	–208,805
OT .....	–11,569	–203,704
<b>Energy &amp; Commerce:</b>		
<b>Current Law:</b>		
BA .....	444,289	5,721,695
OT .....	441,174	5,715,531
<b>Resolution Change:</b>		
BA .....	–54,654	–1,379,704
OT .....	–49,173	–1,369,488
<b>Total:</b>		
BA .....	389,635	4,341,991
OT .....	392,001	4,346,043
<b>Foreign Affairs:</b>		
<b>Current Law:</b>		
BA .....	28,183	232,212
OT .....	27,177	230,830
<b>Resolution Change:</b>		
BA .....	0	0
OT .....	0	0
<b>Total:</b>		
BA .....	28,183	232,212
OT .....	27,177	230,830
<b>Oversight &amp; Government Reform:</b>		
<b>Current Law:</b>		
BA .....	113,380	1,339,277
OT .....	112,234	1,320,222
<b>Resolution Change:</b>		
BA .....	–9,188	–193,961
OT .....	–9,026	–193,896
<b>Total:</b>		
BA .....	104,192	1,145,316
OT .....	103,208	1,126,326
<b>Homeland Security:</b>		
<b>Current Law:</b>		
BA .....	1,988	23,061
OT .....	1,973	23,206
<b>Resolution Change:</b>		
BA .....	–180	–19,470
OT .....	–180	–19,470
<b>Total:</b>		
BA .....	1,808	3,591
OT .....	1,793	3,736
<b>House Administration:</b>		
<b>Current Law:</b>		
BA .....	41	353
OT .....	12	108
<b>Resolution Change:</b>		
BA .....	–31	–298
OT .....	–2	–53

TABLE 14.—ALLOCATION BY HOUSE AUTHORIZING COMMITTEE—Continued  
 [On-budget amounts in millions of dollars]

	2016	2016–2025
<b>Total:</b>		
BA .....	10	55
OT .....	10	55
<b>Natural Resources:</b>		
<b>Current Law:</b>		
BA .....	5,392	58,170
OT .....	6,020	60,458
<b>Resolution Change:</b>		
BA .....	– 569	– 32,678
OT .....	– 261	– 32,483
<b>Total:</b>		
BA .....	4,823	25,492
OT .....	5,759	27,975
<b>Judiciary:</b>		
<b>Current Law:</b>		
BA .....	22,544	116,624
OT .....	13,185	122,005
<b>Resolution Change:</b>		
BA .....	– 14,419	– 24,949
OT .....	– 868	– 23,055
<b>Total:</b>		
BA .....	8,125	91,675
OT .....	12,317	98,950
<b>Transportation &amp; Infrastructure:</b>		
<b>Current Law:</b>		
BA .....	70,089	718,468
OT .....	16,407	184,208
<b>Resolution Change:</b>		
BA .....	– 12,114	– 197,706
OT .....	0	0
<b>Total:</b>		
BA .....	57,975	520,762
OT .....	16,407	184,208
<b>Science, Space &amp; Technology:</b>		
<b>Current Law:</b>		
BA .....	101	1,017
OT .....	101	1,017
<b>Resolution Change:</b>		
BA .....	0	0
OT .....	0	0
<b>Total:</b>		
BA .....	101	1,017
OT .....	101	1,017
<b>Small Business:</b>		
<b>Current Law:</b>		
BA .....	0	0
OT .....	0	0
<b>Resolution Change:</b>		
BA .....	0	0
OT .....	0	0
<b>Total:</b>		
BA .....	0	0
OT .....	0	0
<b>Veterans Affairs:</b>		
<b>Current Law:</b>		
BA .....	3,094	96,599
OT .....	9,188	109,687
<b>Resolution Change:</b>		
BA .....	– 31	– 1,925
OT .....	– 31	– 1,925



TABLE 14.—ALLOCATION BY HOUSE AUTHORIZING COMMITTEE—Continued  
[On-budget amounts in millions of dollars]

	2016	2016–2025
<b>Total:</b>		
BA .....	3,063	94,674
OT .....	9,157	107,762
<b>Ways &amp; Means:</b>		
<b>Current Law:</b>		
BA .....	1,022,809	14,818,985
OT .....	1,021,784	14,817,368
<b>Resolution Change:</b>		
BA .....	– 60,004	– 1,594,908
OT .....	– 59,704	– 1,594,408
<b>Total:</b>		
BA .....	962,805	13,224,077
OT .....	962,080	13,222,960

TABLE 15.—ALLOCATION OF SPENDING AUTHORITY  
SENATE COMMITTEE ON APPROPRIATIONS  
[Fiscal year 2016, \$ billions]

Appropriations	Budget authority	Outlays
Revised Security Category Discretionary Budget Authority <sup>1</sup> .....	523.091	n/a
Revised Nonsecurity Category Discretionary Budget Authority <sup>1</sup> .....	493.491	n/a
General Purpose Outlays <sup>1</sup> .....	n/a	1,156.644
<b>Memorandum:</b>		
Subtotal .....	1,016.582	1,156.644
On-budget .....	1,011.307	1,151.295
Off-budget .....	5.275	5.349
Overseas Contingency Operations/Global War on Terrorism <sup>2</sup> .....	96.287	48.798
Mandatory .....	964.049	956.128

<sup>1</sup> The allocation will be adjusted following the reporting of bills, offering of amendments, or submission of conference reports that qualify for adjustments to the discretionary spending limits as outlined in sections 251(b)(2)(A)(i), 251(b)(2)(B), 251(b)(2)(C), and 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup> The allocation may be adjusted pursuant to section 3102 of the conference report to accompany S. Con. Res. 11, the concurrent resolution on the budget for fiscal year 2016.

TABLE 16.—ALLOCATION OF SPENDING AUTHORITY  
SENATE COMMITTEES OTHER THAN APPROPRIATIONS  
[Fiscal year 2016, \$ billions]

	2016	2016–2020	2016–2025
<b>Agriculture, Nutrition, and Forestry:</b>			
Budget Authority .....	128.680	654.944	1,322.686
Outlays .....	121.723	606.817	1,228.931
<b>Armed Services:</b>			
Budget Authority .....	159.207	848.760	1,851.710
Outlays .....	163.446	848.187	1,849.802
<b>Banking, Housing and Urban Affairs:</b>			
Budget Authority .....	24.680	116.744	214.389
Outlays .....	3.848	– 7.666	– 42.938
<b>Commerce, Science, and Transportation:</b>			
Budget Authority .....	17.905	100.960	205.334
Outlays .....	14.188	77.987	154.802
<b>Energy and Natural Resources:</b>			
Budget Authority .....	4.454	24.474	48.985
Outlays .....	4.465	24.478	49.211
<b>Environment and Public Works:</b>			
Budget Authority .....	41.672	211.645	420.414
Outlays .....	2.543	13.680	30.750

TABLE 16.—ALLOCATION OF SPENDING AUTHORITY  
SENATE COMMITTEES OTHER THAN APPROPRIATIONS—Continued

[Fiscal year 2016, \$ billions]

	2016	2016–2020	2016–2025
<b>Finance:</b>			
Budget Authority .....	2,179.304	12,340.566	29,433.590
Outlays .....	2,169.584	12,321.005	29,408.581
<b>Foreign Relations:</b>			
Budget Authority .....	28.342	125.601	233.802
Outlays .....	27.336	124.464	232.420
<b>Homeland Security and Government Affairs:</b>			
Budget Authority .....	134.948	729.195	1,577.588
Outlays .....	133.802	720.862	1,558.533
<b>Judiciary:</b>			
Budget Authority .....	24.816	79.449	143.856
Outlays .....	15.443	81.087	149.155
<b>Health, Education, Labor, and Pensions:</b>			
Budget Authority .....	12.137	87.301	174.372
Outlays .....	14.271	87.783	182.631
<b>Rules and Administration:</b>			
Budget Authority .....	0.067	0.334	0.666
Outlays .....	0.038	0.197	0.421
<b>Intelligence:</b>			
Budget Authority .....	0.514	2.570	5.140
Outlays .....	0.514	2.570	5.140
<b>Veterans' Affairs:</b>			
Budget Authority .....	97.631	483.601	1,026.432
Outlays .....	103.480	494.772	1,037.000
<b>Indian Affairs:</b>			
Budget Authority .....	0.491	2.191	4.741
Outlays .....	0.942	3.551	5.982
<b>Small Business:</b>			
Budget Authority .....	0.000	0.000	0.000
Outlays .....	0.000	0.000	0.000
<b>Unassigned to Committee:</b>			
Budget Authority .....	– 930.099	– 6,014.283	– 15,268.775
Outlays .....	– 884.618	– 5,887.158	– 14,949.026
<b>Total:</b>			
Budget Authority .....	1,924.749	9,794.052	21,394.930
Outlays .....	1,891.005	9,512.616	20,901.395

Includes entitlements funded in annual appropriations acts.

